#### **RESOLUTION R-5547**

# A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND ADOPTING A NE 85<sup>TH</sup> STREET STATION AREA PLAN.

WHEREAS, voters in the Puget Sound region approved a ballot measure to expand regional transit known as Sound Transit 3 in 2016; and

WHEREAS, Sound Transit plans to implement a Bus Rapid Transit (BRT) line along I-405 to connect to light rail service in Lynnwood and Bellevue, and to fund the redevelopment of the I-405 interchange at NE 85<sup>th</sup> Street to include a BRT station; and

WHEREAS, the Washington State Growth Management Act (GMA) sets goals that cities must address in their comprehensive plans, and requires cities to update their comprehensive plans every 8 years and to address expected growth for the next 20 years; and

WHEREAS, various Puget Sound Regional Council (PSRC) and King County County-wide Planning policies focus on housing and jobs growth in urban centers; and

WHEREAS, the City of Kirkland (City) 2035 Comprehensive Plan includes land use policies that support land use patterns to accommodate growth targets, focusing development near high-capacity transit, commercial redevelopment in Rose Hill, and transit-oriented development around the future BRT Station at NE 85<sup>th</sup> Street; and

WHEREAS, the North and South Rose Hill Neighborhood Plan was updated in 2018, the Highlands and Norkirk Neighborhood Plans were updated in 2020, and the Moss Bay and Everest Neighborhood Plans were updated in 2021, each to reflect changing conditions, including the passage of ST 3 and plans for Sound Transit's BRT station at I-405 and NE 85th Street; and

WHEREAS, on February 19, 2019, City Council adopted Resolution R-5356, approving the 2019-2020 Priority Goals and City Work Program, which included an initiative to continue partnerships with Sound Transit, the Washington State Department of Transportation, and King County Metro Transit to ensure that I-405 investments serve Kirkland's mobility needs and maximize the benefit of Sound Transit's NE 85<sup>th</sup> Street/I-405 Bus Rapid Transit interchange project, in part by completing land use, zoning, and economic development plans for areas adjacent to the interchange project to further the City goals of Balanced Transportation and Economic Development; and

WHEREAS, in August 2019, the City issued a Request for Qualifications (RFQ) for planning consulting services to support creation of an NE 85<sup>th</sup> Street Station Area Plan; and

WHEREAS, on September 3, 2019, the Council adopted Resolution R-5384 authorizing the submittal of applications to King County and PSRC for the Greater Downtown Kirkland Urban Center and adoption of a consolidated plan for the greater downtown with the intent to include the future Station Area within the boundaries of the Greater Downtown Urban Center; and

 WHEREAS, in October 2019, City Planning staff began development of a Station Area planning process; and

 WHEREAS, in 2019, the Washington State Legislature passed E2SHB 1923, encouraging all cities planning under the GMA to increase residential building capacity; and

WHEREAS, in October 2019, the City was awarded \$150,000 in related grant assistance from the Washington State Department of Commerce to include a form-based code and planned action ordinance in the Station Area Plan; and

WHEREAS, on November 13, 2019, the Metropolitan King County Council adopted Ordinance 19007, amending the 2012 King County Countywide Planning Policies to designate the Greater Downtown Kirkland Urban Center as an Urban Center, including the core areas surrounding the BRT Station of the Station Area Plan study area; and

WHEREAS, the City has applied to PSRC for a Regional Center designation for the greater downtown area, with PSRC review anticipated following completion of the Station Area Plan (including its subarea plan) and the Moss Bay Neighborhood subarea plan; and

WHEREAS, in February 2020, the City entered into a contract for consulting services with Mithun for creation of a Station Area Plan, including a Form-based Code, Supplemental Environmental Impact Statement, and Planned Action Ordinance; and

WHEREAS, the City completed an Opportunities and Challenges Analysis to assist in identifying the vision, values, and goals for the Station Area Plan, and published the Station Area Plan Opportunities and Challenges Report on April 15, 2020; and

 WHEREAS, the City published the State Environmental Policy Act (SEPA) Environmental Checklist and Scoping Notice for the Station Area planning process on May 26, 2020, which included a scoping comment period from May 26, 2020 to June 16, 2020 that resulted in public comments from 29 parties; and

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WHEREAS, the City held the first public Community Workshop to discuss identified Station Area Plan opportunities and challenges and to gather community feedback on the initial concepts for the Station Area Plan on June 4, 2020; and

WHEREAS, the City published a Station Area Plan Market Analysis Report on June 16, 2020, which assessed market conditions for the Station Area and its suitability for new transitoriented development; and

WHEREAS, Council held a study session on July 21, 2020 to receive a briefing on the Station Area Plan initial concepts and provided feedback on the preliminary Draft Supplemental Environmental Impact Statement (DSEIS) alternatives; and

WHEREAS, at their July 21, 2020 study session, the Council confirmed the following Station Area Plan Project Vision, Values, and Goals:

- Project Vision: The NE 85th St Station Area Plan is a 1. regional gateway district that supports transit, creates opportunity for all, and reflects Kirkland's unique identity.
- 2. Project Values: Livability, Sustainability, Equity.
- Project Goals: Development Near Transit, Connected Kirkland, Inclusive District.

WHEREAS, the City published the DSEIS evaluating three Station Area Plan alternatives on January 5, 2021, commencing a 45-day DSEIS public comment period, and identified a Project Objective to leverage the WSDOT/Sound Transit I-405 and NE 85<sup>th</sup> St Interchange and inline Stride BRT station regional transit investment to maximize transit-oriented development and create the most: opportunity for an inclusive, diverse, and welcoming community; value for Kirkland; community benefits including affordable housing; and quality of life for people who live, work, and visit Kirkland; and

WHEREAS, the City held the second public Community Workshop to discuss the DSEIS analysis and gather community feedback on the three DSEIS Station Area Plan Alternatives on January 7, 2021; and

WHEREAS, in response to requests from the community, and in recognition that an extended comment period would provide all stakeholders more time to engage with the DSEIS and allow for further outreach to community members traditionally underrepresented in past planning processes, the City extended the DSEIS public comment period to 45 days, closing the public comment period on February 19, 2021; and

WHEREAS, the City received 114 written DSEIS comments, and gathered additional input on the DSEIS at a January 7, 2021 Community Workshop, received 408 responses to an online DSEIS survey; and received additional input through: a human service provider roundtable; "meeting-in-a-box" responses from 26 clients of Sophia Way via coordination with their staff; two Lake Washington High School Economics class projects focused on the Station Area Plan and DSEIS alternatives; and input provided by various community organizations in meetings with City Planning staff; and

WHEREAS, at their January 19, 2021, meeting, the Council was presented with the results of the DSEIS and directed the Station Area Plan project team to expand the project scope and to complete a Fiscal Impacts and Community Benefits Analysis in order to: analyze the fiscal impacts of infrastructure and public service provision to accommodate future growth in the Station Area; explore strategies to achieve community benefits from growth; and further analyze the transportation network; and

WHEREAS, in advance of Council decisions about which growth alternatives were to be analyzed in a Fiscal Impacts and Community Benefits Analysis, the Council held a special meeting on May 26, 2021, which served as a Listening Session for community members to provide input on the Station Area Plan directly to the Council; and

WHEREAS, at their June 15, 2021, meeting, the Council reviewed the final scope for a Fiscal Impacts and Community Benefits Analysis and endorsed two "June Alternatives": June Alternative A (Current Trends) and June Alternative B (Transit-Connected Growth), for study in the Analysis; and

WHEREAS, in response to community feedback, the June Alternative A and June Alternative B were selected by the Council and thereby narrowing the "bookends" of potential growth in the Station Area based on DSEIS Alternatives 1 and 2 and eliminating DSEIS Alternative 3 from further consideration; and

WHEREAS, a focus of the Fiscal Impacts Analysis was to determine if the City could afford the investments necessary to address increased demand on infrastructure and public services if the City implements its vision of the Station Area as a thriving, new walkable urban center with high tech and family wage jobs, plentiful affordable housing, sustainable buildings, park amenities, and commercial and retail services linked by transit; and

WHEREAS, an additional focus of the Community Benefits Analysis was to determine how the public can receive benefits of growth and how development can advance the City's priority objectives if the City implements its vision of the Station Area as a thriving, new walkable urban center with high tech and family wage jobs, plentiful affordable housing, sustainable buildings, park amenities, and commercial and retail services linked by transit; and

 WHEREAS, on October 26, 2021, the City published the Fiscal Impacts and Community Benefits Analysis Technical Memo and Appendices, which concluded that if the City were to select June Alternative B to implement its vision of the Station Area, the City could afford the investments necessary to address increased

demand on public services (especially on schools, parks/open spaces, transportation, and utilities) and avoid a reduction in service for existing community members and businesses if the City also adopts a series of policy changes, impact fees, commercial linkage fees, and benefit capture strategies, such as Tax Increment Financing, density bonuses, and partnership opportunities; and

WHEREAS, at their October 26, 2021 meeting, Council directed City staff to: (i) draft a Station Area Plan Preferred Plan Direction based on June Alternative B for inclusion in a final supplemental environmental impact statement, (ii) prepare an additional scope of work to support development of the community benefits strategies for Tax Increment Financing, commercial linkage fees, and a density bonus program, and (iii) complete supplemental transportation analyses; and

WHEREAS, the City held a Community Question and Answer Session on November 1, 2021 to provide an opportunity for the community to engage directly with the project team and to answer community questions related to the Fiscal Impacts and Community Benefits Analysis and other Station Area topics; and

WHEREAS, at their November 16, 2021 meeting, Council held a joint meeting with the Kirkland Planning Commission to receive an update on the draft Station Area Plan Preferred Plan Direction; and

WHEREAS, at their December 14, 2021 meeting, the Council adopted Resolution R-5503, which included the Preferred Plan Direction, and directed staff to complete a draft Station Area Plan incorporating the recommended growth capacity and components contained therein; and

WHEREAS, the *NE 85th* St Station Area Plan Final Supplemental Environmental Impact Statement (FSEIS) was issued on December 30, 2021 by the responsible official pursuant to Washington Administrative Code (WAC) 197-11-630; and

WHEREAS, the City held a Community Open House on May 18, 2022 to present the draft Station Area Plan to the community; and

WHEREAS, iterative drafts of the Station Area Plan have been publicly available on the City's website since May 6, 2022; and

WHEREAS, the Station Area Project team has coordinated with Lake Washington School District (LWSD), regional transit agencies, and major property owners in the Station Area to explore creative solutions to key issues, resulting in recommended school capacity strategies in the Station Area Plan; and

WHEREAS, the Council has directed staff to prepared additional analysis, reduce studied maximum growth capacity and

building heights, and expand opportunities for public comment through the planning process and, in direct response to community input received, to take additional actions including, but not limited to: (i) extending the DSEIS comment period from 30 to 45 days; (ii) holding a special Council meeting on May 26, 2021 to solicit additional input from the community prior to making any decisions about which DSEIS alternatives to continue studying; (iii) removing DSEIS Alternative 3 from further consideration and endorsing a lower revised "high-bookend" alternative that responded to community feedback for less density and more precisely reflected likely redevelopment to occur within the Station Area; (iv) directing the project team to complete a Fiscal Impacts and Community Benefits analysis to answer community questions related to how the City could support new growth with City services and infrastructure; and (v) extending the project timeline to complete additional analyses and continue collecting community input; and

 WHEREAS, through June 2022, the City has reviewed the Station Area Plan in meetings at ten public Planning Commission meetings on: June 25, 2020; January 14, 2021; April 22, 2021; June 10, 2021; November 16, 2021 (jointly with City Council); March 10, 2022; April 26, 2022 (jointly with City Council); May 12, 2022 (jointly with City Council); June 9, 2022 (public hearing for Phase 1 code amendments); and June 14, 2022; and

WHEREAS, through June 2022, the City has discussed the Station Area Plan in meetings at six public Transportation Commission meetings on: September 23, 2020; January 27, 2021; July 28, 2021; September 22, 2021; March 23, 2022; and, April 27, 2022; and

WHEREAS, through June 2022, the City has discussed the Station Area Plan in meetings at 14 public City Council meetings on: March 17, 2020; July 21, 2020; January 19, 2021; April 6, 2021; June 15, 2021; October 26, 2021; November 16, 2021 (jointly with Planning Commission); December 14, 2021; April 5, 2022; April 26, 2022 (jointly with Planning Commission); May 12, 2022 (jointly with Planning Commission); June 7, 2022; June 21, 2022; and, June 28, 2022; and

WHEREAS, the Council recognizes and shares priorities for desired community benefits as identified through extensive studies, community outreach, and partnerships in the final Station Area Plan, including, but not limited to, the active transportation network and transit capacity and operations and ample provision of affordable housing, school capacity, parks and open space, and sustainability; and

WHEREAS, it is the intent of the Council that these areas will be addressed through the implementation actions included in the final Station Area Plan as adopted; and

WHEREAS, the project team has completed the Draft Station Area Plan, included as Exhibit A hereto; and

WHEREAS, the Draft Station Area Plan describes the new vision as "a thriving, new walkable district with high tech and family wage jobs, plentiful affordable housing, sustainable buildings, park amenities, and commercial and retail services linked by transit. The vibrant, mixed-use environment is a model of innovation. With an outstanding quality of life and unmatched mobility choices, the Station Area is eco-friendly, a place to connect, and deeply rooted in the history of the land, the people, and the culture of this special crossroads in Kirkland."; and

WHEREAS, the Draft Station Area Plan is intended to establish the Council's vision and strategies for the transitoriented development of the Station Area based on stated objectives for the Plan and in order to help guide the City's future progress toward achieving that vision; and

WHEREAS, City Council may choose a specific name for the "Station Area" at some time in the future that reflects the vision and objectives for the subarea and establishes a sense of place and identity.

