ORDINANCE 0-4842

AN ORDINANCE OF THE CITY OF KIRKLAND AMENDING CHAPTER 19.24 OF THE KIRKLAND MUNICIPAL CODE REGARDING SPECIAL EVENTS.

WHEREAS, the City of Kirkland has adopted various rules and regulations pertaining to the permitting of special events occurring in or impacting publicly-owned property or public rights-of-way in the city limits through chapter 19.24 of the Kirkland Municipal Code; and

WHEREAS, the City Council acknowledges the substantial benefits that residents derive from special events occurring within the community including cultural enrichment, economic vitality, community identity and pride, and important community partnerships between the City, businesses, and non-profit agencies; and

WHEREAS, in order streamline and simplify the city's special event regulations, to enhance equitable scheduling and opportunities for a variety of event types, and to balance public access to parks while accommodating a variety of special events, the City Council desires to modify the City's special event regulations.

NOW, THEREFORE, the City Council of the City of Kirkland do ordain as follows:

<u>Section 1</u>. Section 19.24.010 of the Kirkland Municipal Code (KMC), and the corresponding portions of Ordinance O-4431 §1 (2013), is amended to read as follows, with new text shown in <u>underline</u> and deleted text shown in <u>strikethrough</u>:

19.24.010 **Definitions.**

Terms used in this chapter shall have the following meanings:

- (1) "Benefitting a Kirkland nonprofit" means a financial benefit for a nonprofit agency serving Kirkland residents. The financial contribution should represent no less than ten percent of the net profits of the event.
- $(2\underline{1})$ "Certified race director" means a person who has successfully completed an educational program and received nationally recognized credentials showing the recipient has the knowledge required to conduct safe events for rides, runs, walks, and swims.
- (32) "City Council Designated Community event" means a special event designated as such by the city council which is intended primarily for Kirkland residents, is free of an admission charge, is organized by the city or a recognized Kirkland nonprofit agency, and is intended to celebrate an important community holiday, event, or tradition.

- (43) "Community programs" means activities of an ongoing nature, typically at least four weeks in duration, which are open to the public and provided free of an admission charge, such as weekly farmer's markets and park performing arts series.
- (54) "Demonstration" means a public display of group opinion as by a rally or march, the principal purpose of which is expressive activity.
- 48 (5) "Director" means the Director of the Parks and Community Services
 49 Department.
- (6) "Event organizer" means any person who conducts, manages, promotes, organizes, aids, or solicits attendance at a special event.
- 52 (7) "Event management company" means an entity with expertise in managing special events.

- (8) "Expressive activity" includes conduct the sole or principal object of which is the expression, dissemination, or communication by verbal, visual, literary, or auditory means of political or religious opinion, views, or ideas and for which no fee or donation is charged or required as a condition of participation in or attendance at such activity. For purposes of this chapter, expressive activity does not include fairs, festivals, concerts, performances, parades, athletic events, fundraising events, or events the principal purpose of which is entertainment.
- (9) "Fundraising event" means a special event held by a nonprofit entity that is primarily for the purposes of fundraising for the benefit of the sponsoring nonprofit.
- (10) "Gross revenues" means the sum of all revenues received by an event organizer for a special event including, but not limited to, cash receipts, licensing, sponsorships, television, advertising and similar revenues, and concessions.
- (11) "Major event" means any special event that causes the closure or limited use of streets, sidewalks, public parking, parks or other public venues normally accessible by the general public or a special event that causes significant impacts to the public.
- 73 (10) "Impromptu event" means free speech activities conducted without advanced planning or organization in response to a recent incident of wide concern or interest.
- (1211) "March" means an organized walk or event whose principal purpose is expressive activity in service of a public cause.
- 78 (13) "Noncommercial special event" means any special event
 79 organized and conducted by a person or entity that qualifies as a tax80 exempt nonprofit organization, or a special event whose principal
 81 purpose is expressive activity.

- 82 (1412) "Picketing" means a person posted by a labor organization at a place of work affected by a strike; or a person posted for a demonstration or protest.
- 85 (1513) "Rally" means a gathering whose principal purpose is expressive activity, especially one intended to inspire enthusiasm for a cause.
- 88 (1614) "Sidewalk" means that portion of a right-of-way, other than 89 the roadway, set apart by curbs, barriers, markings, or other delineation 90 for pedestrian travel.
- 91 (1715) "Sign" means any sign, pennant, flag, banner, inflatable 92 display, or other attention-seeking device.
- 93 (1816) "Special event service team" means representatives assigned by their respective department directors to represent the interests of their department as it relates to the issuance of special event permits.
- $(\frac{19}{17})$ "Special event" means any fair, festival, concert, performance, 96 show, parade, run/walk/bike, or other publicly attended entertainment 97 98 or celebration which is to be held in whole or in part upon publicly owned 99 property or public rights-of-way that causes the closure or limited use of streets, sidewalks, public parking, parks or other public venues 100 normally accessible by the general public, or a special event that causes 101 significant impacts to the public or if held wholly upon private property, 102 will nevertheless affect or impact the ordinary and normal use by the 103 general public of public property or public rights-of-way within the 104 105 vicinity of such event.
- 106 (2018) "Special event permit" means a permit issued under this chapter.
- 108 (2119) "Special event venue" means that area for which a special event permit has been issued.
- 110 (2220) "Street" means any place that is publicly maintained and open to use of the public for purposes of vehicular travel, including highways.
- 112 (23) "Supportive events" are events whose purpose is to provide a positive community experience while also generating revenues to assist the funding of community events and community programs.
- 115 (2421) "Tax-exempt nonprofit organization" means an organization that is exempted from payment of income taxes by federal or state law and has been in existence for a minimum of six months preceding the date of application for a special event permit.
- 120 (25) "Tourism event" means any special event that furthers the city's economic development goals, is primarily intended to attract participants from out of the immediate area and is eligible to receive funding from lodging tax funds. The receipt of lodging tax funds granted by the city for an event is contingent upon the issuance of a special event permit and the successful implementation of the event.

