## ORDINANCE O-4816

AN ORDINANCE OF THE CITY OF KIRKLAND RELATING TO AMENDING SECTION 7.02.160 OF THE KIRKLAND MUNICIPAL CODE REGARDING THE REVENUE GENERATING REGULATORY LICENSE FEE.

WHEREAS, Kirkland's two-part business license fee under 1 chapter 7.02 of the Kirkland Municipal Code includes a basic fee 2 3 per business plus a revenue generating regulatory license fee (RGRL) based on the number of full-time equivalent (FTE) 4 5 employees; and

WHEREAS, Kirkland's business licensing fees help pay for business-related services through the City's Economic Development Program and are an increasingly important source of general fund revenue; and

WHEREAS, the City has not increased the RGRL per FTE fee since 2017 and has not changed the threshold for the gross 13 14 income exemption since 2008; and

WHEREAS, in July 2022, the City Council was presented recommendations from a Revenue Sustainability and Equity report 17 on potential revenue changes to make the City's revenue more 18 equitable and sustainable, including evaluating business license 19 fee scenarios based on the considerations of adequacy, stability, 20 equity, ease of administration, and impacts to behavior: and 21 22

23 WHEREAS, as part of the Revenue Sustainability and Equity report, the recommendation was made that the City adopt a \$25 24 25 across-the-board increase to the RGRL fee, partially offset by an increase in the threshold for exemption from \$12,000 in gross 26 27 income to \$20,000 in gross income; and

WHEREAS, an across-the-board increase to RGRL fees was 29 determined to be horizontally equitable and would have the lowest 30 risk of unintended impacts for certain sectors, while an increase 31 in the gross income exemption threshold can provide some 32 protection for businesses with relatively low income and low 33 margin, with both changes factoring in inflation; and 34

WHEREAS, street maintenance directly benefits Kirkland 36 businesses by providing safe and smooth streets for delivery of 37 goods and services as well as for employees to commute to and 38 from work in all travel modes, and indicates a strong quality of life 39 for residents and visitors which contributes to Kirkland being a 40 great place to locate and operate a business; and 41

- 6 7 8 9 10 11 12 16
- 15

28

35

WHEREAS, new revenue from an increase to the RGRL fee will help preserve existing service levels of these community priorities.

NOW, THEREFORE, the City Council of the City of Kirkland
 do ordain as follows:

48
 49 Section 1. Section 7.02.160 of the Kirkland Municipal Code,
 50 and the corresponding portions of Ordinance O-4161, is amended
 51 to read as follows, with new text shown in <u>underline</u> and deleted
 52 text shown in strikethrough:
 53

## 7.02.160 Revenue generating regulatory license fee (RGRL).

(a) General. In addition to the basic license fee, the highest
 applicable RGRL in this section shall be paid for the annual license
 issued under this chapter.

61

62

63 64

65

66

67

68 69

70

71 72 73

74

75

76 77

78

79

80

81 82 83

84 85

86

87

88 89

90

91

(1) A business with less than twelve twenty thousand dollars of average annual gross receipts shall be exempt from any RGRL.

(2) A business located within the city limits of Kirkland with ten or fewer employees or FTEs shall be exempt from the RGRL for the first year of business operation only. Businesses exempt from the RGRL under this subsection shall still be required to pay the basic license fee under Section 7.02.120 and register the number of employees and FTEs under this chapter.

(3) For the purposes of this section and in determining the applicable RGRL, the term "employee" means and includes each of the following persons who are not required by the city to have his/her/its own separate city of Kirkland business license:

(A) Any person who is on the business's payroll, and includes all full-time, part-time, and temporary employees or workers; and

(B) Self-employed persons, sole proprietors, owners, managers, and partners; and

(C) Any other person who performs work, services or labor at the business, including an independent contractor who is not required to have a separate city of Kirkland business license.

(4) An entity that is entirely exempt from paying the basic license fee shall be exempt from any RGRL.

(5) An entity with some activities or functions that are exempt
 from the basic license fee and some that are not exempt shall

pay an RGRL based on the number of its employees that are involved in the functions or activities that are not exempt.

97 (b) Amount of RGRL.

96 97 98

132

94 95

Amount of RGRL.

99 (1) Revenue Generating Regulatory License (RGRL) Fee Method. Except as otherwise provided by this chapter, every 100 101 person engaging in business within the city shall pay an RGRL based upon the number of employee hours worked in Kirkland 102 103 during the previous year. Annual employee hours are calculated based on the sum of the four quarterly reports 104 105 submitted to the Washington State Department of Labor and Industries for the previous year. It will be the responsibility of 106 the employer to determine the number of hours worked within 107 the city from these reports. Businesses that did not file 108 quarterly reports with the Washington State Department of 109 Labor and Industries shall determine the number of hours 110 111 worked within the city and demonstrate, if required, to the satisfaction of the finance and administration director or 112 his/her authorized agent, that the number of employee hours 113 worked is correct. 114 115

116 (2) The annual license fee (base fee basic license fee and RGRL) shall be calculated by adding the base fee basic license 117 fee of one hundred dollars per business license to the full-time-118 equivalent employees that worked in Kirkland multiplied by 119 one hundred and thirty dollars (\$130) one hundred and five 120 dollars. The approved tax rate per full-time employee is 121 \$0.067709 \$0.054688 (which represents a RGRL multiplier of 122 \$0.067709 \$0.054688 per employee hour worked), as may be 123 adjusted herein. Employers without a full year history would 124 need to estimate the number of employee hours that will be 125 126 worked in the current calendar year. 127

(3) If a business has more than one location in Kirkland, the
 annual business license fee calculation must include a base fee
 basic license fee for each location and the RGRL for annual
 employee hours at all locations.