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

<u>Section 1</u>. <u>Station Area Plan Adopted</u>. The document entitled "NE 85th Street Station Area Plan," or such title as may be amended by City Council designation, and the referenced appendices, all dated June 2022 and attached to this Resolution as Exhibit A and is hereby adopted.

Passed by majority vote of the Kirkland City Council in open meeting this 28 day of June, 2022.

Signed in authentication thereof this 28 day of June, 2022.

Penny Sweet, Mayor

Attest:

Kathi Anderson, City Clerk

# NE 85th Street Station Area Plan

June 20, 2022



#### Acknowledgments



nage Source: LandLines Map, Burke Museum, USGS Topo

Land Acknowledgment
We acknowledge that the Southern Salish Sea region lies on the unceded and ancestral land of the Coast Salish peoples, the Duwamish, Muckleshoot, Puyallup, Skykomish, Snoqualmie, Snohomish, Suquamish and Tulalip tribes and other tribes of the Puget Sound Salish people, and that present-day City of Kirkland is in the traditional heartland of the Lake People and the River People. We honor with gratitude the land itself, the First People - who have reserved treaty rights and continue to live here since time immemorial - and their ancestral heritage.

Source: City of Kirkland adopted land acknowledgment language.

City Council

Penny Sweet, Mayor Jay Arnold, Deputy Mayor Neal Black, Councilmember Kelli Curtis, Councilmember Amy Falcone, Councilmember Toby Nixon, Councilmember Jon Pascal, Councilmember

Planning Commission

Angela Rozmyn, Chair Scott Reusser, Vice Chair Katya Allen Carter Bagg (served through March 2022) Brig Heiser Rodney Rutherford Sandeep Singhal John M. Tymczyszyn

Transportation Commission

Kurt Ahrensfeld, Chair Faith DeBolt, Vice Chair AJ Antrim Shreedhaarini Balamurugan, Youth Member Rafael Fernandez Brian Magee Michelle Quinton Patrick Vu Lisa McConnell (served through March 2022) Hayden Goldberg, Youth Member (served through December 2021) Lily Haverstein (served through July 2021)
Douglas Jacobson (served through May 2021) Terry Marpert (served through May 2021)

For more information please visit: www.kirklandwa.gov/stationareaplan **Consultant Team** 

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Lake Washington School District Sound Transit Washington Department of Transportation King County Housing Authority

City Staff

City Manager's Office Kurt Triplett Tracey Dunlap Jim Lopez David Wolbrecht

Planning and Building Department Adam Weinstein

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Rachel Konrady Josh Pantzke John Burkhalter Parks and Community Services

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Kevin Pelstring

Finance and Administration Michael Olson Sridhar Krishnan George Dugdale

Public Works Julie Underwood Victoria Kovacs Rochelle Starrett Thang Nguyen Kelli Jones



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#### How To Use This Plan

The NE 85th Station Area Plan (SAP) is an effort led by the City of Kirkland to take a comprehensive look at how the area may evolve within an approximately 1/2-mile radius of the future Stride Bus Rapid Transit (BRT) station planned by Sound Transit and new WSDOT 1-405 interchange at NE 85th Street. The SAP outlines the overall vision as a vibrant, mixed use environment and a model of innovation with plentiful affordable housing and a mix of both high tech and family wage jobs linked by transit.

Community members, elected officials, and City staff should look to this long-range Station Area Plan as a guide to the area overall vision and goals, recommended public projects and services as well as future opportunities, and for additional detail surrounding the Preferred Plan direction which establishes growth targets and was included in the Final Supplemental Environmental Impact. Statement (FSISI) published in December 2021. The city will use the SAP and its appendices to inform,

guide, and coordinate implementing policies and plans including:

- A Station Area Chapter of the Comprehensive Plan to establish goals and policies for future growth. This chapter will be an overlay that addresses the Station Area relationships to existing Neighborhood Plans for Everest, Highlands, Moss Bay, Norkirk, North Rose Hill, and South Rose Hill
- A new Form-Based Code chapter in the Zoning Code
- Parcel Rezones
- Design Guidelines
- Help inform and coordinate with other ongoing, citywide planning efforts such as the Capital Facilities Plan
- · Identify opportunity areas for further exploration

The overall structure of this SAP begins with an executive summary, an overview of the vision, a history of the planning processes, and then provides detail

into each of the key plan elements including Land Use, Open Space and Environment, Transportation and Mability, Utilities and Public Services. Each plan element describes recommendations and goals, including supporting technical guidance in the form of zoning or other regulatory changes, design guidelines, and implementation strategies. This plan will guide where new jobs and homes will go and their relative density and form. The plan also describes where transportation network connections can be added or enhanced.

The SAP is closely related to other key strategic planning initiatives within the City of Kirkland. These include:

- A periodic update to the Comprehensive Plan (to be adopted 2024)
- Ongoing Park, Recreation and Open Space (PROS) Plan update (anticipated 2022)
- Sustainability Master Plan (adopted 2020)
- Active Transportation Plan (ATP) update (adopted 2022)
- High performance Building Standards (adopted 2022)

 Designation of portions of the Moss Bay Neighborhood and Station Area as a King County Regional Growth Center (and pending review of PSRC Urban Growth Center review after adoption of Station Area Plan)

Relevant projects and strategies from these initiatives are referenced throughout this document and were used to inform the structure and content of the Station Area Plan.

Within the document, several desired community benefits are identified based on community feedback, City Council and Planning Commission direction, and initial findings from the Draft Supplemental Environmental Impact Statement (DSEIS) and Opportunities and Challenges Report completed in 2020. These community benefits are outlined with a specific icon relating to affordable housing, mobility, parks and open space, sustainability, and schools. Initiatives that provide community benefits will be noted with the following icons:

1.0 EXECUTIVE SUMMARY

2.0

3.0 EXISTING CONDITIONS





6.0

PARKS, OPEN SPACE AND ENVIRONMENT 8.0

9.0 UTILITIES AND PUBLIC SERVICES 10.0

4.0 Community Benefits are denoted throughout the document with these icons:



Affordable

(CHO)

ools and Sustainability, Cli



Open Space



and Rolling

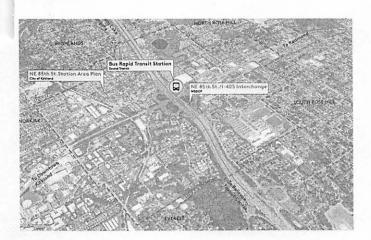
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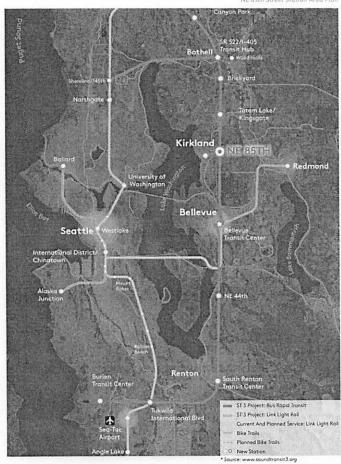
Executive Summary—

Voter-approved transit funding package Sound Transit 3 (ST3) is bringing a once-in-a-generation transit investment to Kirkland with a new reconfigured interchange and Bus Rapid Transit (BRT) Stride station at NE 85th St and I-405 by 2026. The BRT Station and planned Stride BRT line (Burien to Lynnwood), developed by Sound Transit and the Washington State. Department of Transportation (WSDOT), is designed to connect Kirkland to Link Light Rail service at stations in Downtown Bellevue and the Lynnwood Transit Center with frequent bus service every 10-15 minutes. The City of Kirkland's Station Area Plan (SAP) considers changes to policies, regulations and zoning to proactively plan for potential growth over the next 20+ years and encourage transit-oriented development near the BRT station to leverage this regional investment and create the most value and quality of life for Kirkland.

The Plan goals build on the 2035 Comprehensive Plan; the Highlands, Everest, Norkirk, Moss Bay, and Rose Hill Neighborhood Plans; and the Sustainability Master Plan. It includes an approach to Form-Based Zoning and a Planned Action supported by HB 1923. The planning process includes the issuance of a Supplemental Environmental Impact Statement (SEIS) to the 2035 Comprehensive Plan EIS.

A proactive plan to leverage a once-in-a-generation regional transit investment





#### Station Area Objectives and Vision

#### The Vision

The Station Area is a thriving, new walkable district with high tech and family wage jobs, plentiful affordable housing, sustainable buildings, park amenities, and commercial and retail services linked by transit.

The vibrant, mixed use environment is a model of innovation. With an outstanding quality of life and unmatched mobility choices, the Station Area is eco-friendly, a place to connect, and deeply rooted in the history of the land, the people, and the culture of this special crossroads in Kirkland. The highly visible integration of ecological systems within an urban setting set the Station Area apart while tying the unique sub-area districts together with existing open space and active living opportunities.

A place to connect and deeply rooted in the history of the land, the people, and the culture of this special area

Leverage the BRT station regional transit investment.

Maximize transit-oriented development and create the most:

- Opportunity and Inclusion,
- Value for the City, Community Benefits, including:
  - Plentiful affordable housing Sustainability measures

  - Park amenities
- Active transportation improvements
   Solutions for school capacity
   And Quality of life.



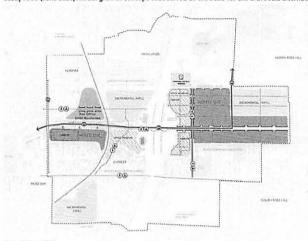
#### Planning for Growth

With a strong fundamental real estate market and significant regional transit investment, proactively planning for growth will help the community shape their own future by creating a vision and plan for development in the Station Area. The intent of the overall Station Area Plan growth framework is to:

- Support sustainable levels of service provision, by coordinating transportation infrastructure and land use capacity with changes near the BRT node to help achieve the City's fiscal responsibility and sustainability goals.
- Attract new jobs to foster economic activity and meet citywide targets. Balance the type and mix of allowed development and distribution of commercial-focused development across the area.
- Promote inclusion and support a range of attainable housing choices for existing residents, students, and workers.

The Growth Framework developed in 2020 as a basis for the Draft Supplemental EIS alternatives reflects public comments on a range of scenarios and focuses increased allowable building heights in areas that provide clear benefits to the community and take advantage of regional transit connections, rather than areas that are unlikely to redevelop due to market forces, are limited by development feasibility, or are constrained by other factors. The areas planned for greater capacity for change are focused around the BRT node and the Cross-Kirkland Corridor, including two areas in Rose Hill nearest to the planned BRT Stride station; the mid-rise office designation in the northeast quadrant and the high-intensity office designation in the southeast quadrant; and the flex industrial – residential capacity in the Norkirk's Light Industrial Technology (LIT) area in the northwest quadrant. These are supported by an urban design framework that holistically brings together infrastructure and services within a future vision for welcoming this growth.

#### Study Area (June 2020): initial growth concept that served as the basis for the draft SEIS alternatives



Source: Mithun, 2020

#### **Urban Design Framework**

Alongside the vision for the Station Area Plan is an urban design framework that establishes a set of overarching strategies to shape development in the future. These strategies were developed based on community input and Council direction and are reflected throughout subsequent chapters of the Station Area Plan as well as implementation tools like Form-Bosed Code and Design Guidelines.

#### How should we grow?

#### Focus Near Transit



### Focus growth in inclusive housing and jobs near

There is a mutually supportive relationship between transit ridership and the amount of housing, jobs, and services near transit. The Station Area Plan designates the areas closest to the future BRT Stride station as priority locations for increased development. Not only are these areas prime apportunities to broaden the mix of jobs and housing choices within the station area, this strategy focuses growth in a more sustainable, compact form. In addition, the areas closest to the future station on the east side of 1-405 are reserved for taller office development. This serves a dual role of providing the potential for improved commutes and focusing growth in the City where residents and employees have the best access to high-capacity transit and using larger office buildings as a buffer to protect residences from the noise and air pollution that come from high volume roadways like 1-405.

#### A Strong Public Realm Network



## 2. Establish a strong public realm network and transit-oriented community that puts people first

transit-oriented community that puts people first. The vision for the station area includes a robust, without public realm with places for people to connect, welcoming public art and cultural opportunities, a mix of active ground floors, generous sidewalks, and improved tree conopy. The urban design framework identifies key streets where a combination of public and private investments will create focal points and destinations for the district, the city, and the region. These include enhancing NE 85th Street to a more urban street that becomes a place for people to engage, retail-focused streets like 120th Ave NE near Forbes Lake, and neighborhood hubs like the 7th Ave corridor in Norkirk. Each of these focal points brings together recommendations around mobility, public realm, land use, sustainability, and massing.

#### A Network of Mobility Options



# 3. Connect neighborhoods together with a comprehensive, multi-modal transportation network

As a station area plan, it's particularly important to create a network of mbility options that cannect transit users between the station and key services and destinations. Green mid-block connections help break down large auto-oriented blocks into walkable distances. New and enhanced sidewalks and bikeways provide safe and comfortable walking and biking connections throughout the district. Finally, increased transit service, including the Stride BRT future King County Metro's K Line BRT, flexible parking policies, and specific roadway capacity improvements provide a multi-faceted approach to mitigate congestion and accommodate travel needs on roadways and parking demand. This holistic approach to mobility is integrated into all aspects of the urban design framework.