- 125 (2622) "Vendor" means any person who sells or offers to sell any services, goods, food, or beverages within a special event venue. (Ord. 4431 § 1, 2013: Ord. 4116 § 2 (part), 2007)
- 128 (23) "Weekday event" means a special event taking place on Monday, 129 Tuesday, Wednesday, or Thursday or any combination of these days. 130 No portion of the event may take place on Friday, Saturday, or Sunday.
 - (24) "Weekend event" means a special event taking place on Friday, Saturday, or Sunday.

Section 2. KMC 19.24.020, and the corresponding portions of Ordinance O-4116 §2 (2007), is amended to read as follows:

19.24.020 Special event permit required.

- (a) Except as provided elsewhere in this chapter, any person or entity who conducts, promotes, or manages a special event shall first obtain a special event permit from the special event projects coordinator.
- (b) It is unlawful to conduct or manage a special event without a special event permit as required pursuant to this chapter.
- (c) It is unlawful for any person to promote any special event for which initial approval has not been obtained from the city.
- (b) The special event coordinator is authorized to issue permits for special events occurring within the city limits, pursuant to the procedures established in this chapter. The special event coordinator is authorized to determine the special event venue. The special event coordinator may impose reasonable conditions on the use of the special events venue based on the provisions of this chapter. The special event coordinator shall coordinate the issuance of a special event permit with the special event team and other public agencies through whose jurisdiction or property the special event or portion thereof occurs and to issue a special event permit upon the concurrence of other public agencies involved.

<u>Section 3</u>. KMC 19.24.270, establishing that it is unlawful to conduct or promote attendance at a special event without a permit, and corresponding portion of Ordinance O-4431 §17 (2013), is hereby repealed, as it has been recodified within KMC 19.24.020 pursuant to Section 2 of this Ordinance.

Section 4. KMC 19.24.030, and the corresponding portions of Ordinance O-4116 §2 (2007), is amended to read as follows:

19.24.030 Exceptions to the special event permit requirement.

(a) Although not required to be issued a special event permit, an event organizer of an activity exempted from this chapter is required to comply

177 178 179	with all I safety or	ocal, state and federal laws and regulations governing public health.
180 181 182	$(\mbox{$b\underline{a}$})$ The following activities are exempt from having to obtain a special event permit:	
183 184 185	(1)	Parades, aAthletic events and tournaments or other special events—that occur exclusively in city parks, which must be applied for through a separate city process;
186	(2)	Funeral procession by a licensed mortuary;
187 188 189 190 191	(3)	Impromptu events intended to be held on public property outside the traveling lanes of the right-of-way and for which advance coordination with the city for permitting is not feasible. Kirkland Police Department notification is required in advance;
192 193 194 195	(3)	Public gatherings of one hundred or fewer people in a city park, unless merchandise or services are offered for sale or trade to the public, in which case a special event permit is required;
196 197 198	(4)	Temporary sales conducted by businesses, such as holiday sales, grand opening sales, sidewalk sales, or anniversary sales;
199 200	(5)	Garage sales, rummage sales, lemonade stands and car washes;
201 202 203 204	(6)	Private events held entirely on private property that do not involve the use of or have an impact on public property or facilities and that do not require the provision of city public safety services;
205 206	(7)	Activities conducted by a governmental agency acting within the scope of its authority;
207	(8)	Lawful picketing on sidewalks;
208 209	(9)	Block parties, which must be applied for through a separate, streamlined city process; and
210 211	(10)	Film and photography activities, which must be applied for through a separate, streamlined city process.
212 213 214	(10)	Community programs, which must be applied for through a separate city process.
215	(b) Although not required to be issued a special event permit, an event	
216 217	organizer of an activity exempted from this chapter is required to comply with all local, state, and federal laws and regulations governing public	
217	safety or	

Section 5. KMC 19.24.220, regarding expressive activity special events, is recodified as KMC 19.24.032, and it, and the corresponding portions of Ordinance O-4431 §15 (2013), is amended to read as follows:

19.24.032 Expressive activity special event.

When a special event permit is sought for an expressive activity such as a demonstration, rally, or march as defined in this chapter, the following exceptions shall apply:

(1) An application for an expressive activity special event permit shall be filed with the special projects coordinator no less than fifteen (15) calendar days before the time when it is proposed to conduct the expressive activity. Upon good cause shown and provided that no risk or burden to the city ensues, the special projects coordinator may, at their discretion, allow a later filing.

 (± 2) Where the special event will not require temporary street closures, cost recovery, pursuant to Section 19.24.190, fees shall be limited solely to a fee based on the cost of processing the permit to the application fee.

 (23) The insurance requirement of Section 19.24.160 shall be waived; provided, that the event organizer has filed with the application a verified statement that he or she they intends the special event purpose to be First Amendment expression and the cost of obtaining insurance is financially burdensome and would constitute an unreasonable burden on the right of First Amendment expression. The verified statement shall include the name and address of one insurance broker or other source for insurance coverage contacted to determine premium rates for coverage.

 (34) Where the special event will require temporary street closures requiring the city to provide services in the interests of public health, safety, and welfare, the special event projects coordinator may condition the issuance of the special event permit upon payment of actual, direct costs incurred by the city to a maximum of five hundred dollars. Any fee schedule adopted by the city shall contain a provision for waiver of, or a sliding scale payment of, fees for city services, including police costs, on the basis of ability to pay.