(c) Alternative FTE Method. A business may choose to calculate 133 its annual license fee by adding the one-hundred-dollar base fee 134 basic license fee to the RGRL based on multiplying one hundred 135 and five dollars one hundred and thirty dollars (\$130) by the 136 137 number of its employees. The number of employees shall be based on the sum of the employees in the four quarterly reports 138 submitted to the Washington State Department of Labor and 139 Industries for the previous year divided by four. It will be the 140 responsibility of the employer to determine the number of 141 employees working within the city from these reports. Businesses 142 that did not file quarterly reports with the Washington State 143 144 Department of Labor and Industries shall determine the number of employees working in the city and demonstrate, if required, to 145 the satisfaction of the finance and administration director or 146 his/her authorized agent, that the number of employees is correct. 147

Employers without a full year history would need to estimate the number of employees that will work in the city for the current calendar year.

(1) Once the FTE methodology has been selected, it must be used for future renewals.

(2) Businesses with more than one location must use the same method of calculation for all locations.

(3) For businesses with employees who work less than one thousand, nine hundred twenty hours per year (the work hour figure used by the Washington Department of Labor and Industries) the total number of hours worked by all such employees during the four quarters of the previous year shall be added together and divided by one thousand, nine hundred twenty to determine the FTE equivalency.

(4) It will be the responsibility of the business to determine the total number of FTEs (or equivalency) and demonstrate, if required, to the satisfaction of the finance and administration director or his/her authorized agent that the calculation is accurate.

(d) The license fee for a business required to be licensed under 172 this chapter and not located within the city's corporate limits shall 173 be calculated by adding the one-hundred-dollar base fee basic 174 license fee and the RGRL based upon the number of employee 175 hours worked within the city, but in no event shall the license fee 176 be less than the minimum fee set forth in this chapter. If the 177 number of employee hours worked is not known at the time of 178 renewal, the business shall estimate the maximum number of 179 180 employee hours they anticipate using in Kirkland during the year. 181

(e) Businesses doing business in the city that have no employees
 physically working within the city shall pay the minimum license
 fee required under this chapter.

(f) The minimum fee for any license issued under this chapter
shall be two hundred and five dollars (a the base fee basic license
fee of one hundred dollars and an the minimum RGRL of one
hundred and five dollars), as may be adjusted herein.

190

152 153

154 155

156 157

166

167

168 169

170 171

191 (g) Payment made by draft or check shall not be deemed a payment of the fee unless and until the same has been honored 192 in the usual course of business, nor shall acceptance of any such 193 check or draft operate as a quittance or discharge of the fee unless 194 and until the check or draft is honored. The Business Licensing 195 196 Service will address any dishonored payment submitted through its processes. Any person who submits a business license fee 197 payment by check directly to the city pursuant to the provisions 198 of this chapter shall be assessed an NSF fee set by the finance 199 and administration director if the check is returned unpaid by a 200

201 bank or other financial institution for insufficient funds in the 202 account or for any other reason.

203

(h) If any person required by the terms and provisions of this 204 chapter to pay a license fee for any period fails or refuses to do 205 so, he or she shall not be granted a license for the current period 206 207 until the delinquent license fee, together with penalties, has been paid in full. Any license fee due and unpaid under this chapter and 208 209 any penalties thereon shall constitute a debt to the city and may be collected in court proceedings in the same manner as any other 210 211 debt in like amount, which remedy shall be in addition to all other 212 existing remedies.

213

222

228

231

232

233

(i) If no higher RGRL applies under this section, then the
 minimum RGRL shall be <u>based on one FTE</u> one hundred and five
 dollars.

218 <u>Section 2</u>. If any provision of this ordinance or its 219 application to any person or circumstance is held invalid, the 220 remainder of the ordinance or the application of the provision to 221 other persons or circumstances is not affected.

Section 3. This ordinance shall be in force and effect on
 January 1, 2023, after its passage by the Kirkland City Council and
 publication pursuant to Section 1.08.017, Kirkland Municipal Code
 in the summary form attached to the original of this ordinance and
 by this reference approved by the City Council.

Passed by majority vote of the Kirkland City Council in open meeting this 18th day of October, 2022.

Signed in authentication thereof this 18th day of October, 2022.

Arnold, Deputy Mayor

Attest:

Kathi Anderson, City Clerk

Approved as to Form:

Assistant City Attorney Eilers,

Publication Date: 10/24/2022

## PUBLICATION SUMMARY OF ORDINANCE NO. 0-4816

AN ORDINANCE OF THE CITY OF KIRKLAND RELATING TO AMENDING SECTION 7.02.160 OF THE KIRKLAND MUNICIPAL CODE REGARDING THE REVENUE GENERATING REGULATORY LICENSE FEE.

SECTION 1. Amends Kirkland Municipal Code Section 7.02.160 related to revenue generating regulatory license fees.

> Provides a severability clause for the ordinance. SECTION 2.

SECTION 3. Authorizes publication of the ordinance by summary and establishes the effective date as January 1, 2023, after publication of summary.

The full text of this Ordinance will be mailed without charge to any person upon request made to the City Clerk for the City of Kirkland. The Ordinance was passed by the Kirkland City Council at its meeting on the 18 day of October, 2022.

I certify that the foregoing is a summary of Ordinance 4816 approved by the Kirkland City Council for summary publication.

Katu Anderson Kathi Anderson, City Clerk