#### Leverage Existing Natural Systems and Resources



# Leverage existing natural systems and resources, enhance ecosystem performance, and increase resilience. Like all of Kirkland, the station area is a rich natural.

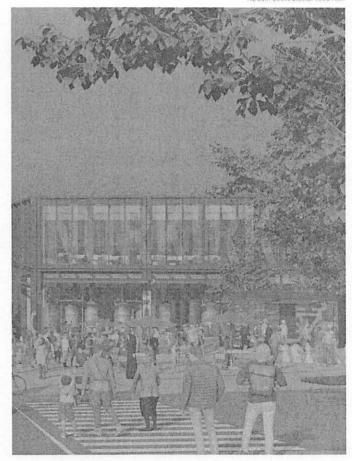
Like all of Kirkland, the station area is a rich natural environment with important ecological assets and opportunities to improve the sustainability and resilience of the district. Updated policies encourage stormwater management through on-site green infrastructure like bioswoles in streetscapes and within larger developments. Street types in the Form-Based Code will lead to increased tree canopy in the public realm, and ecological assets like Forbes Lake become the focus of a new boardwalk network and "trailhead" that's integrated into the streetscape at 120th Ave NE and NE 90th St.

#### Transitions in Scale to Adjacent Neighborhoods



#### Ensure appropriate development scale with transitions to adjacent neighborhoods and design regulations.

while planning for growth in the station area, supporting transitions in scale to adjacent neighborhoods is a key focus of the urban design framework. The form-Bosca Code regulates elements of massing and form to step down from larger commercial office blacks to mid-rise neighborhood mixed use development, and eventually to smaller "missing middle" infill. Special rules for transitions, landscoping requirements, and other policies further specify how new development should respond to the existing context. Additional design guidelines and the City's Design Review process will ensure that building massing and details reflect a pedestrian-oriented district.



#### **West Character Sub Areas**

The Urban Design framework is a cohesive set of design strategies used throughout the Station Area. Within the larger urban design framework, character subareas specify the unique opportunities and desired elements for each portion of the study area that build on existing assets and characteristics of the community values. These subareas can inform public investments, design guidelines for future development, and placemaking.

West of 114th Ave NE, NE 85th Street is built on an elevated structure, and the topography of the area creates two distinct districts: the Moker District in the Norkirk and Highlands neighborhoods north of 85th and the Downtown Gateway District in the Everest and Moss Bay neighborhoods south of 85th. Here, the focus is supporting pedestrian-oriented districts and enhancing Cross Kirkland Corridor as the major north south connection.

#### Maker District

Pedestrion-oriented district building on Norkirk's character and excellent Cross Kirkland Corridor trail connections. This a fively connection between the BRI drop off and downtown. The traditional mixed industrial/commercial character of the area is recognized while encouraging more urban uses supporting "moker" activities, locally-owned small businesses, active lifestyle and recreation-related private and public uses.

#### Downtown Gatoway District

Gateway district to Downtown Kirkland via 6th St that emphasizes mid-rise residential and office uses along 6th St and important bicycle and pedestrian connections between the future Stride station and Rose Hill commercial area and Downtown Kirkland. These connections include a new bicycle and pedestrian route along NE 85th Street as well as improved bicycle and pedestrian facilities along existing Kirkland Way.

#### **East Character Sub Areas**

East of I-405, NE 85th Street is an important connector and gateway to Kirkland from Redmond. The Plan envisions NE 85th Street as a place to be, rather than trovel through, that encourages people to gather and spend time in a lively public realm. It is supported by a robust mobility network that bridges existing barriers and provides safe crossings. The Forbes Lake District and Green Innovation District envision a strong public realm connection along 120th Ave NE, between North and South Rose Hill neighborhoods; and the Rose Hill Gateway District similarly envisions a cohesive public realm and safe crossings along NE 85th Street.

#### Forbes Lake District

A walkable mixed use district with opportunities for mid-lise residential uses and higher intensity office uses, organized around a green main street corridor with retail and active uses combined with small open spaces on 120th that connects to Forbes Lake. Biophilise design and visible water, energy, and biodiversity strategies tell the story of this place.

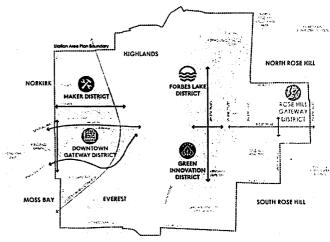
#### Green innovation District This vibrant, mixed use district is a model of innovation

and place for community, students, and the workforce to connect. It transitions from high intensity office uses near the BRT Station, to mid-rise shops and office uses, to townhouses, small apartment buildings, and civic uses. Active transportation choices, connections to green space, and walkable 120th Ave NE offer a healthy lifestyfe. Existing cemetery is an opportunity for green space that provides apportunities for walking and more possive recreation.

#### Rose Hill Gateway District

Corridor-based gateway with a mix of active ground floors and mid-rise residential along NE 85th that focuses on creating a strong sense of arrival from Redmond with streetscape design, public art, and urban desian features.

#### Character Sub Areas

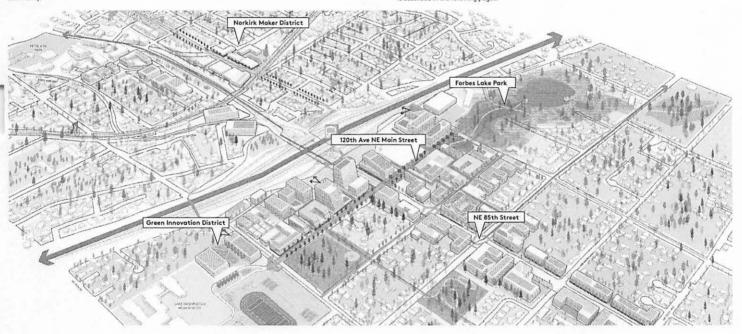


#### Key Urban Design Elements

Based on the vision and urban design framework, a number of key initiatives are included in the Station Area Plan. These reflect both public investments, private development opportunities and portnerships that can bring together private, public, and institutional investments to realize the greatest value for the community. The 120th Ave NE main street establishes a new civic heart for the district, adjacent to trails and open space amenities at the newly activated Forbes Lake Park. The Norkirk Maker District creates new apportunities for local businesses and mixed use educational facilities help meet the continued need for expanded school

capacity. New multi-benefit mobility connections provide space for enhanced landscaping in the urban context and improve accessibility to existing parks.

Businesses are integrated with activation of the Cross Kirkland Corridor (CKC). A selection of those initiatives is described in the following pages.



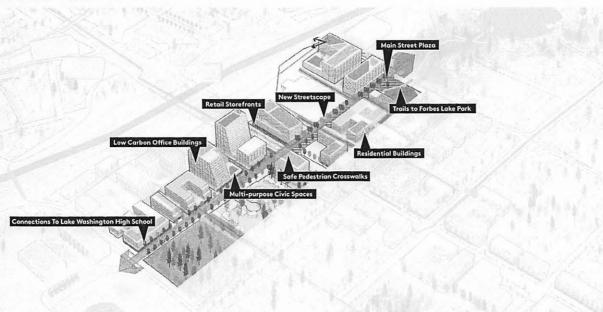




#### 120th Ave NE Main Street

Many of Kirkland's most beloved public spaces are organized around streets that combine shopping and services, gathering spaces, and dense residential and office uses that help activate these spaces. 120th Ave NE, particularly between NE 85th St and NE 90th St, is envisioned as a future main street for the district with wider sidewalks, improved tree canopy, and human-

scaled, active ground floors. As part of the Forbes Lake subdistrict, a focus on connections to the lake through subastrict, a focus on connections to the late drivings landscaping, gateway features, and wayfinding, and connections to the proposed Forbes Loke Park (see next initiative) will create a unique complement to existing destinations in the city.

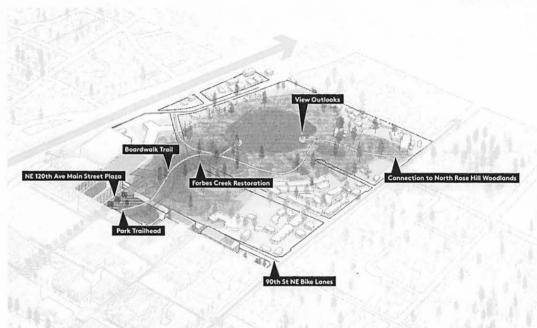




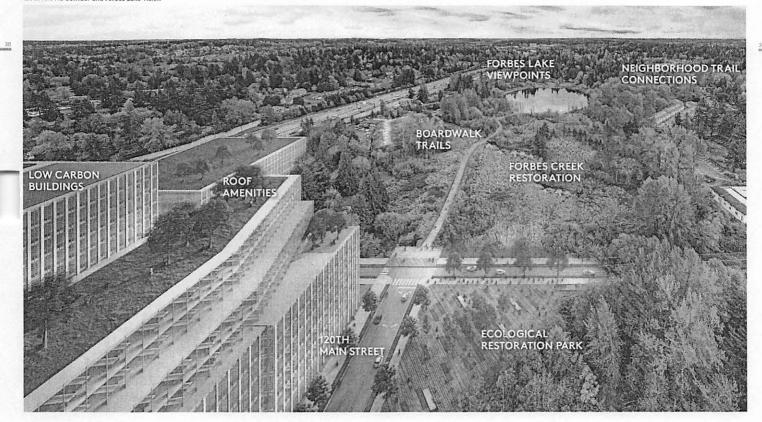


#### Forbes Lake Park

Forbes Lake is a jewel in the station area. It serves a critical ecological habitat role in the larger watershed and provides opportunities for future visitors to connect with nature and Kirkland's history. The station area plan builds on previous concepts to establish a more robust park around Forbes Lake that can make it more accessible to future visitors and improve ecological function. The key components include a trail head plaza at 120th Ave NE and NE 90th St and a network of wide boardwalks connecting NE 90th St to the North Rose Hill Woodlands Park. The boardwalk system will serve the dual purpose of connecting park visitors with nature while providing an improved bicycle and pedestrian network connecting the Station area and surrounding community.

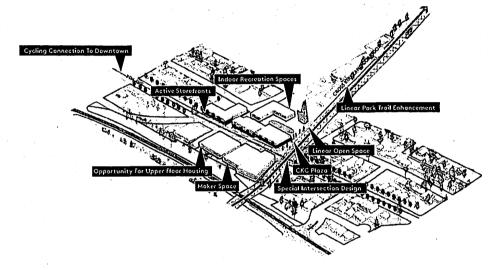


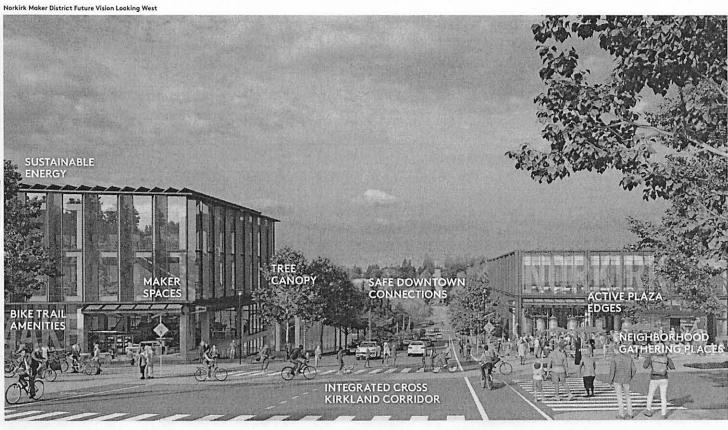
120th Ave NE Corridor and Forbes Lake Vision



#### Norkirk Maker District

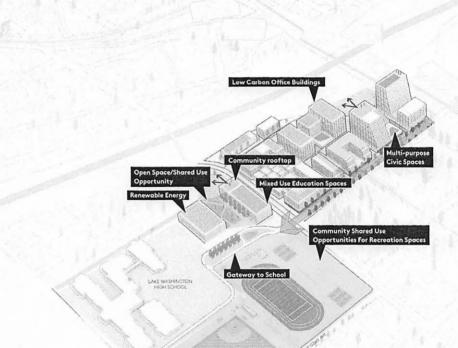
Norkirk's Light Industrial Technology (LIT) area is an important future bike and pedestrian corridor connecting Downtown Kirkland, the CKC and the BRT Stride station. The existing character of industrial buildings and small businesses can evolve over time to maintain this industrial character while encouraging more pedestrian oriented, innovation-facused development. Maker spaces, small scale manufacturing, and local businesses will all serve to activate the corridor and create a neighborhood hub to serve Norkirk and Highlands residents, workers, and visitors. Limited residential infill will also provide opportunities for meeting Kirkland's need for diverse housing choices. Alongside these development opportunities, facilities such as climbing wells, gyms, and other indoor recreation uses can meet community needs and provide an additional draw to the area. Finally, activating the intersection of the Cross Kirkland Corridor and 7th Ave can emphosize this multimodal intersection and create a neighborhood gathering place with multimodal and recreational amenties.





#### **Green Innovation District**

As the City continues to grow, this subarea can show how innovative urban design strategies can meet community needs. Higher intensity office located close to transit can also provide for green mid-block connections and plazas. A pedestrian oriented corridor along 120th Ave NE will like Lake Washington High School with the rest of the neighborhood and the BRT station. The current cemetery can be improved to also provide passive open space. Innovative models for schools can add significant capacity on existing Lake Washington School District properties and integrate educational space with other uses in multi-story, mixed use buildings or within campus-like developments. There are opportunities to align educational and workforce development initiatives, supporting both large and small businesses, a green economy, and offering a range of job choices.



