## **ORDINANCE O-4875**

AN ORDINANCE OF THE CITY OF KIRKLAND AFFIRMING ADOPTION OF O-4870, A MORATORIUM ON THE ACCEPTANCE OF APPLICATIONS FOR THE REVIEW AND/OR ISSUANCE OF BUILDING PERMITS FOR NEW DWELLING UNITS WITHIN THE GOAT HILL AREA.

WHEREAS, the City Council has the authority to adopt development moratoria pursuant to RCW 35A.63.220, RCW 3 36.70A.390, and KZC 135.30.1; and

5 WHEREAS, the area of the City known as Goat Hill, which lies 6 mostly in the Finn Hill Neighborhood with a small eastern portion in the 7 Juanita Neighborhood, was annexed by the City in 2011; and is 8 generally bounded by Juanita Heights Park on the north; properties 9 adjacent to 89<sup>th</sup> Ave. NE on the west; NE Juanita Drive on the south; and properties adjacent to 91st Place NE and 91st Lane NE on the east; 10 11 and

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13 WHEREAS, Goat Hill is a neighborhood with significant physical 14 and environmental constraints. The streets in Goat Hill are steep, 15 narrow, and wind sharply around corners in many places, creating pinch 16 points with limited opportunities for vehicle turnoffs. There are only two 17 primary access points to Goat Hill - one on the south at NE 116th Place and one on the east at NE 120th Street. These limited access points, 18 together with the area's narrow, twisting streets, make day-to-day and 19 20 emergency access to the neighborhood difficult; and 21

22 WHEREAS, Goat Hill also contains significant landslide hazards, 23 several perennial and intermittent streams, and other critical environmental areas, including wetlands. Approximately 97 percent of 24 25 Goat Hill consists of moderate or high landslide hazard zones; and 26

27 WHEREAS, After Finn Hill was annexed into Kirkland in 2011, 28 the City undertook a basin study of the area, which concluded that Goat 29 Hill faces challenges related to stormwater drainage issues, steep 30 topography, and the preponderance of groundwater reaching the 31 surface; and 32

33 WHEREAS, Development on Goat Hill presents many 34 challenges, including the fact that development generates additional 35 traffic-both immediate construction-related traffic and the resulting 36 traffic from additional dwelling units-that is exacerbated by limited entry 37 points and narrow roads; and

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39 WHEREAS, Goat Hill is challenging to develop due to its 40 combination of steep topography, limited access, and heightened 41 stormwater and geologic concerns. The City has sought to address 42 these constraints in several ways, including the following: the adoption of new City-wide geologic hazard regulations in 2018 that require the 43 preparation of peer-reviewed geologic studies for projects in landslide 44 hazard and/or seismic areas; implementing special construction traffic 45 46 requirements for development projects on Goat Hill; the construction of 47 stormwater management infrastructure to handle runoff and surface 48 water; the adoption of new threshold levels for Categorical Exemptions issued pursuant to the State Environmental Policy Act (SEPA) in 2022 49 50 that require environmental review for projects resulting in the 51 development of five or more dwelling units on Goat Hill (in the rest of the 52 City, environmental review is not required unless the development 53 proposes 21 or more dwelling units); and the purchase of property to 54 protect as open space. Even taking into accounting for these previous 55 attempts to mitigate the impacts of development on Goat Hill, however, 56 serious concerns continue to exist about the ability of Goat Hill to 57 accommodate additional development; and

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59 WHEREAS, there are remaining developable lots on Goat Hill 60 and the potential for additional dwelling units to be built on already-61 developed lots; and 62

WHEREAS, the City recently received correspondence from
community members on Goat Hill concerned about the risks of new
development, including a petition from residents to "Halt the
Development of Forest Land into Residential Homes" in an area of Goat
Hill located just south of Juanita Heights Park; and

WHEREAS, the City Council has significant concerns about
development and growth on Goat Hill under current regulations in the
context of the significant environmentally sensitive areas in Goat Hill and
the existing infrastructure; and

WHEREAS, the City Council finds that unless the City acts
immediately to temporarily halt new development on Goat Hill, there are
likely to be adverse impacts on the City's infrastructure, the
environment, and the community based on development under the
current applicable regulations; and

80 WHEREAS, based on these and related concerns, the City 81 Council requires additional time to review the City's development 82 regulations and policies to ensure that any adverse impacts related to 83 new growth and development of new and additional dwelling units in the 84 unique area of Goat Hill are properly mitigated through development 85 regulations; that new development is consistent with the public health. 86 safety and welfare; that the City's vision and goals are being met to the 87 Council's satisfaction; and that any future development pays its fair 88 share of the infrastructure improvement costs; and 89

WHEREAS, during the moratorium, staff intends to evaluate
 critical area concerns; vehicle and emergency access; and other
 environmental and development concerns. Staff will also meet with
 community members and parties affected by the moratorium. Resulting