(4<u>5</u>) The city may deny a special event permit for a demonstration, rally or march <u>for any of the following reasons</u>:

 (A) The special event will substantially interrupt public transportation or other vehicular and pedestrian traffic in the area of its route;

(B) The special event will cause an irresolvable conflict with construction or development in the public right-of-way or at a public facility;

269 (C) The special event will block traffic lanes or close streets during 270 peak commute hours on weekdays between seven a.m. to nine 271 a.m. and four p.m. to six p.m. on streets designated as arterials by the city's public works department; 272 273 (D) The special event will require the diversion of police employees 274 from their normal duties; 275 (E) The concentration of persons, animals, or vehicles will unduly 276 interfere with the movement of police, fire, ambulance, and other 277 emergency vehicles on the streets; 278 The special event will substantially interfere with another 279 special event for which a permit has already been granted or with 280 the provision of city services in support of other scheduled special 281 events; or 282 (G) The special event will have significant adverse impact upon 283 residential or business access and traffic circulation in the same 284 general venue. 285 286 (56) With regard to the permitting of expressive activity special events 287 where the provisions in this section conflict with the provisions in any other section of this chapter, the provisions of this section shall prevail. 288 289 290 (<u>67</u>) Sections 19.24.100, 19.24.110, and 19.24.260 of this chapter shall 291 not apply to expressive activity special events. 292 293 294 295

<u>Section 6</u>. A new section, to be codified as KMC 19.24.034, is added to chapter 19.24 KMC to read as follows:

19.24.034 Special event administration.

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- (a) The special projects coordinator is authorized to issue permits for special events occurring within the city limits, pursuant to the procedures established in this chapter. The special projects coordinator shall coordinate the issuance of a special event permit with the special event service team and other public agencies through whose jurisdiction or property the special event or portion thereof occurs and to issue a special event permit upon the concurrence of other public agencies involved.
- (b) The special projects coordinator is authorized to determine the special event date, time, and venue. The special projects coordinator may impose reasonable conditions on the use of the special events venue based on the provisions of this chapter.
- (c) The special event service team ensures that Special Events are reviewed and permitted in a coordinated and consistent manner consistent with the Kirkland Municipal Code, and collaborates in providing excellent customer service to community event organizers. The special event service team includes representatives from

318 departments that may condition the issuance of a special event permit by imposing reasonable requirements on the permit. 319 320 321 322 Section 7. KMC 19.24.100, regarding conditions affecting the 323 issuance of a special event permit, is recodified as KMC 19.24.036, and it, and the corresponding portions of Ordinance O-4431 87 (2013), is 324 amended to read as follows: 325 326 Conditions affecting the issuance of a special 19.24.036 327 event permit. 328 329 330 (a) Where the event organizer has not requested and the special event does not require city services, equipment, or personnel, the The special 331 332 event projects coordinator may issue a special event permit when, based upon the completed application, all of the conditions listed in this 333 334 section are met: 335 336 (1) The special event will not substantially interrupt public 337 transportation or other vehicular and pedestrian traffic in the area 338 of its route; 339 (2) The special event will not cause an irresolvable conflict with construction or development in the public right-of-way or at a public 340 facility: 341 342 (3) The special event will not block traffic lanes or close streets on weekdays between seven a.m. to nine a.m. and four p.m. to six 343 344 p.m. on streets designated as arterials by the city's public works department; 345 (4) The special event will not require the diversion of police 346 employees from their normal duties; 347 348 (5) The concentration of persons, animals or vehicles will not unduly interfere with the movement of police, fire, ambulance, and 349 other emergency vehicles on the streets; 350 (6) The special event will move from its assembly location to its 351 352 disbanding location expeditiously and without stopping en route; 353 (7) The special event will not substantially interfere with any other special event for which a permit has already been granted or with 354 the provision of city services in support of other scheduled special 355 events or unscheduled governmental functions; and 356 (8) The special event will not have significant adverse impact upon 357 residential or business access and traffic circulation in the same 358 general venue. 359 In order to ensure that the conditions in this section are met, the 360 special event projects coordinator may place conditions on the special 361

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event permit.

Section 8. KMC 19.24.090, regarding limitations on special events, is recodified as KMC 19.24.038, and it, and the corresponding portions of Ordinance O-4676 §1 (2018), is amended to read as follows:

19.24.038 Limitations on special events.

- (a) No more than two special event permits shall be issued per calendar month at any one venue, or along any one street. The central business district and marina park shall be considered as the same.
 - (1) This limitation shall not apply to <u>City Council designated</u> community events <u>or community programs</u> designated by the city council or special events that meet the criteria of Section 19.24.190(4).
- (b) Special events shall be limited to no more than three consecutive calendar days although an additional one day total may be permitted for either event load in or load out; provided, however, that limited duration events such as seasonal events lasting more than three consecutive calendar days may be allowed with the approval of the director and together with the imposition of any permit conditions as may be necessary to address anticipated event impacts, such as those related to public rights-of-way impacts, duration, operating hours, public safety, noise and glare. Special events may request additional time for load-in or load-out, pending availability. Load-in/Load-out days will be charged to the special event based on the published fee schedule.
- (c) Athletic events, including runs and bike races, shall be restricted to city streets or designated trails; sidewalks will remain open for use by the general public. Organized walks may take place on city streets, trails, or sidewalks.
- (d) Athletic events held on city streets which include road closures, either rolling or stationary, shall clear the street of all participants and traffic control devices no later than twelve p.m.
- (e) The director of parks and community services, in consultation with the police department and the special events service team, shall have the authority to limit the number of participants in athletic events if deemed necessary by the director to protect the health, safety and welfare of both the participants and the surrounding community.
- (f) Any applicant who objects to the limitation of the number of participants in athletic events by the director of parks and community services may appeal in writing (including email) to the city manager for a review of that decision. The city manager will consider the appeal and either affirm or reverse the decision within ten business days following the city manager's receipt of the appeal or within such other time as the city manager and the applicant mutually agree.

<u>Section 9</u>. KMC 19.24.280, regarding other permits and licenses, is recodified as KMC 19.24.042.