#### **Moving Towards Implementation**

The Study Area encompasses three main components to planning for the growth and future of this area. The first is the Plan and Planned Action Ordinance (PAO) boundary as shown in the dark black line in the diagram, which spans over 700 acres. Second, the Form-Based Code boundary which dictates design and character of the sub-area for over 250 acres within the Station Area. Lastly, the Phase 1 boundary planned for a mixed use commercial district in the center of the plan adjacent to the future transit station.

This Station Area Plan establishes a long range vision for the study area with an urban design framework, community benefits goals, and specific strategies for elements like mobility, open space, and public services. A number of tools have been developed to support the implementation of this plan. These includes

#### Form-Based Code (Zoning)

A Form-Based Code will regulate future development for a subarea of the study area. This Form-Based Code is intended to ensure that development is facilitated by clear and predictable standards that achieve transit-supportive development intensities in a high quality, pedestrian-oriented built environment.

#### Planned Action Ordinance

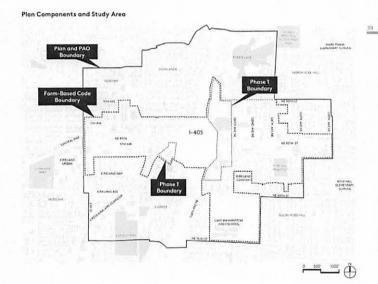
Future development proposals within the NE 85th Street Station Area Plan study area will be reviewed for alignment with the vision, goals, and growth limits established through the Final Supplemental Environmental Impact Statement (FSEIS). Development that is consistent can be designated by the City as a Planned Action, pursuant to SEPA (RCW 45.21c.440 and WAC 197-11-164 to 172). Designating a planned action streamlines environmental review for development proposals consistent with FSEIS mitigation measures that are adopted in a planned action ordinance. Development proposals exceeding the growth studied in the Station Area FSEIS would require additional environmental analysis and review.

#### Sustainability Framework

Sustainability is woven throughout the Station Area Planning effort and the vision and appartunities framework can be found in the last chapter of this plan. Specific implementation tools include a Green Factor program that codifies how to provide green inferstructure and other ecological benefits as part of new development. Additional sustainability strategies are included within the Form-Bosed Code, incentive zoning, and specific City-led public improvements.

#### Incentive Zoning

Incentive zoning creates a mechanism for realizing community benefits in exchange for allowing additional development capacity or other incentives. Benefits can range from affordable housing and educational space to small parks, additional tree canopy, and low carbon buildings. The form-Bosed Code will establish base heights allowed by right and, in certain regulating districts, a menu of incentive amenity options that would be required to build to the maximum height established for the district by the Preferred Plan Direction.



2.0

Project Context

The area covered by this Station Area Plan is part of several ongoing and recent initiatives. The creation of the BRT Station prompted the design and construction of a new interchange, led by WSDOT. Sound Transit is leading the design of the BRT Station itself. The Station Area Plan, by contrast, is an effort led by the City of Kirkland to take a comprehensive look at how the surrounding one-half mile area may evolve with this new interchange and BRT Station in mind.

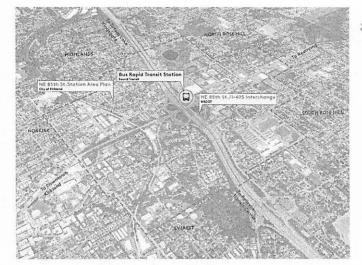
The City of Kirkland has also recently completed or is in the process of updating several key documents, including the Comprehensive Plan (2015), Parks, Recreation and Open Space Plan (anticipated 2022), Sustainability Master Plan (2020), High Performance Building Standards (2022), and submitted an application for Regional Center designation with Puget Sound Regional Council pending review after adoption of the Station Area Plan. Relevant projects and strategies from these documents are cross-referenced throughout the document. The Station Area Plan is an influential project for the Kirkland community and is viewed as a part of the City's strategy to achieve the objective and vision laid out in the Comprehensive Plan. The SAP refers to the following nine (9) documents found in the following next pages:

### Station Area Objectives

The City's Objective
Leverage the BRT station regional transit investment. Maximize transit-oriented development and create the most:

- Opportunity and Inclusion,
  Value for the City,
  Community Benefits, including:
   Plentiful affordable housing
  - Sustainability measures Park amenities

  - Active transportation improvements
     Solutions for school capacity
- And Quality of life.



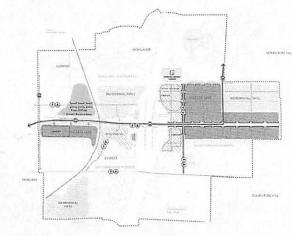
#### Planning for Growth

With a strong fundamental real estate market, and planned regional transit investment, proactively planning for growth can help the community shape their own future by creating a vision and plans for the Station Area. The intent of the overall Station Area Plan growth framework is to:

- Support value for the city with sustainable levels of infrastructure and service provision, and, coordinating transportation and land use with capacity for change near the BRT node, to help achieve the City's fiscal responsibility and sustainability goals.
- Attract new jobs to foster economic activity and meet citywide targets.
- Balance the type and mix of allowed development and distribution of commercial-focused development across the area.
   Promote inclusion by supporting existing residents,
- Promote inclusion by supporting existing residents, students, and workers, and optimize for additional workforce and affordable housing choices.

The Growth Framework reflects public comments on a range of scenarios and focuses increased allowable heights in areas that provide clear benefits to the community and take advantage of regional transit connections, rather than areas that are unlikely to redevelop due to market forces, are limited by development feasibility, or are constrained by other factors. The areas planned for greater capacity for change are focused around the BRT node and the Cross-Kirkland Carridor, including two areas in Rose Hill nearest to the planned BRT Stride station: the midries affice designation in the northwest quadrant and the high-intensity office designation in the southeast quadrant; and the fiex industrial – residential capacity in the Norkik LIT area in the northwest quadrant. These are supported by an urban design framework that holistically brings together infrastructure and services within a future vision for welcoming this growth.

#### Study Area (June 2020): initial growth concept that served as the basis for the draft SEIS alternatives



Source: Mithun, 2020

## Referencing Key Relationships to the

#### 1. WSDOT I-405/SR 167 Corridor Program

Project includes an innovative triple decker interchange that will replace the 1-405 / NE 85th Cloverleaf. Improvements will maintain an at-grade under crossing of 1-405 at NE 85th and create a new second level for HOV lanes, bike and pedestrian traffic, and bus traffic. The second level will accommodate Sound Transit's new BAT Stride line. The new interchange leaves a significant amount of excess WSDOT ROW, which has been considered when developing land use, active transportation, vegetation, and stormwater recommendations for the SAP.

#### 2. Sound Transit I-405 Bus Rapid Transit Program

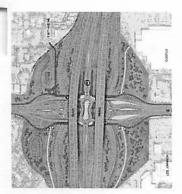
Includes design and construction of the BRT Stride station with the new 1-405/ NE 85th 5t Interchange. The Stride line will provide or regional connection from Burien to Lynnwood with frequent bus service running at 10 to 15-minute intervols. This new service, which will support frequent transit service connecting Kirkland to the Link Light Rail at Bellevue and the Lynnwood Transit Center, as well as connections to existing and planned transit connections on NE 85th 5t including the new King County Metro K Line.

# 3. Kirkland 2015 Comprehensive Plan Update And Totem Lake Planned Action The purpose of the SAP is to advance the

Comprehensive Plan by supporting a welcoming, equitable, and sustainable Transit-Oriented Community as autlined in the Comprehensive Plan objectives. Together these documents will shape the continued growth expected in Downtown Kirkland and the Station Area. The NE 85th St Station Area Planned Action SEIS supplements the Kirkland 2015 Comprehensive Plan Update EIS.

#### 4. Puget Sound Regional Council (PSRC) Greater Downtown Kirkland Regional Growth Center Designation

In November 2019, King County Council recognized Downtown Kirkland as an Urban Center, inclusive of the core areas surrounding the BRT Station. Kirkland has also applied for formal recognition of the Greater Downtown area as a Regional Growth Center from the Puget Sound Regional Council. PSRC review is pending completion of the Station Area Plan.

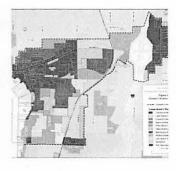




## 5 INAL

2015 COMPREHENSIVE PLAN UPDATE & TOTEM LAKE PLANNED ACTION - FINAL ENVIRONMENTAL IMPACT STATEMENT





The Open Space recommendations in the Station Area Plan are coordinated with the draft recommendations in the PROS Plan, anticipated to be adopted in June 2022. In addition, some of the open space mitigations outlined proposed in the FSEIS will be addressed through the PROS plan.



City of Kirkland
Parks, Recreation & Open Space Plan

The Cross Kirkland Corridor is a unifying recreational and transportation amenity and part of the low stress bike and pedestrian network. It serves as an important north-south connection for the community and a key element of the identities of the Norkirk, Everest, and Moss Bay neighborhoods.

6. Cross Kirkland Corridor Master Plan

The occess points and intersection improvements proposed in the CKC Master Plan are referenced in the active transportation section, and amenities and potential additional ROW development along the CKC in Norkirk are referenced in the <u>Parks and Open Space.</u> Section. Chapter 7.0.



#### 7. Active Transportation Plan (ATP)

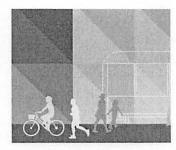
Active Transportation recommendations for the Station Area have been coordinated with the AIP update. Concept design for several key bike / pedestrian corridors have been advanced through Station Area Planning efforts and are integrated into proposed street sections and intersection improvements in the Transportation Section, Chapter 8.0.

#### 8. Sustainability Master Plan (SMP)

The City's initiative to revitalize an auto-centric port of the City with urban, transit-oriented development reflects and angoing commitment to long term sustainable growth patterns. The Green Innovation Code, summarized in the Sustainability Section, will be instrumental in demonstrating that Kirkland can support growth while building a greener and more environmentally-sound community. To facilitate this, the team completed a "cross-walk" between Station Area Plan elements and Sustainability Master Plan topics. This work demonstrated that many elements embedded in the Station Area Plan help to support SMP Gools.

#### 9. High Performance Building Standards

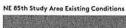
The City's High Performing Building Code has been integrated into the Green Innovation Code, which is summarized in the <u>Sustainability Framework</u>. <u>Section</u>, Chapter 10.0.



## City of Kirkland

Active Transportation Plan Draft







#### Background

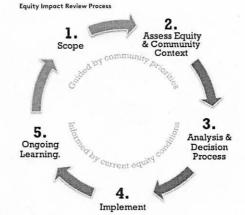
On February 19, 2019 the City Council adopted the City's Work Program (R-5356), which included a goal of completing land use, zoning, and economic development plans for areas adjacent to Sound Transit's NE 85th Street/ I-405 Bus Rapid Transit interchange project. To pursue this goal, the City issued a Request for Qualifications (RFQ) for planning consulting services to support the creation of a Station Area Plan in August 2019. This process is supported by a grant awarded to the City by the State Department of Commerce under HB 1923 to support the creation of a Form-Bosed Code and Planned Action Ordinance within the Station Area

Opportunities and Challenges Winter 2020

In February 2020, the team's first task was to complete an Opportunities and Challenges Report to assist in identifying the vision, values, and goals for the Station Area Plan. The Opportunities and Challenges report was released on April 15, 2020. As part of this work, the team assessed market conditions. The Market Study report, published on June 16, 2020, confirmed

that the Station Area is suitable for transit-oriented development. The opportunities and challenges report also included an Equity Impact Review, conducted according to King County's recommended methodology. To support equitable project processes and outcomes, demographic analysis was performed to identify all communities that would be affected by the project and consider how to incorporate them into the decision-making process.

These populations (in the study area) were prioritized for enhanced outreach and engagement since they will be most affected by the project and are not always well represented in conventional public meetings: residents of color (18%), limited English speakers (7%) and linguistically isolated populations\* (EJ Mapper estimates 1.4%), seniors (32%), youth, (26%), renters (36%), and households experiencing poverty (6%), including clients of Kirkland's new adult women and family shelter. The engagement process focused on this equity impact to the Station Area and expanded engagement was carried out throughout the feedback



May-June 2020 Scoping Comment Period + nunity Workshop

April 2020

Opportunities and Challenges

Alternatives Development and

through Fall 2020 On May 26th, the City released their SEPA Scoping notice. This kicked off a 3-week comment period which provided opportunities for comment in several different formats. Engagement opportunities were advertised widely including through City social media channels and e-newsletters, posters, and postcards mailed to businesses, property owners, residents in the station area. The City and its consultants held the first public Community Workshop to discuss opportunities and challenges for the Station Area, and to gather feedb on initial concepts for the plan on June 4, 2020. The workshop included a large presentation to share out information and small group activities to collect input. About 90 people, including 13 team members, articipated in the workshop. Comments were also collected through a web survey and Story Map, which allowed stakeholders and the public to learn about the SAP and provide feedback on their own time. This Story Map webpage received over 800 visits, and 26 people

completed the survey. In addition, stakeholders and members of the public were invited to submit written comment. Over the 3-week period, the City received 32 written comments.

The Opportunities and Challenges analysis along with Initial Station Area Concepts were shared in a June 2020 public workshop. These concepts were used as the framework for the three alternatives evaluated in the Draft SES work, developed in parallel with station area planning efforts.