94 code amendments and policy changes could include reducing 95 development allowances on Goat Hill; establishment of a road 96 improvement district; changing construction metering and practices; 97 amending policies regarding land clearing; identifying new emergency 98 access requirements and apparatuses: and/or other regulations and 99 policies to address the particular impacts of development in this area; 100 and 101 102 WHEREAS, the City needs time to evaluate regulatory and 103 policy changes in the Goat Hill area and in the event the City determines 104 that such changes should be made, implementing code amendments 105 and new policies will require discussions and public hearings: and 106 107 WHEREAS, unless a moratorium on new development of 108 dwelling units is adopted, additional dwelling unit applications could 109 vest, thereby precluding the City from adopting meaningful regulations 110 and policies that will protect the infrastructure and significant 111 environmentally sensitive areas in Goat Hill; and 112 113 WHEREAS, a moratorium will promote the public good and is 114 necessary for the protection of public health, property, safety, and 115 welfare; and 116 117 WHEREAS, City Council can adopt a moratorium for up to six 118 months without prior notice and without a public hearing, provided that 119 a public hearing is thereafter conducted within 60 days of adoption of 120 the moratorium; and 121 122 WHEREAS, O-4870 was enacted by the City Council on an 123 emergency basis without notice and without a public hearing on 124 February 6, 2024; and 125 126 WHEREAS, a public hearing on the moratorium was properly 127 noticed and held at an open public meeting on April 2, 2024. 128 129 NOW, THEREFORE, the City Council of the City of Kirkland do 130 ordain as follows: 131 132 Section 1. Findings of Fact. The above WHEREAS recitals 133 are hereby adopted as Findings of Fact herein. 134 135 Section 2. Affirm the Moratorium. Based upon the Findings 136 and Conclusions herein, City Council hereby affirms the moratorium 137 passed via O-4870, which temporarily bars the acceptance, processing, 138 review, approval, and issuance of permit applications related to the 139 construction of new dwelling units, including without limitation single-140 family dwelling units, apartments, accessory dwelling units, cottages, 141 carriage homes, duplexes, and triplexes, in the Goat Hill area identified 142 in KMC 24.02.065 – Goat Hill Boundary and Zoning Map 24.02.065. 143 144 Section 3. Duration of Moratorium. This moratorium shall 145 remain in effect for six months from February 6, 2024, the effective date 146 of O-4870, unless terminated earlier as provided by law.

Section 4. Severability. If any provision of this ordinance or its
 application to any person or circumstance is held invalid, the remainder
 of the ordinance or the application of the provision to other persons or
 circumstances is not affected.

153 <u>Section 5</u>. **Effective Date.** This ordinance is hereby declared 154 and designated a public emergency ordinance necessary for the 155 protection of public health and safety and shall be effective immediately 156 upon its passage by the City Council.

158 <u>Section 6</u>. Publication shall be pursuant to KMC 1.08.017, in the
159 summary form attached to the original of this ordinance and by this
160 reference approved by the City Council.

Passed by affirmative vote of at least 5 members of the Kirkland
 City Council in open meeting this 2<sup>nd</sup> day of April, 2024.

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Signed in authentication thereof this 2<sup>nd</sup> day of April, 2024.

elli Curtis, Mayor

Attest:

Kathi Anderson, City Clerk

Approved as to Form:

Publication Date: April 8, 2024

Cen

Kevin Raymond, City Attorney

## PUBLICATION SUMMARY OF ORDINANCE NO. O-4875

AN ORDINANCE OF THE CITY OF KIRKLAND AFFIRMING ADOPTION OF O-4870, A MORATORIUM ON THE ACCEPTANCE OF APPLICATIONS FOR THE REVIEW AND/OR ISSUANCE OF BUILDING PERMITS FOR NEW DWELLING UNITS WITHIN THE GOAT HILL AREA.

SECTION 1. Adopts findings of fact for the Ordinance.

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3 SECTION 2. Affirms the moratorium passed via Ordinance O-4 5 4870.

SECTION 3. Defines the duration of the Ordinance.

SECTION 4. Provides a severability clause for the Ordinance.

10 SECTION 5. Declares that a public emergency exists requiring 11 that the Ordinance take effect immediately. 12

13 SECTION 6. Authorizes publication of the Ordinance by summary, which summary is approved by the City Council pursuant to 14 15 Section 1.08.017 Kirkland Municipal Code.

17 The full text of this Ordinance will be mailed without charge to 18 any person upon request made to the City Clerk for the City of Kirkland. The Ordinance was passed by the Kirkland City Council at its meeting 19 20 on the 2<sup>nd</sup> day of April, 2024. 21

22 I certify that the foregoing is a summary of Ordinance 4875 23 approved by the Kirkland City Council for summary publication.

Katu Anderson Kathi Anderson, City Clerk