Section 10. KMC 19.24.050, and the corresponding portions of Ordinance O-4431 §3 (2013), is amended to read as follows:

19.24.050 Priority of special event permits issuance.

- (a) Except for a special event sponsored by the city, priority shall be given for the issuance of a special event permit to local tax exempt nonprofit organizations providing services to the citizens of the city. City Council designated community events shall have scheduling priority for the issuance of a special event permit. Dates and venues may be requested beginning on the first day of the month, thirteen (13) months prior to the date of the proposed event. Dates will be reserved no sooner than the first day of the month, eleven (11) months prior to the event date. Dates will be reserved on a first come, first served basis not more than one year prior to the proposed date of the event. When on the same business day more than one applicant requests the same date and venue for their event, or the number of requests exceeds the established event limit for the requested venue, the following criteria will be applied in the following order used to evaluate and prioritize requests:
 - (1) The event directly benefits a nonprofit organization serving Kirkland residents.
 - $(2\underline{1})$ The event and/or the event organizer have a demonstrated history of success in producing events in Kirkland.
 - (3) The event has been recommended for funding by the tourism development committee.
 - (2) The event is unique in its purpose and adds cultural diversity as compared to other events typically held in Kirkland.
 - (3) The event provides free and/or low-cost opportunities for those who cannot afford to attend.
 - (4) The event provides opportunities for local businesses and organizations to participate and be involved.
 - (5) The extent to which the event directly benefits a nonprofit organization serving Kirkland residents.
 - (4<u>6</u>) The event supports a city council goal or city work program initiative.
 - (7) The event is expected to generate a positive economic impact by attracting out-of-town visitors to Kirkland and increasing visitor expenditures in Kirkland.
- (b) Special event applicants may be granted permission to hold the same event for an additional two years on the same weekend at the same venue if "success" criteria have been met. The special event application process shall be followed each year. The success criteria are as follows:

- (1) All previous special event fees have been paid in full.
- (2) Previous special event successfully provided for public safety (event safety plans, traffic control apparatus and volunteers), health (first aid provisions and public health requirements), and sanitation (sufficient number of maintained restroom facilities, maintenance and disposal of event garbage/recycling).
- (3) Previous special events properly cared for city facilities and equipment resulting in no damage.
- (4) Previous special event applications were properly completed, submitted on time, and in the required format.
- (c) The director of parks and community services is authorized to deny a special event application or require modification of the date or venue of a special event if the proposed special event is deemed by the director to adversely impact a supportive event.
- (d) Any applicant who objects to the denial of a special event application or required modifications of the date or venue by the director of parks and community services may appeal in writing (including email) to the city manager for a review of that decision. The city manager will consider the appeal and either affirm or reverse the denial or modification within ten business days following the city manager's receipt of the appeal or within such other time as the city manager and the applicant mutually agree.

Section 11. KMC 19.24.060, and the corresponding portions of Ordinance O-4116 §1 (2007), is amended to read as follows:

19.24.060 <u>Special event application process and timeline.</u> Time for filing application for special event permit.

- (a) Except as otherwise provided in this chapter, a pre-application meeting shall be held no less than one year in advance of a new special event and no less than six months in advance of a repeat special event. Upon good cause shown and provided that there is no significant risk or burden to the city, the special event coordinator may, in his or her discretion, allow a later pre-application meeting.
- (a) A special event organizer interested in holding a special event may submit an event interest form up to thirteen (13) months, but no less than six months, prior to the desired event date to request a date and venue.
 - (1) Notwithstanding the special projects coordinator's acceptance of an event interest form, the date of the event shall not be considered confirmed and the applicant shall not market or promote the event until the Special Event Team has reviewed the initial event proposal and the special projects coordinator issues a written notice of confirmation.

- (b) An emplete application for a special event permit shall be filed with the special event projects coordinator not less than forty five calendar days-five (5) months before the time when it is proposed to conduct the special event. Upon good cause shown and provided that no risk or burden to the city ensues, the special event projects coordinator has discretion to allow a later filing.
- (c) An application for an expressive activity special event permit shall be filed with the special event coordinator no less than seven calendar days before the time when it is proposed to conduct the expressive activity special event. Upon good cause shown and provided that no risk or burden to the city ensues, the special event coordinator may, in his or her discretion, allow a later filing.
- (c) Event applications will be reviewed by the Special Event Service Team to determine the suitability of the event and to make any changes or modifications to the application.
- (d) Event Organizers are required to attend a Pre-Event Meeting if the event involves road closures, City resources, high-risk activities, or deemed necessary by the Special projects coordinator.
- (e) An application for a special event permit is deemed complete when the applicant has provided all of the information and supplemental materials required by the special projects coordinator, and where city services are to be provided, the application has been approved by all involved city departments, or the special event service team, and the city manager and the city council, if required. The deadline for applications to be deemed complete shall be no later than twenty-one (21) calendar days before the date of the event. Late submissions are subject to a late fee.
- <u>Section 12</u>. The following codes and corresponding ordinances or parts of ordinances are each repealed, as they have been recodified in KMC 19.24.060 pursuant to Section 11 of this Ordinance:
 - (1) KMC 19.24.070 and the corresponding portions of Ordinance O-4431 §4 (2013) and O-4116 §1 (2007);
 - (2) KMC 19.24.080, and the corresponding portions of Ordinance O-4116 §1 (2007).
- Section 13. KMC 19.24.150, regarding special projects coordinator's action on special event permit application, is recodified as KMC 19.24.065, and it, and the corresponding portions of Ordinance O-4431 §10 (2013), is amended to read as follows:

19.24.065 Special event projects coordinator's action on special event permit application.

(a) Except as otherwise provided in this section, the special event projects coordinator shall take final action upon a completed application

for a special event permit no less than five business days prior to the event.