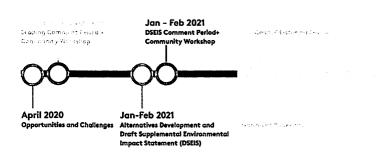
Draft Supplemental Environmental Impact Statement (SIS) – Fall 2020 through Winter 2021 After reviewing input from the Community and City Council, the team developed Draft SES Alternatives 1, 2 and 3, which were distinguished by the level of growth which would be allowed. This phase culminated in the release of the Draft SEIS on January 5, 2021, which opened a 30-day public comment period. In response to requests from the community, and in recognition

that an extended comment period would allow for further outreach to community members traditionally underrepresented in past planning processes, the City extended the Draft SES comment period to 45 days.

To inform this round of outreach and engagement, the City and project team reviewed representation of minority groups in the SEPA Scoping comments, and identified voices that were underrepresented in that conversation. The Project Team developed the following targeted engagement methods to increase representation from those groups: To receive additional input from youth, the project team coordinated with the Lake Washington High School sconomics classes engaged in a month long project to learn about the SAP and to provide input during the comment period. To receive input from those experiencing homelessness, the project team designed "Meeting in a Box" including project background information and presentation materials. The Sophia Way hosted two in-person group

sessions and a few one-on-one discussions to gather input on the Draft SEIS from 26 of their clients, all of whom are women experiencing homelessness. The city also hosted a service provider round table with representatives of shelters and day centers who have clients in the Station Area on February 2, 2021. After a brief presentation, attendess provided input about how the plan can support client needs.

The project team pursued several brood outreach methodologies intended to expand participation in the DSEIS Comment Period across the community. The city produced a video to provide the public with information on the plan and how to provide comment. The team built on engagement methods that were found to be successful during the Initial Concepts engagement. 140 people attended an online open house held on January 7, 2021, 408 People responded to the online survey and 114 written comments that were received. These comments were all documented and responded to in the Final SEIS. For more information, see Appendis 11.8.





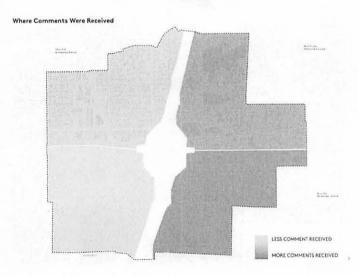
#### Key issues and concerns identified through SEPA Scoping and DSEIS engagement:

- Impacts of growth
- Traffic congestion
- Increased Building Height
- Impacts on Schools
- Transit Capacity
- Match of Housing and jobs for People

"Make sure there are enough schools that these children living in this proposed development can go to, and that there will be public bus routes provided before and after school."

> "Is the burden to build this infrastructure going to be placed on the current tax payers of Kirkland?"

"...further identify and quantify additional mitigation projects and/or Transportation Demand Management strategies that could be implemented to address these adverse impacts under Alternatives 2 and 3."



The comments on the Draft SEIS and planning process included concerns from the community about the impacts of growth and increased density, and a desire for the plan to help achieve community benefits such as affordable housing, plentiful parks and recreation opportunities, improvements to the active transportation network, sustainability strategies, and school capacity for students in the Station Area. In response to these concerns and following a review of the DSEIS, Council directed the project team to expand the project scope to complete a Fiscal Impacts and nunity Benefits Analysis in order to: analyze the fiscal impacts of infrastructure and public service provision to accommodate future growth in the Station Area; explore strategies to achieve Community Benefits from growth; and further analyze the transportation network. To facilitate this analysis, the project team

doped new alternatives to respond to the vision for Kirkland's future shared by community members. In advance of Council decisions about which growth alternatives to analyze in the Fiscal Impacts and Community Benefits Analysis, the Council held a special meeting on May 26, 2021 that served as a Listening Session for community members to provide input on the Station Area Plan directly to Council members. At their June 15, 2021 meeting, Council endorsed Alternative A (Current Trends) and Alternative B (Transit-Connected Growth) for study in the Analysis. This narrowed the bookends of potential growth under consideration for the final Plan, and eliminated Draft SEIS Alternative 3, the highest growth alternative.

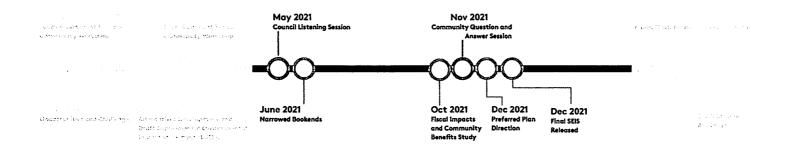
On October 26, 2021, the City published the Fiscal Impacts and Community Benefits Analysis Technical Merno, which found that if the City were to select June Alternative B to Implement its vision of the Station
Area, the City could afford the investments necessary dress the increased demand on public services,

and avoid a reduction in service for existing community members and businesses. The memo recommended a series of policy changes and benefit capture strategies necessary to support this outcome. Upon review of the Fiscal Impacts and Community Benefits Memo, Council directed staff to draft a Preferred Plan Direction based on Alternative B (Transit Connected Growth) for inclusion in the Final EIS, and to prepare an additional scope of work to support further development of the nunity benefits strategies. On November 1, 2021, The City hosted a Community Question and Answer Session to provide an opportunity for the community to engage directly with the project team and ask questions regarding the Fiscal Impacts and Community Benefits Analysis and related topics.

#### Final Supplemental Environmental Impact Statement (SEIS) - Winter 2021

The project team Integrated Council's vision of the Station Area into the Preferred Plan Direction. This describes a thriving, new walkable urban center with high tech jobs, plentiful affordable housing, sustainable buildings, and shops, and restaurants linked by transit. The Preferred Plan Direction was presented to Council on December 14th, 2020. Council passed Resolution R-5503, which adopted the Preferred Plan Direction and instructed the project team to proceed with drafting a final Station Area Plan, Form-Based Code and zoning amendments, Comprehensive Plan amendments and a Planned Action Ordinance based on the Preferred Plan Direction. R-5503 also directed the City Manager to procure consulting services to further develop community benefits strategies.

The Preferred Plan Direction was integrated into the Final EIS along with responses to Draft SEIS Comments and related edits. The Final SEIS was released on December 30th, 2021.



Community Benefits Study – Winter to Spring 2022
As directed in R-5503, the project team began to advance the Community Benefits Policy Framework including key topics of parks, affordable housing, mobility, sustainability, and school/childcare/education to help support Station Area Plan implementation. This entailed additional engagement and meetings, transportation analysis, the development of an incentive zoniap program, and drafting a Green Innovation Code. The Project Team received guidance on this approach in 4 public meetings: A March 10, 2022 presentation to Planning Commission to provide an Introduction to the Form-Based Code, a March 23 Project Update for Transportation Commission, on April 5 Process update and Key Issues Status Briefing for City Council, on April 25th Joint City Council and Planning Commission Policy Direction Study Session, an April 27 presentation to Transportation Commission, an

supplemental analysis, and a May 12 Joint City Council and Planning Commission Draft Document Review Study Session. The Community Benefits strategies will be integrated into the Comprehensive Plan policies for the Station Area and a series of Zoning Code amendments. The zoning amendments related to the Commercial Mixed Use Districts are intended to be adopted in June 2022, with amendments relating to the remainder of the Station Area regulating districts adopted later in 2022.

#### Final Plan and Form-Based Code – Winter to Summer 2022

Implementation of the vision established in the Preferred Plan Direction and forthcoming NE 85th Street Station Subarea Plan requires a comprehensive set of regulations and supporting design guidelines. This Form-Based Code is intended to facilitate development in the Station Area with clear and predictable standards that support transit-supportive development intensities in a high quality, pedestrian-oriented built environment. City staff and the consultant team are developing the code in a phased approach, beginning with the Commercial Mixed Use district and associated elements, and continuing to the additional districts later in 2022.

This Final Station Area Plan report is a summary of the entire process described above, and the recommendations developed through over two years of community engagement and technical analysis. It illustrates the vision for the future of the station area plan and documents recommendations to support angoing planning efforts by the City and realize transitoriented development that creates the most value for the City and raximizes community benefits.



Online Engagement Event: Utilizing a tool called Miro to explain concepts to the public.



Online Engagement Event Via Zoom Platfor

May-June 2026 Scaping-Comment Period + Community Workshop

Jan - Feb 2021 DSES Comment Period Community Weekshop Mary 2021 Council Listening Session Nov 2021 Community Question and May 2022 June 2022
Public Open House Public Hearing

**-**○○○→

May 2022 Draft Station Area Plan

April 2020

Jrm-Feb 2021
Alternatives Divelopment and
Draft Supplemental Environmental
Impact Statement (DSES)

JUST 2021 Norrowed Epokends Oct 2021 Fiscal Impacts and Community

Preferred Please Direction Dec 202 Final SEIS Released The NE 85th Station Area Plan has gone through substantial community engagement as outlined in the previous section Developing the Plan. Throughout the process a number of different voices, and methods of collecting feedback have been implemented. Ongoing

public discussions have also occurred with 6 public Transportation Commission meetings, 8 public Planning Commission meetings, as well as 11 public City Council Meetings since the inception of the plan in 2019.  Includes 2 community workshops, 1 City Council listening session and 1 community Q&A session

63

Listening
Sessions /
Workshops\*

Community
Open House

114

Written
Draft SEIS
Comments

150+
Written
Comments

408

Survey Responses

Public Planning Commission Meetings

Public City Council Meetings

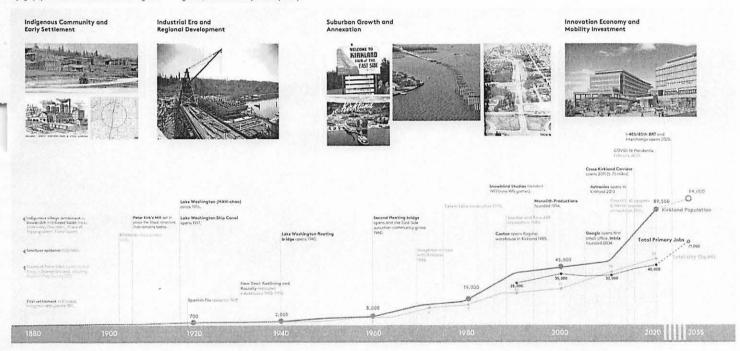
Public Transportation Commission Meetings 3.0

**Existing Conditions** 

#### **Growth Trends**

This station area's history echoes many of the same forces that have shaped Kirkland's evolution as a whole. Kirkland's founder, Peter Kirk, sitted a mill near the present-day interchange to take advance of the topography and access to Forbes Lake. Although the

mill is no longer there, the large land area it required is reflected in block pattern and parcels of that portion of the study area today. Other themes, such as the long relationship between transportation infrastructure and growth, continue to shape the city today.



The station area includes about 3,100° residents as well as over 3,200<sup>3</sup> jobs. People of all stages of life live, work, learn, and visit this special place in Kirkland. The plan recognizes the many intersecting dimensions of social and economic identities and aims to advance an inclusive district where people of all ages and abilities are supported and welcome.

About a third of people who live in the area are over 65 years old<sup>1</sup>. Many have owned homes here for years, and there are also people who have moved here more recently. The hilly area and lack of safe places for walking may create challenges for older adults to access services and connect with neighbors.

A quarter of the people who live in the area are 18 or younger<sup>4</sup>, and Lake Washington High School has about 1800 students . There is a substantial demand for childcare space and indoor recreation opportunities within the station area, and growth in the area will require more school capacity in the future. The Cross Kirkland Corridor and other parks are great assets, yet youth may also have challenges to easily walk and bike throughout the area.

#### Race, Ethnicity, and Language

The area has a higher proportion of white people than the average in King County. About 18% of residents are people of color. Nearly a quarter of people who live in the area are immigrants\*, and about 7%' of people in the area have limited English language skills. People who are racialized often face institutional barriers within our communities and may have less access to social networks and services.

1 American Community Survey 2018 estimates
2 Longitudinal Employer-Household Dynamics, US Census Bureau, 2017
3 American Community Survey 2017 estimates
4 American Community Survey 2017 estimates
5 American Community Survey 2017 estimates
6 American Community Survey 2017 estimates
7 American Community Survey 2017 estimates
7 American Community Survey 2017 estimates
8 American Community Survey 2017 estimates
9 Longitudinal Employer-Household Dynamics, US Census Bureau, 2017

#### Renters

Compared to other parts of Kirkland, there is a higher proportion of people who rent within the area, rather than owning their homes. Renters include people of all ages and life stages, from students to seniors. Renters have less control over changes to their housing costs and are not always well represented in public meetings and comments due to conventional notification practices and associations which often center homeowners.

People experiencing poverty
About 6% of households in the area are below the poverty line, including clients of Kirkland's new adult women and family shelter. Many people are burdened by high costs and may spend a significant share of their income on housing, or not have secure housing. The share of employees in this area who earn low wages is about 48%\*, compared to about 30%\* of residents citywide, and they may be working multiple jobs to make ends meet.

#### People with disabilities

Between 6-8% of people in the area overall have disabilities, including difficulties with mobility, vision, hearing, and others. People with disabilities may have low life outcomes and be more likely to be under employed or experience housing instability. In the station area, a quarter of people who are living in poverty also have a disability.