- (b) The special event coordinator is not required to take final action upon any special event permit application prior to one hundred eighty calendar days before the special event.
- (eb) The special event projects coordinator is not required to take final action on an incomplete or untimely special event permit application.
- (\underline{dc}) Final action on a completed special event permit application shall consist of one of the following:
 - (1) Issuance of a special event permit in accordance with the terms of the application; or
 - (21) Issuance of a special event permit in accordance with the terms of the application, as conditioned by the special event projects coordinator or as modified by mutual agreement between the special event coordinator and the applicant; or
 - (32) Denial of the special event permit application by the special event projects coordinator.

Section 14. KMC 19.24.110, and the corresponding portions of Ordinance O-4431 §10 (2013), is amended to read as follows:

19.24.110 Reasons for denial of a special event permit.

- (a) The special event <u>projects</u> coordinator may deny a special event permit to an applicant who has not for any of the following reasons:
 - (1) Provided for the services of a sufficient number of trained and certified traffic controllers;
 - (2) Provided sufficient monitors for crowd control and safety two weeks prior to the event date;
 - (3) Provided sufficient safety, health, or sanitation equipment services, or facilities that are reasonably necessary to ensure that the special event will be conducted with due regard for safety;
 - (4) Provided sufficient off-site parking or shuttle service, or both, when required, to minimize any substantial adverse impacts on general parking and traffic circulation in the vicinity of the special event;
 - (51) Applicant has not $\underline{\mathbf{Mm}}$ et all of the requirements for submitting an application for a special event permit;
 - (6) Conducted an authorized or exempted special event in accordance with law or the terms of the permit, or both;

- (72) Applicant has not Pprovided an adequate first aid or emergency medical services plan based on special event risk factors;
- (83) Applicant has not <u>Oo</u>btained the approval of any other public agency within whose jurisdiction the special event or portion thereof will occur; or
- (94) Applicant has not Ppaid all fees due for the requested event or from a previous special event.
- (b) The special event projects coordinator may deny a special event permit if in the special event projects coordinator's opinion:
 - (1) The special event will create the imminent possibility of violent disorderly conduct likely to endanger public safety or to result in significant property damage;
 - (2) The special event will violate public health or safety laws;
 - (3) The special event fails to conform to the requirements of law or duly established city policy;
 - (4) The applicant demonstrates an inability or unwillingness to conduct a special event pursuant to the terms and conditions of this chapter.
- (c) The special event projects coordinator may deny a special event permit to an applicant who has failed to comply with any term of this chapter or with any condition of a special event permit previously issued to the applicant.

Section 15. KMC 19.24.180, regarding revocation of special event permit, is recodified as KMC 19.24.115, and it, and the corresponding portions of Ordinance O-4431 §13 (2013), is amended to read as follows:

19.24.115 Revocation of special event permit.

- (a) Any special event permit issued pursuant to this chapter is subject to revocation, pursuant to this section.
- (b) A special event permit may be revoked if the city determines <u>any of the following</u>:
 - (1) That tThe special event cannot be conducted without violating the standards or conditions for special event permit issuance
 - (2) The special event is being conducted in violation of any condition of the special event permit;
 - (3) The special event poses a threat to health or safety;

- (4) The event organizer or any person associated with the special event has failed to obtain any other permit required pursuant to the provisions of this chapter;
- (5) The special event permit was issued in error or contrary to law;
- (6) The applicant has not paid all fees when due.
- (6) The event organizer has not provided sufficient monitors for crowd control and safety;
- (7) The event organizer has not provided a sufficient number of trained and certified traffic controllers.
- (c) Except as provided in this section, notices of revocation shall be in writing and specifically set forth the reasons for the revocation.
- (d) If there is an emergency requiring immediate revocation of a special event permit, the special event projects coordinator may notify the permit holder verbally of the revocation. The special projects coordinator shall follow up with a written notice of revocation within forty-eight (48) hours, providing the specific reasons for the revocation.
- (e) An appeal from a revocation shall be handled in the same manner and under the same time requirements as denials of special event permits, pursuant to Section 19.24.120125.

Section 16. KMC 19.24.120, regarding denial of a special event permit application and appeals from denial, and corresponding portion of Ordinance O-4116 §2 (2007), is hereby repealed.

Section 17. A new section, to be codified as KMC 19.24.125, is added to chapter 19.24 KMC to read as follows:

19.24.125 Appeals from permit denial, modification, or revocation.

- (a) Any event organizer who objects to the revocation or denial of a special event permit; to a limitation on the number of participants; to required modifications of the date, venue, or activities; to the imposition of fees; or other decision by the special projects coordinator may appeal for a review of the decision.
- (b) An appeal shall be submitted to the special projects coordinator within seven (7) calendar days of the date the applicant or event organizer was notified. Appeals must be made in writing (an e-mail is acceptable) and must include the grounds for appeal along with any documentation in support of the appeal.
- (c) The special projects coordinator shall present the appeal to the city manager or their designee for review.

(d) The city manager or their designee will review the appeal and will make reasonable efforts to issue a written decision within ten (10) business days following the city manager's receipt of the appeal.

Section 18. KMC 19.24.130, and the corresponding portions of Ordinance O-4116 §2 (2007), is amended to read as follows:

19.24.130 Display of special event permit required.

A copy of the special event permit shall be displayed in the special event venue in the method prescribed by the special event projects coordinator applicable to the particular special event and shall be exhibited upon demand of any city official.

Section 19. KMC 19.24.140, and the corresponding portions of Ordinance O-4431 §9 (2013), is amended to read as follows:

19.24.140 Contents of special event permit.

- (a) The city may condition the issuance of a special event permit by imposing reasonable requirements concerning the time, place and manner of the event, and such requirements as are necessary to protect the safety and rights of persons and property, and the control of traffic. A special event permit may include the following information or conditions:
 - (1) The conditions or restrictions on the use of alcoholic beverages and authorization for and conditions of the exclusive control or regulation of vendors and related sales activity by the event organizer during the special event;
 - (2) The provisions for any required emergency medical services; and
 - (3) Such other information and conditions as are reasonably necessary for the conduct of the special event and the enforcement of this chapter, including the requirement for a professional event management company or certified race director to produce an event or for the on-site presence of the event organizer or its designated representative for all special event coordination and management purposes.
 - (4) Any other conditions deemed appropriate by the special projects coordinator.
- (b) As a condition of the issuance of a special event permit, the applicant shall—may be required to do a walk-through of the event site with the special event projects coordinator prior to the event, and make adequate provisions for cleaning the area or route of the special event both during and upon completion of the special event and to return the

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area or route to the same condition of material preservation and cleanliness as existed prior to the special event.

(c) An event organizer cannot make changes to the permit or any other city-issued document. All requests for changes must be submitted for review and approval by the special projects coordinator.

Section 20. KMC 19.24.160, and the corresponding portions of Ordinance O-4431 §11 (2013), is amended to read as follows:

19.24.160 **Insurance required to conduct special event.**

- (a) The event organizer of a special event must possess or obtain comprehensive general liability insurance to protect the city against loss from liability imposed by law for damages on account of bodily injury and property damage arising from the special event. Such insurance shall name the city of Kirkland, its officers, employees, and agents, and, as required, any other public entity involved in the special event, as additional insured. Insurance coverage must be maintained for the duration of the special event. Notice of cancellation shall be provided immediately to the city.
- (b) Except as provided in this section, the comprehensive general liability insurance coverage required shall be in a combined single limit of at least one million dollars.
- (c) If the special event is of a demonstrated high or low risk category, according to recognized insurance and risk management standards, the city's safety/risk analyst may authorize a greater or lesser amount of coverage than otherwise required, or may require a particular type of insurance coverage different from that specified in this section.
- (d) The insurance required by this section shall encompass all liability insurance requirements imposed for other permits required under other sections of this chapter and is to be provided for the benefit of the city and not as a duty, express or implied, to provide insurance protection for spectators or participants.
- (e) The event organizer's current effective insurance policy, or copy, along with necessary endorsements, shall be filed with the special event projects coordinator at least thirty calendar days before the special event, unless the special event projects coordinator for good cause modifies the filing requirements.

Section 21. KMC 19.24.170, and the corresponding portions of Ordinance O-4431 §12 (2013), is amended to read as follows:

19.24.170 Waiver of insurance requirements.

(a) Except for special events where the sale of alcoholic beverages is authorized, the insurance requirements of Section 19.24.160 may be waived if approved by the city's safety/risk analyst or the city attorney.

In making the determination of whether to waive insurance, the city shall consider the following factors:

- (1) Whether it is an expressive activity special event governed by Section 19.24.220032;
- (2) Whether it is objectively impossible to obtain insurance coverage;
 - (i) To claim that it is objectively impossible to obtain insurance coverage pursuant to this section, the applicant shall submit a statement from at least two independent licensed insurance brokers demonstrating the insurance is unavailable in the marketplace.
- (3) Whether the special event will involve the use of equipment such as vehicles, animals, fireworks, pyrotechnics, water vessels, or inflatable bouncers; or
- (4) Whether a fee or donation is charged or required as a condition of admission or participation in the special event.
- (b) To claim that it is objectively impossible to obtain insurance coverage pursuant to this section, the applicant shall submit a statement from at least two independent licensed insurance brokers demonstrating the insurance is unavailable in the marketplace.
- (c)—Even though insurance is waived, the city may require the event organizer of a special event to defend, indemnify, and hold harmless the city from any claim or liability arising from the special event.

Section 22. KMC 19.24.295, regarding conditions on beer and wine gardens, is recodified as KMC 19.24.175, and it, and the corresponding portions of Ordinance O-4431 §19 (2013), is amended to read as follows:

19.24.175 Conditions on <u>alcohol service areas</u> beer and wine gardens.

- (a) Beer/wine gardens Alcohol service areas shall comply with all state laws and regulations relating to alcohol, all conditions imposed by the Washington State Liquor and Cannabis Control Board and shall be subject to the following conditions:
 - (1) The sale, service, and consumption of beer/wine alcoholic beverages must be confined to a designated location(s).
 - (2) <u>Beer/wine-Alcoholic beverages</u> may be sold, served, and consumed between eight a.m. and eleven p.m., seven days a week. After eleven p.m. no one may possess, consume, or be served alcohol.

- (3) Beer/wine-Alcoholic beverages may only be served when food is also available in conjunction with the special event.
- (4) The event organizer is responsible for securing entrances and exits with staff checking for age twenty-one and over identification.
- (5) Alcoholic beverages may not be removed from or brought into the garden alcohol service area; except for original unopened bottles purchased at the event for off-site consumption.
- (6) The beer/wine garden alcohol service area shall be separately fenced enclosed with either a single fence that is at least six (6) feet high or two fences that are no less than forty-two (42) inches in height, separated by at least six (6) feet six foot high chain link fencing or forty two inch high picket fencing.
- (7) Tables, counters, ledges or similar surfaces may not be used as barriers between restricted and nonrestricted areas.
- (8) Where alcohol is served or consumed, event organizers must maintain sufficient lighting so that identification may be checked and patrons may be observed for the enforcement of liquor laws and rules.
- (9) The presence of no less than two city of Kirkland police officers is required during public beer/wine garden alcohol service area hours.
- (b) A breach of any of the foregoing conditions shall constitute grounds for immediate revocation of the permit.

Section 23. KMC 19.24.190, and the corresponding portions of Ordinance O-4523 §2 (2016), is amended to read as follows:

19.24.190 Cost recovery for special events Special event fees.

Upon approval of an application for a permit for a special event not protected under the First and Fourteenth Amendments of the U.S. Constitution, the special event coordinator should provide the applicant with a statement of the estimated cost of city services and of equipment, materials and permit fees.