Advance an inclusive district where people of all ages and abilities are supported and





11%

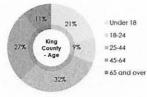




#### Resident Demographics



- Under 18
- 18-24
- ≡ 25-44
- # 45-64
- ≈ 65 and over





- US Cifizen (native born) US Cifizen (naturilized)
- Not a Citizen



- Speak only English
- Speak English

  Very Well
- # Speak English Less than very

#### **Employment Demographics**



- s < \$1.250 (federal poverty guideline)</p>
- = \$1,251-\$3,333 (below living wage)
- \*>\$3,333 (living wage)

#### Employee Demographics



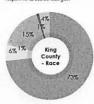
#### Resident Demographics





- = < \$1.250 (federal poverty guideline)
- =\$1,251-\$3,333 (below living wage)
- =>\$3.333 (fiving wage)
- # < \$1.250 (federal poverty guideline)</p> = \$1,251-\$3,333 (below living wage) =>\$3.333 (living wage)

65%





- ≡White
- Black
  American Indian
- = Asian = Pacific Islander
- Other Two or More races

The Station Area Today

Today, development in the study area reflects the different eras of growth for Kirkland. Low density neighborhoods anchor the district, ranging from large lot homes to smaller bungalows. The northwestern portion of the study area also includes a mix of townhouses and other infill adjacent to single family neighborhoods, and small apartment complexes. This mix is important for housing diversity. The western part of the study area is also home to a pocketed, somewhat isolated set of developments

Auto-oriented office buildings, light industrial, and multi-family complexes add diversity to the study area but lack pedestrian access and visual connections to the public realm. The eastern portion of the study area is dominated by large parcels of strip retail. This type of development is marked by large surface parking, auto-oriented sites with frequent driveways and curb cuts, and a weak relationship to street frontages. Because 13% of the land within one half mile from the BRT station is comprised of the WSDOT right-of-way, this road infrastructure plays an influential role in the character in the study area. These parts of the study area are prone to significant noise, unused open space, and uneven maintenance and vegetation.

710 acres
> 3,000 jobs¹
> 3,000 residents²
1 industrial district
1 regional trail
1 cloverleaf interchange

1 high school 1 cemetery 1 lake 2 watersheds 1 community park

45% surface parking 25% - 44%³ tree canopy cover 6 neighborhoods

1 Source: LEHD, 2017
2 Source: American Community Survey 2018 estimates
5 Source: City of Kirkland 2018 Urban Tree Canapy Assessment



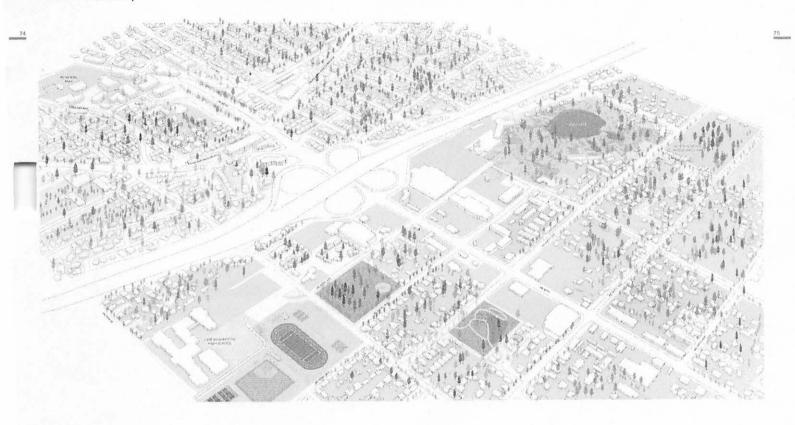








#### Overview of Station Area Today



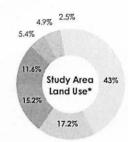
#### Land Use

The study area is marked by a strong congruence between zoned and existing uses. Very few examples of non-conforming uses are found in the study area. At the same time, much of this conformance is due to zoning designations that respond to the specific circumstances of numerous subareas. Examples include the Rose Hill business district and areas in Everest adjacent to 85th St.

Overall land use for the study area reflects two main trends. First, I-405 serves as a dividing line between a

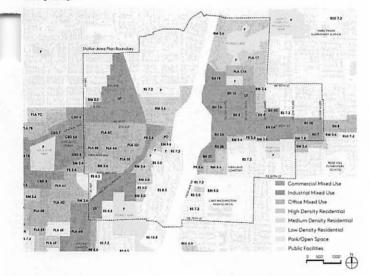
relatively single-use area in Rose Hill and a much more pocketed, patchwork of uses west of I-405. The second is the role of lower density residential parcels, which comprise a significant proportion of the study area but a relatively small proportion of the parcels directly bordering the WSDOT ROW.

Both this distribution of land uses and the edge condition of the ROW are important considerations for creating effective transitions in the Station Area Plan.

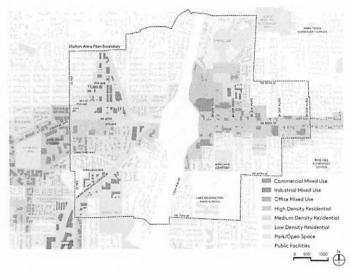


\*Net land use as percent of total parcel area, excluding WSDO! ROW.

#### **Existing Zoning**



#### **Existing Land Use**

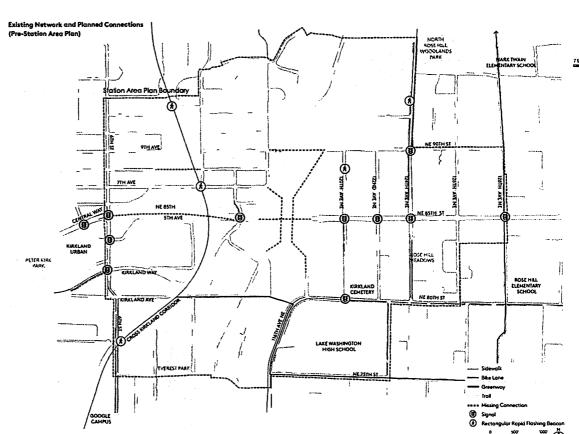


#### **Pedestrian and Bike Connections**

Kirkland was developed over several decades, which is reflected in both the block structure as well as the mix of streets with and without sidewoiks. Many major streets have sidewalk coverage, with the prevailing sidewalk width varying between 5-8 feet. NE 85th Street and Kirkland Way lack sidewalk coverage from the interchange itself west to 6th St., a key route which connects the study area to downtown. As part of the funding agreement with Sound Transit for the future BRT station and interchange project, there will be a new shared use path south of NE 85th St to connect the station to 6th Street. Local streets have some sidewalks, however many of the adjacent commercial and industrial areas lack coverage or there are gaps along a block. 120th Ave NE, 122nd Ave NE, 126th Ave NE, NE 90th St and Tláth Ave NE all lock consistent sidewalks.

There is also a lack of continuity in the bicycle facilities provided in the study area. On the western side of the study area, the Cross Kirkland Corridor provides the most significant north/south cannectivity, while partially buffered bike lanes on 80th St, bike lanes on 124th Ave NE, and the newly completed greenway on NE 75th St and 128th Ave NE act as the primary connections on the eastern side of the station area.

For both people walking and biking, east/west connectivity across I-405 is a significant challenge. There is an existing pedestrian bridge at Kirkland Ave/Ti6th Avo NE, and planned improvements to address this gap include the future Stores to Shores greenway which will improve access to the existing NE 100th St bridge and the WSDOT-designed shared use paths through the interchange at I-405 and 85th.



#### Transit

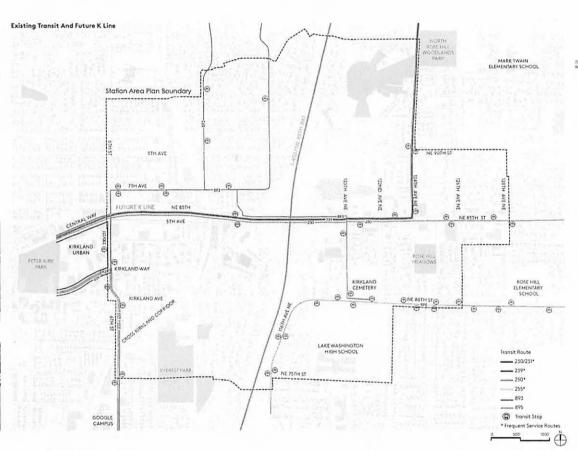
The new BRT station at I-405 and 85th St will greatly improve transit connectivity for Kirkland. Within the station area, NE 85th St and 124th Ave NE are the primary transit corridors which have transit service from the Kirkland Transit Center in Downtown Kirkland to Totem Lake, Redmond, and Downtown Bellevue.

Route 250, which connects to Redmond along NE 85th St is the only route currently designated as a "frequent all day route" with service every 15 minutes\*.

King County Metro is planning for the K Line, a bus rapid transit service that will serve the fast-growing communities between Totem Lake in Kirkland and Bellevue. The K Line buses will come more often and reliably on-time, with service added at night and on weekends.



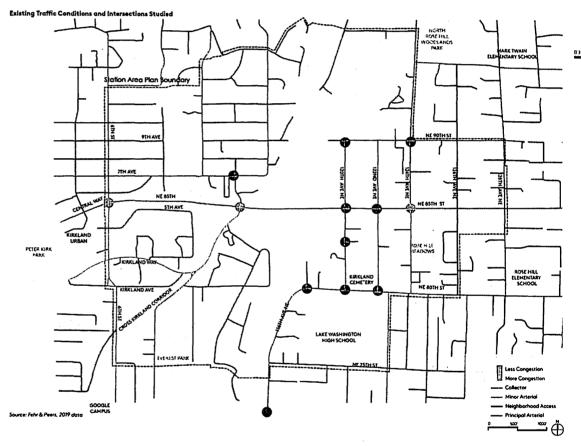




#### Vehicle traffic

Road infrastructure in the study area is primarily oriented around NE 85th St serving east/west traffic and 124th Ave NE and L-405 serving north/south traffic.

Generally, intersections are most challenged where arterials meet, such as at Kirkland Way and 85th. There is anticipated vehicle delay at intersections due to increased regional growth and congestion. STANSDOT is incorporating additional vehicle capacity improvements in the study area as pour of the 1-405 interchange project, including as roundabout at NE 85th St and Kirkland Way and a third eastbound lane from the interchange to 122nd Ave NE. See Appendix 11.7 and 11.10: Transportation Analysis for more detail on existing vehicular network performance.



#### **Open Space**

Kirkland as a city is well served by parks and open space. The Lake Washington waterfront, Peter Kirk Park, Everest Park, and the Forbes Lake Park all serve adjacent neighborhoods with a mix of passive natural open space and active recreation facilities.

However, the study area itself is generally lacking in parks and open space across several measures.

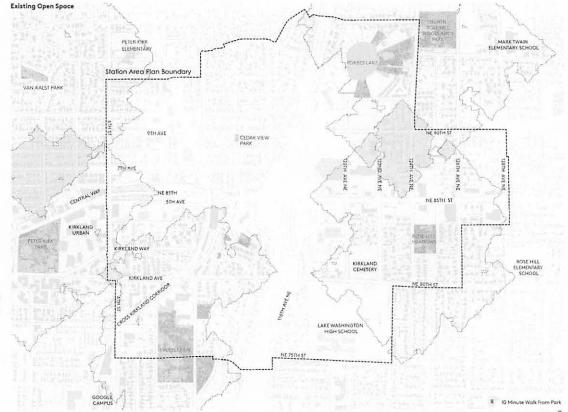
#### Access to Parks

One measure of parks and open space provision is access to nearby parks. Much of the study area today, particularly the Highlands neighborhood and the interchange area itself, are not within a 15 minute walk of a single large park. Moreover, only a small portion of Rose Hill has access to more than one park within a 15 minute walk.

#### Park Amenities

Most parks that serve the study area include a mix of natural areas as well as active recreation. Everest Park and Rose Hill Meadows both include playground equipment, while forbes Lake Park provides access to nature trails. Two smaller parks within the study area provide pocket park amenites like small play areas and community gardening. However, only these smaller parks fall within the study area itself.

In addition to these neighborhood parks which are accessible to portions of the study area, there remains significant apportunity to provide parks and open space that directly servers new development near the station itself, serving a critical mental and physical health need and providing the opportunity for gathering and social cohesion.

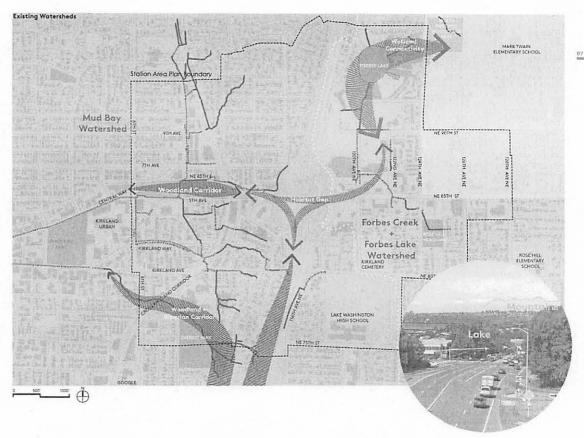


Kirkland's identity is strongly tied to its natural environment. Within the study area, a number of important elements come into focus.

Watersheds: The study area straddles two primary watersheds roughly divided along 1-405: Mass Bay and Forbes Creek. Moss Bay consists of short stretches of open channel separated from Lake Washington by long piped sections. The Forbes Creek watershed includes Forbes Lake and associated wetlands and creeks. The Forbes Creek Watershed provides important aquatic species habitat, and is vulnerable to stream bank erosion and increased sediment loads.

Topography: Like other parts of the Puget Sound Lowlands, Kirkland's topography was shaped during the ice age with elements such as kettle ponds and moraines. Within the study area, the slope generally rises West to East away from Lake Washington. This consistent slope creates excellent views at the 1-405 interchange. The bermed and elevated portion of 85th St between 6th St and 114th Ave is a significant man-made topographic feature, which influences several aspects of the study area, from land use and stormwater to transportation access.