- (1) The full range of costs associated with special events shall be documented.
- (2<u>a</u>) <u>Unless otherwise exempted</u>, <u>Aa</u> nonrefundable application fee shall be charged for all special events. The amount of the application fee shall be set administratively by the <u>city manager Director</u> or <u>his or her their</u> designee. <u>The application fee is due at the time of permit application</u>.
- (3b) <u>Unless otherwise exempted</u>, <u>Aa</u> special event permit fee shall be charged <u>for all special events</u>. The amount of the permit fee shall be set

administratively by the <u>city manager Director</u> or <u>his or her their</u> designee <u>and will be posted online</u>. <u>The special event permit fee must be paid no later than twenty-one (21) days in advance of the event</u>.

- (c) Other fees associated with special events (*i.e.*, other permits or licenses required, International Fire Code permits, park use and facility fees, utilities, police, signage, etcetera) are in addition to the application and permit fees. Additional fees associated with providing support services for the special event shall be estimated and documented in advance with notice provided to the applicant. These additional fees and estimated costs shall be paid in full no later than twenty-one (21) days in advance of the event.
 - (1) Park use fees may be modified or waived for events which the City contracts with the event organizer to provide. Fee modifications or waivers must be documented in a separate agreement with the City approved by the Director.
- (4) The special event permit fee may be waived for special events of one hundred or fewer participants that do not have a significant impact on public property or facilities, and that do not require the provision of city public safety services, unless merchandise or services are offered for sale or trade to the public in which case a special event permit fee is required.
- (5) For special events in which benefits to recognized charitable organizations are a significant component, staff time and costs associated with day of event activities shall be charged based on the city's published fee schedule. For all other special events, staff time and costs incurred with day of event activities shall be for the full amount of costs incurred by the city in connection with the event, including indirect costs of staff time such as benefits and all overhead costs associated with the position.
- (6d) The special event—projects coordinator has the discretion to reasonably modify the payment date in this section. Any such modification must be documented in writing shall require payment of fees, or a reasonable estimate thereof, at the time the completed application is approved, unless the special event coordinator for good cause extends time for payment.
- (7e) If the event organizer fails to comply with the <u>setup</u>, cleanup, <u>loadin or load-out</u> requirements of Section 19.24.140, the event organizer will be billed for <u>additional park or facility use fees</u>, <u>actual city costs for cleanup</u>, and repair of the special event area or route, <u>and may be subject to a fine according to Section 19.24.310</u>.
- (8f) If the event organizer fails to comply with Section 19.24.140 or this section under a previously issued special event permit, the special event projects coordinator may require the event organizer to deposit adequate surety in the form of cash or bond.

 Section 24. KMC 19.24.200, regarding the effect of the receipt of donations on the status of tax-exempt nonprofit organization, and corresponding portion of Ordinance O-4116 §2 (2007), is hereby repealed.

Section 25. KMC 19.24.260, and the corresponding portions of Ordinance O-4431 §16 (2013), is amended to read as follows:

19.24.260 Authorized special event vendors.

- (a) The issuance of a special event permit confers upon the permit holder or event organizer the right to control and regulate the sale of services, goods, food, and beverages within the special event venue in accordance with the terms and conditions of the special event permit.
- (b) It is unlawful for any person to sell, resell, or offer to sell or resell, any goods, food, or beverages in a special event venue except for authorized special event vendors and vendors under city contract.

Section 26. KMC 19.24.260, establishing that it is unlawful to sell goods in a special event venue without authorization, and corresponding portion of Ordinance O-4431 §18 (2013), is hereby repealed, as it has been recodified in KMC 19.24.260 pursuant to Section 25 of this Ordinance.

Section 27. KMC 19.24.310, and the corresponding portions of Ordinance O-4116 §2 (2007), is amended to read as follows:

19.24.310 Penalties and cost recovery for violations.

- (a) The special event permit authorizes the applicant to conduct only such an event as is described in the permit, and in accordance with the terms and conditions of the permit.
- (b) It is unlawful for the applicant to violate the terms and conditions of the permit, or for any event participant to violate the terms and conditions of the permit, or to continue with the event if the permit is revoked or expired. An event applicant cannot make changes to the permit. All requests for changes must by submitted for review by the special event coordinator.
- (b) Any person or organization violating the provisions of this chapter shall be guilty of a misdemeanor, and upon conviction thereof, shall be subject to a penalty of a fine of not more than five hundred dollars or by imprisonment of not more than ninety days, or both such fine and imprisonment.
- (c) It is unlawful to organize, advertise, or conduct a special event without a special event permit when one is required, and such an event will be considered unauthorized. The special projects coordinator may determine that an unauthorized event should be granted a retroactive

permit, in which case all applicable special event fees detailed in KMC 19.24.190 will be charged together with an unauthorized event fee set administratively by the Director or their designee.

- (d) Any violation of this chapter is a civil infraction, punishable by a fine of two hundred fifty dollars (\$250) per violation, and each day's violation constitutes a separate offense.
- (e) Any person violating this chapter shall be liable to the city for all city costs incurred as a result of the violation, which costs the city will charge to the event organizer. An event organizer cannot obtain a special event permit while such costs remain unpaid.
- (f) Nothing in this section limits the City's rights or ability to take code enforcement actions as outlined in chapter 1.12 KMC.

Section 28. KMC 19.24.300, regarding cost recovery for unlawful special events, and corresponding portion of Ordinance O-4116 §2 (2007), is hereby repealed, as it has been modified and recodified within KMC 19.24.310 pursuant to Section 27 of this Ordinance.

Section 29. KMC 19.24.240, regarding delegation of city manager's authority, is recodified as KMC 19.24.340, and it, and the corresponding portions of Ordinance O-4116 §2 (2007), is amended to read as follows:

19.24.340 Delegation of city manager's authority.

The city manager may delegate any or all of his or her their functions under this chapter to his or her their deputies or subordinates.