Vegetation: Similar to other parts of Kirkland, the study area includes dense areas of vegetation interspersed through existing neighborhoods. Three of these are of particular significance for the study area: A woodland corridor at 85th St between 6th St and 114th Ave, a riparian corridor that includes Everest Park, and the wetlands and associated lands surrounding Forbes Lake.



#### Starmunter

The Storm and Surface Water Division of Kirkland Public Works is responsible for managing the City of Kirkland's stormwater system. Within the KB 68th SAP study area, a large portion of the stormwater conveyance is the responsibility of WSDOT along I-405. WSDOT has its own stormwater manual, the Highway Runoff Manual (HRM).

Known System Deficiencies in the Forbes Creek basin are related to water quality and fish habitat. Concerns in the basin include sedimentation, flooding, and fish passage barriers and a regional detention facility has been proposed for the basin. Peter Kirk Park is used as a detention storage area for stormwater during peak events and is mapped as a floodplain.

#### Water

Potable water is purchased by the City of Kirkland from Seattle Public Utilities (SPU) through the Coscode Water Alliance (Coscode). Coscode is an association of five cities and two water and sewer districts in Puget Sound that have partnered to supply water to over 380,000 residences. The Kirkland Water Division operates and maintains the City's water infrastructure. In 2013, overage water usage for the entire Kirkland system was 5.3 millian gallans per day.

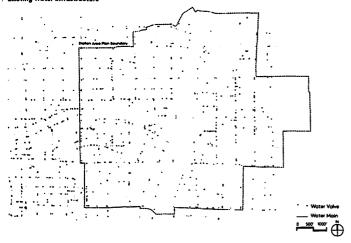
Some areas of the City's system are over 40 years old, and water mains are expected to have a life expectancy of only 50 years. Portions of the system, particularly in the older parts of the city, may need to be replaced within the next ten years. The WSDOT Interchange Design Plans identify an existing water main that runs along NE 85th St across I-405. This main may be influenced by the project, but WSDOT Interchange Design Plans do not yet include the replacement main.

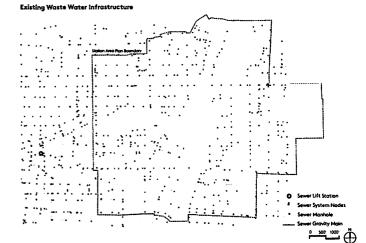
#### Wastewater

The Wastewater Division of the City of Kirkland Department of Public Works maintains the City's sewer system, which serves the southern portion of the city. The portion of the city North of NE 116th St of the city is served by Northshore Utility District (Northshore) (RH2 2018). The City's sewer system is made up of 13 major drainage basins, six pump stations, approximately 122 linear miles of gravity sewer piping, and approximately 6,230 LF of force main. The wastewater system conveys water to King County's Eastside Interceptor and to the South Wastewater Treatment Plant (South WWTP) located in Renton, WA.

The majority of the proposed sonitary pipeline replacement projects listed in the City's 2018 General Sewer Plan (RH2 2018) are located within the Kirkhand basin (the basin to the west of the I-405 interchange). The project list is based on the City's assessment of existing deficiencies, safety concerns, maintenance requirements, and copacity requirements.

#### Existing Water Infrastructure





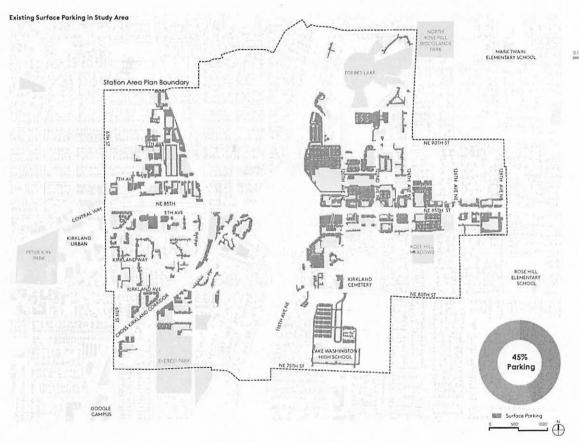
## A Shift Toward People-Centered Places

A core principle of Transit Oriented Development is to maximize development types that put people, jobs, and destinations within walking distance of transit.

Surface parking discourages this by both crowding out more active uses and creating more space between development that does exist. These typical outcomes tend to make surface parking a suboptimal use for land clase to transit.

Within the study area, a remarkable portion of the total parcel area is dedicated to surface parking lots. Although the big box retail in Rose Hill is one source of this surface parking, many smaller developments also display an auto-oriented site organization that features a "ring" of surface parking.

These areas of surface parking are good candidates for future development. Future parking needs are anticipated to be lower due to the accessibility of frequent transit and improved multimodal networks for greater transportation choices. Future vehicle parking demand can be met through a number of strategies, including structured parking, shared parking, district parking and management strategies such as time limits. District appraches to parking can reduce site design inefficiencies by pooling resources, coordinating infrastructure planning, and identifying the most effective overall strategies for delivery.



A market study was conducted using February/March 2020 market and economic data that had not captured the ongoing impacts of the Covid-19 Coronavirus pandemic facing local and regional economies across the country. Although the market study was conducted largely pre-Covid general key takeaways are still applicable. The Study Area represents the half-mile buffer surrounding the NE 85th Street Station. Overall, this study emphasized that within the Study Area, there is potential for increased investment and integration with the walkable center in downtown Kirkland.

Kirkland mainly comprises land uses organized around motor vehicle traffic and access. Residential uses in the northwestern portion of the Study Area include a mix of townhouses, and other medium density residential and small apartment developments. In addition to a

review of the existing low and mid-density residential development types that are already being built in the Station Area today, three distinct types of real estate products were also studied for potential market feasibility and their ability to accommodate future residential and employment growth:

- Office commercial.
- Retail commercial.
- Multifamily residential.

An additional real estate category that could be considered in the Study Area is institutional use. This includes schools, colleges and universities, hospital campuses, and civic or public buildings. These uses support a stable workforce, a mix of demographics, and amenities. Within the Study Area, retail space

forms the bulk of the commercial property, with only 39% of space in office use. This report covered a few key takeaways including:

#### OFFICE

- There is a regional demand that is growing for office space on the Eastside.
- Within downtown Kirkland the office market is strong with high rents per square foot and low vacancy rates below 5%.
- The office market of the Study Area offers a lowercost investment opportunity to build on existing momentum for a growing tech center in Greater Downtown Kirkland.
- The addition of supportive amenities could attract additional office investment such as higher walk score that provide convenient access to errands and meals.

Residential Property in the Study Area by Type, 2020

| Total SF           |                 |
|--------------------|-----------------|
| Multifamily Units  | 164, 696 (3%)   |
| Single Family Lots | 5,834,339 (97%) |

- A variety of services are auto oriented within the Study Area.
- There may be opportunities for more retail as part of new development because of low vacancy rates as well as increosed demand for office space.

#### MULTIFAMILY RESIDENTIAL

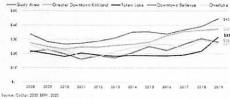
- Multifamily buildings in the Study Area are low-rise and 30 units or less (show image below exhibit 25).
- Home values within the study Area have more than doubled between 2010 2019.
- Currently, 60% of the Study Area is zoned for low and medium density residential development.
- Increasing residential density with more multifamily development will enhance the City of Kirkland's station area's capacity to leverage mobility investments.
- Regional case studies and national research shows evidence that Bus Rapid Transit investments lead to increased development activity, particularly when paired with complementary policy initiatives.

Commercial Property in the Study Area by Type, 2020

| Total Rentable SF |               |
|-------------------|---------------|
| Office Properties | 261,875 (39%) |
| Retail Properties | 414,813 (61%) |

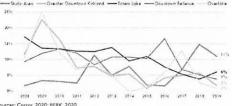
Sources: Costar, 2020; BERK, 2020

#### Base Rent per Square Foot, Office Commercial, Study Area and Peer Geographies, 2008-2019



Sources: Costar, 2020; BERK, 2020

#### Vacancy, Office Commercial, Study Area and Peer Geographies 2008-2019



Sources: Costar, 2020; BERK, 2020

Kirkland is in the midst of a period of significant growth. This growth has taken shape in the form of both large scale developments as well as smaller infill projects in existing neighborhoods.

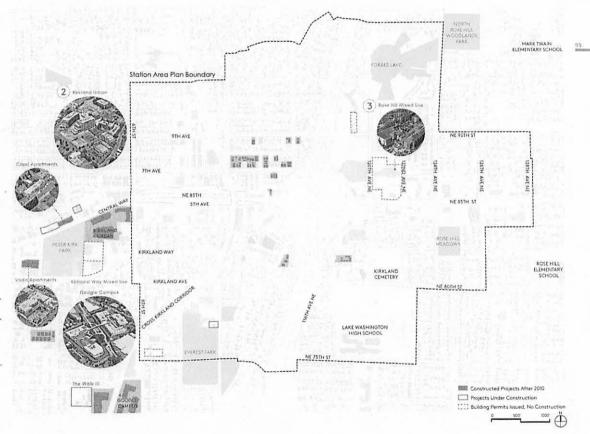
Three major recent projects are relevant for this study. Kirkland Urban, located just outside the current study area on Central Way, is a large mixed use development with a proposed build out of 925k sq ft of office, 50k sf of general retail and a 55k sf grocery store. Together with smaller development across the street, it contributes to a more walkable, urban orientation for Central Way. Google's recent and planned expansion in Everest are another major recent project, which demonstrates the significant opportunity for increased commercial and office development as well as the flexibility of light industrial uses in the study area to

adapt to more urban uses.

Another major project is the Rose Hill mixed use development, 1.3M sq ft proposal with 870 housing units and 80,000 sq ft of retail. This project reflects many of the trends seen elsewhere in the region towards redevelopment of large strip-commercial parcels into more walkable, urban development. Also within the study area are a number of smaller infill developments, particularly on the Northwest side of the interchange. These kinds of smaller scale projects can be an important way of transitioning from larger new development to existing neighborhoods.

| Project                    | Description*  |
|----------------------------|---|
| 1 Google Campus            | Office space :375,000 sf                            |
|                            | at the campus                                       |
|                            | Total proposed buildout: 1.3                        |
| 2 Kirkland Urban           | million of Office: 925,000 of                       |
|                            | Commercial space : 218,000 sf                       |
|                            | Residential space: 172,000 sf, 185                  |
|                            | housing units** Total project size: 1.3 million sf. |
| 3 Rose Hill                | Residential space: 870 housing units                |
| Sources:                   | Ground-floor retail :84,200 sf                      |
| *City of Kirkland: https:/ | //www.kirklandwa.gov/                               |

\*\*City of Kirkland



#### **Urban Design Analysis**

The urban design context for the study area today reflects a mix of conditions, from big box strip commercial and autoriented corridors to new infill residential and established neighborhoods.



NE 85th St Corridor - NE 85th St is an important east/west connection. Its auto-oriented character of ten lacks sidewalks on the western side, instead featuring a dense tree canopy, and loss that turn their back on this important corridor.



Industrial areas adjacent to 85th feature large parcels, close proximity to the future station, and potential appartunities for development or new investment. Many are currently important locations for small businesses.



Townhouses, small apartments, and other mediumdensity developments are creating transitions from single family neighborhoods to larger developments typically associated with TOD.

### Highway Barrier

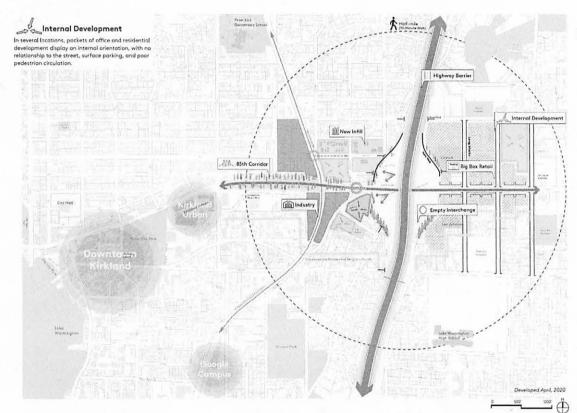
1-405 acts a major barrier, limiting east/west connections, discouraging adjacent development opportunities, and contributing to noise and air pollution.

## Empty Interchange

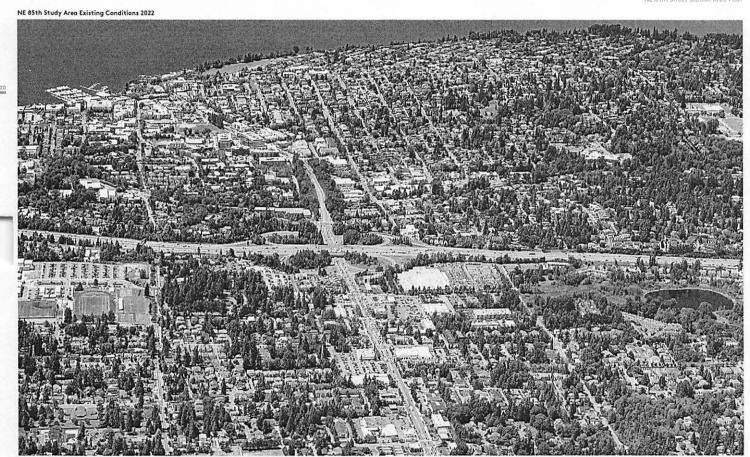
The interchange geometry results in large underutilized open spaces designed to be experienced by vehicle.