<u>Section 30</u>. KMC 19.24.250, regarding the city manager's authority to adopt rules and regulations, is recodified as KMC 19.24.350, and it, and the corresponding portions of Ordinance O-4116 §2 (2007), is amended to read as follows:

19.24.350 City manager authorized to adopt rules and regulations.

The city manager <u>or their designee</u> is authorized to promulgate additional rules and regulations that are consistent with and that further the terms and requirements set forth within this chapter and the provisions of law that pertain to the conduct and operation of a special event.

Section 31. If any provision of this ordinance or its application to any person or circumstance is held invalid, the remainder of the ordinance or the application of the provision to other persons or circumstances is not affected.

1115	Section 32. This ordinance shall be in force and effect five days
1116	after its passage by the Kirkland City Council and publication pursuant
1117	to Section 1.08.017 of the Kirkland Municipal Code in the summary form
1118	attached to the original of this ordinance and by this reference approved
1119	by the City Council.
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1122	Passed by majority vote of the Kirkland City Council in open
1123	meeting this 21st day of March, 2023.
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Signed in authentication thereof this 21st day of March, 2023.

Penny Sweet, Mayor

Attest:

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Publication Date: April 10, 2023

Kathi Anderson, City Clerk

Approved as to Form:

Kevin Raymond, City Attorney

PUBLICATION SUMMARY OF ORDINANCE NO. 0-4842

- AN ORDINANCE OF THE CITY OF KIRKLAND AMENDING CHAPTER 19.24 OF THE KIRKLAND MUNICIPAL CODE REGARDING SPECIAL EVENTS.
- <u>SECTION 1</u>. Amends Kirkland Municipal Code ("KMC") Section 19.24.010 updating the definitions related to special events.
- <u>SECTION 2</u>. Amends KMC Section 19.24.020 relating to special event permit requirements.
 - SECTION 3. Repeals KMC Section 19.24.270.
- <u>SECTION 4</u>. Amends KMC Section 19.24.030 relating to exceptions to the special event permit requirement.
- <u>SECTION 5</u>. Recodifies KMC Section 19.24.220 as KMC 19.24.032 and further amends the section relating to expressive activity special events.
- <u>SECTION 6</u>. Adds a new KMC Section 19.24.034 relating to special event administration.
- SECTION 7. Recodifies KMC Section 19.24.100 as KMC 19.24.036 and further amends the section relating to conditions affecting the issuance of a special event permit.
- <u>SECTION 8</u>. Recodifies KMC Section 19.24.090 as KMC 19.24.038 and further amends the section relating to limitations on special events.
- <u>SECTION 9</u>. Recodifies KMC Section 19.24.280 as KMC 19.24.042 relating to other permits and licenses.
- <u>SECTION 10</u>. Amends KMC Section 19.24.050 relating to priority of special event permits issuance.
- <u>SECTION 11</u>. Amends KMC Section 19.24.060 relating to the special event application process and timeline.
- SECTION 12. Repeals KMC Section 19.24.070 and KMC Section 19.24.080.
- <u>SECTION 13</u>. Recodifies KMC Section 19.24.150 as KMC 19.24.065 and further amends the section relating to the special projects coordinator's action on special event permit applications.

- <u>SECTION 14</u>. Amends KMC Section 19.24.110 relating to the reasons for denial of a special event permit.
- <u>SECTION 15</u>. Recodifies KMC Section 19.24.180 as KMC 19.24.115 and further amends the section relating to the revocation of a special event permit.
 - SECTION 16. Repeals KMC Section 19.24.120.
- <u>SECTION 17</u>. Adds a new KMC Section 19.24.125 relating to appeals from permit denial, modification, or revocation.
- <u>SECTION 18</u>. Amends KMC Section 19.24.130 relating to the requirements to display a special event permit.
- <u>SECTION 19</u>. Amends KMC Section 19.24.140 relating to the contents of a special event permit.
- <u>SECTION 20</u>. Amends KMC Section 19.24.160 relating to insurance requirements to conduct a special event.
- <u>SECTION 21</u>. Amends KMC Section 19.24.170 relating to insurance waiver requirements.
- <u>SECTION 22</u>. Recodifies KMC Section 19.24.295 as KMC 19.24.175 and further amends the section relating to the conditions on alcohol service areas.
- SECTION 23. Amends KMC Section 19.24.190 relating to special event fees.
 - SECTION 24. Repeals KMC Section 19.24.200.
- <u>SECTION 25</u>. Amends KMC Section 19.24.260 relating to authorized special event vendors.
 - SECTION 26. Repeals KMC Section 19.24.120.
- <u>SECTION 27</u>. Amends KMC Section 19.24.310 relating to penalties and cost recovery for violations.
 - SECTION 28. Repeals KMC Section 19.24.300.
- <u>SECTION 29</u>. Recodifies KMC Section 19.24.240 as KMC 19.24.340 and further amends the section relating to the delegation of the city manager's authority.
- <u>SECTION 30</u>. Recodifies KMC Section 19.24.250 as KMC 19.24.350 and further amends the section relating to the city manager's authority to adopt rules and regulations.
 - <u>SECTION 31</u>. Provides a severability clause for the ordinance.

<u>SECTION 32</u>. Authorizes publication of the ordinance by summary, which summary is approved by the City Council pursuant to Section 1.08.017 Kirkland Municipal Code and establishes the effective date as five days after publication of summary.

The full text of this Ordinance will be mailed without charge to any person upon request made to the City Clerk for the City of Kirkland. The Ordinance was passed by the Kirkland City Council at its meeting on the $21^{\rm st}$ day of March, 2023.

I certify that the foregoing is a summary of Ordinance O-4842 approved by the Kirkland City Council for summary publication.

Kathi Anderson, City Clerk