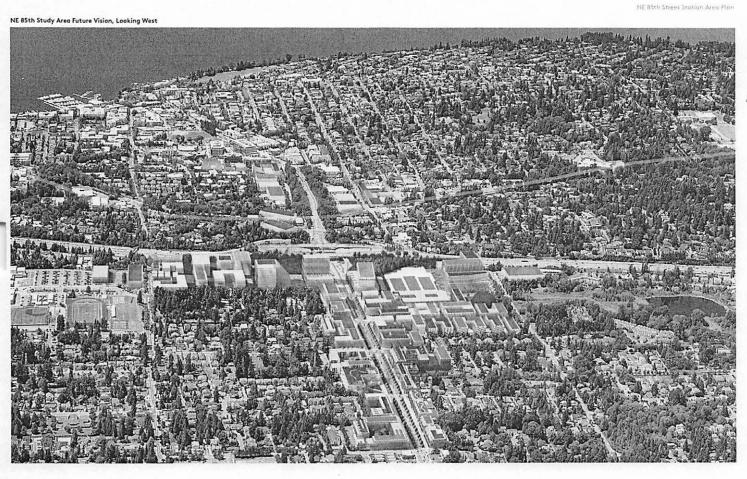
### Big Box Retail

The Rose Hill business district is an important economic engine and activity center for the city. Characteristics include extensive surface lots, superblocks, and autoriented streets and public realm.



Station Area Plan Elements —





4.0

Community Benefit
Strategies —

To achieve the project objectives of promoting opportunity and inclusion with future growth, as well as sustaining quality of life for existing and new neighbors, a Community Benefits policy framework and strategy have been developed. Priority community benefits were chosen for this project based on community feedback, City Council and Planning Commission direction, and initial findings from the DSEIS and 2020 Opportunities and Challenges Report. They include affordable housing, schools, parks and open space, sustainability, and mobility.

# How can the public receive benefits of growth?

Along with planned growth comes the opportunity for public, private, and other investments and improvements in the Station Area. Rezoning and updated policies in the Station Area Rezoning and updated policies in the Station Area will change the amount and type of development that is allowed, and what baseline requirements will be expected. This new development capacity will be supported by public investments and partnerships for infrastructure and services to sustain amenities for the community. As upzoning may increase the potential value of private land, a portion of this potential value can also be leaveraged for public benefit. Overall, the Station Area itself comes with a tremendous opportunity of intrinsic public benefits which include, but are not limited to, enhanced transportation choices, improved and more community gathering places and environmentally sound growth patterns that support the overall vision to the Station Area.

Public Projects will support infrostructure and services including transportation and mobility, parks and open space to sustain quality of life for the public. This plan identifies a range of public project appartunities, which are coordinated through the City's capital planning process and other city-wide planning efforts such as the Parks, Recreation, and Open Space Master Plan and the Transportation Master Plan. These projects may include improvements or enhancements to existing public assets and services, or the creation of new public infrastructure.

#### **Private Developments**

Through baseline requirements and the Form-Based Code, community benefits can be realized through private development. Beyond these baseline benefits, there is also potential for additional public benefits or amenities that can be incentivized. This can occur through tools like incentive zoning programs that allow additional development in exchange for the developer providing community benefits. Under a typical incentive zoning program, new zoning establishes a base development allowance in each zone. In exchange for additional development capacity, the developer provides public benefits through fee-in-lieu or direct provision of the amenity, in the Station Area, the incentive program would not allow development heights above the maximum heights adopted in the Preferred Plan Direction.

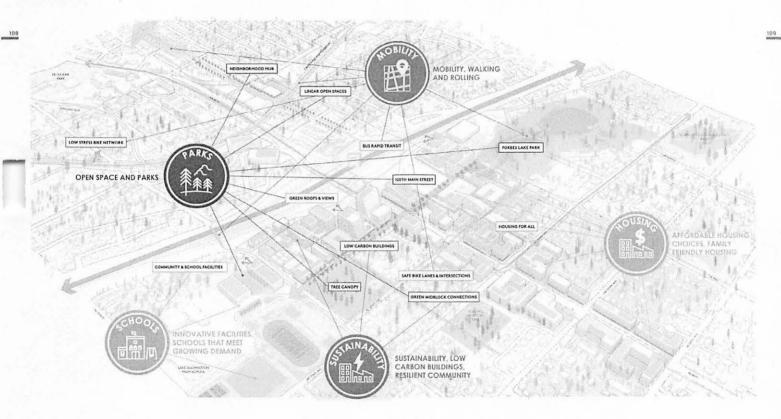
Partnership Opportunities can advance priority community benefits through program alignment or potential co-benefits. P3's, or Public-Private Partnerships, are examples of collaboration across sectors or organizations to achieve aligned goals. There is potential to advance some of the plan initiatives, community benefits, and long-term vision through such partnerships, especially around the topics of schools, education, and childcare; affordable housing and workforce development; as well as sustainability, climate action, and health and well-being initiatives.

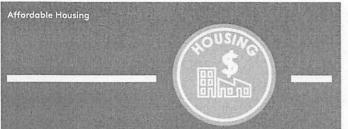
#### Community Benefits Icons

Throughout the document the following five community benefit icons are called out. Each denotes the topic in which the SAP provides benefits to the broader population:

Affordable Housing Education Action, and Resilience and Parks and Rolling Colors of Co

#### **Community Benefits**





The Preferred Plan Direction adopted by Council identified a vision for plentiful affordable housing in the Station Area, and maximizing affordable housing options in the Station Area was a priority in all phases of the planning process. Future redevelopment in the Station Area will be subject to the City's existing inclusionary zoning requirement that at least 10% of new multifamily units are affordable which could result in over 600 estimated new affordable units (of the studied capacity for up to 6,243 additional housing units). Additional strategies to promote and incentive affordable housing production in the area were identified in the FSEIS, and included:

- · Leverage regional partnerships (e.g., A Regional Coalition for Housing (ARCH) to add affordable housing opportunities in the Station Area, Create density bonuses that prioritize
- affordable housing Establish minimum requirements for
- family-size units Require development to provide a minimum
- number of activity units (i.e. housing units or jobs) and
- Commercial linkage fees

City staff has coordinated with ARCH to discuss the mitigation options that the City could consider to maximize affordable housing apportunities in the

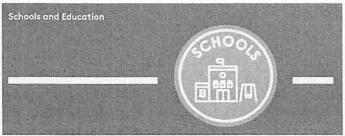
Station Area. ARCH will be a key partner in assisting the City with investing resources to produce affordable housing. To the extent that the City receives cash payments toward affordable housing rather than units being built directly by developers, it will be important that those funds be directed to affordable housing projects located in or near the Station Area. New affordable housing projects in the Station Area will be accessible and connected to the region via transit, and should also be targeted to support housing choices attainable for people that work at a range of existing and new jobs in the district.

In the economic analysis for the incentive zoning program, the project team has evaluated options for base and incentive housing requirements, including: providing more than 10% (current inclusionary zoning requirement) of units as affordable, and providing units at deeper levels of affordability. The project team believes that commercial linkage fees could be a valuable tool and should be evaluated in the future. To support evaluation of commercial linkage fees as a tool for the future, the City should continue to work with ARCH to identify legislative changes that might better address such fees being mandatory and applying on a jurisdiction-wide basis.

More than 30% of people who work within the NE 85th Station Area make a salary below the living wage. Additionally, 16% of employees within this area make below the federal poverty guidelines this imbalance of equity regarding the types of jobs available in the area should be addressed. Opportunities to support linkage fee programs and workforce development in order to encourage more jobs for residents in Kirkland will be important, especially jobs that offer higher income. Workforce training programs may be possible along the 120th corridor connecting high tech jobs and the schools. The plan also seeks to maximize affordable housing by providing additional development capacity at a site owned by the King County Housing Authority, which could be redeveloped in the future to provide additional affordable units.







As part of the Final SEIS for the Station Area Plan, School mitigation options were identified to address the anticipated student growth associated with the increased density in the district. The Station Area Project team has coordinated with Lake Washington School District (LWSD) throughout the planning process to discuss student generation projected with growth in the Station Area, and to collaborate around ways the City can help the district address school capacity. The final plan anticipates that the City will continue coordination with LWSD to explore creative solutions. The project team has identified the below ways to address school capacity in the plan, with the opportunity for future solutions to be identified.

#### 1. Increase development capacity on existing school sites:

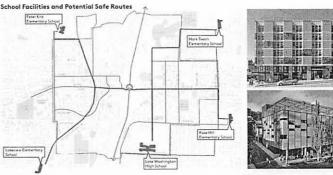
The major existing school site in the Station Area is Lake Washington High School. The Preferred Plan Direction contemplates increased density on the site by incorporating it into a future Civic Mixed Use regulating district in the SE quadrant of the Station Area. The Preferred Plan Direction established an increased maximum height allowance up to 75' on portions of the site. Under the allowed height of 75', up to 5 stories could be accommodated on that land area. including structured parking above, or below, ground, which could multiply the building square footage and generate sufficient space to accommodate long-term

needs. LWSD would need to further study the concept of co-locating different grade levels on this site and issues related to parking and traffic management related to urban school concepts

In addition, on March 1, 2022, the City Council approved the following item for the Planning Commission work

Growing School Capacity: The City is consistently receiving feedback from the community and the Lake Washington School District (LWSD) about the capacity issues at current District facilities. This Planning Work Program project, building on a collaboration between City staff, LWSD, and University of Washington urban design students in 2018 (that addressed this issue on a separate site), would partner with the District to explore potential development constraints on existing Districtowned properties that create barriers to adding student capacity, and then undertaking code amendments to reduce or eliminate these barriers. Examples might include height, setbacks, parking, and permitting processes

2. Explore development bonus incentives for provision of school space in new development: Staff evaluated the feasibility of providing bonus density incentives in two broad categories: commercial development and residential development.



#### Commercial Dedication of School Space

Based on recent office building sales in the Spring District and downtown Bellevue - areas with similar zoning and building quality to what is expected in the NE 85th St SAP – the value of built space that could be dedicated to school use could be between \$750-\$1000 per SF

#### Residential Dedication of School Space

Another option that staff explored is providing development bonus incentives for provision of school space (likely for Pre-K programs) in new residential development of sufficient size to support such facilities. These would likely be located within ground floor commercial spaces which may be economically beneficial to project applicants. Depending on factors such as location and size of these commercial units, these spaces sometimes do not provide significant rental income. Combining this with the possibility of requiring less parking for a Pre-K use as compared to general retail or restaurant, there could be a net economic benefit to the project.

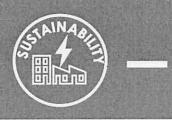
## 3. Define active frontages or required retail space

The Form-Based Code will regulate future development in the Station Area. In order to allow flexibility for types of educational space to be provided in the future, the Preferred Plan Direction included draft regulating districts that would allow educational ("civic") uses in all zones. Additionally, the Form-Based Code will establish allowed frontage types, and land uses, along each street. Where those frontage types may require an active use, educational uses will be included in any definition of an "active" use and/or frontage type.

#### 4. Promote partnerships to encourage shared facilities in the Station Area and/or optimize utilization of shared use agreements:

As development interest in the Station Area arises, staff has coordinated with the private sector and the school district to encourage conversations to explore opportunities and barriers. These connections should help the City and the District understand the most effective partnership strategies based on shared interests. These partnerships could take the form of shared space agreements or lease arrangements as discussed earlier. City staff will continue to connect the District with potential partners as opportunities arise.

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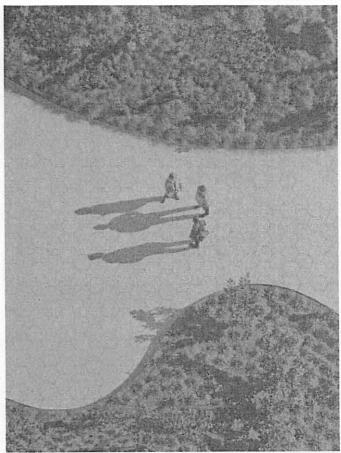
The Station Area is envisioned as a demonstration district that maximizes apportunity for innovation and community benefit around climate action, resilience, and quality of life. The scale and unique opportunities of a mixed use, transit-oriented district provide a tangible way to move the needle on the City's broad sustainability and resilience goals and specific objectives in the Sustainability Master Plan (SMP). Because vehicular trips are one of the major drivers of greenhouse gas emissions, shifting towards more transit and active transportation options will play an important role in reducing emissions. Beyond these fundamental strategies that have Sustainability co-benefits, a Green Innovation Strategy for the Station Area supports innovation in priority performance areas of Building Performance, Ecosystem / Green Infrastructure, and Energy / Decarbonization to maximize community benefit for Kirkland's existing residents and employees and new members of the community. This Green Innovation Strategy is realized in the plan through multiple means: First, the Sustainability Framework (Chapter 10.0) adopts the SMP goals and actions, lays out complementary Station Area Sustainability Goals, and identifies a set of strategies and apportunities related to priority performance areas.

#### Sustainability Framework Summary

The purpose of this Sustainability Framework is to advance the City's objectives and Sustainability Master Plan with the Station Area as a demonstration district that maximizes opportunity for innovation and community benefit around climate action, resilience, and quality of life. This Framework is aimed to complement the Station Area Plan and envisions a "future-ready" district that is responsive to quickly changing climate conditions, that takes advantage of the scale and unique opportunities of a mixed use, transit-oriented district, and that recognizes the pace of market transformation and does not preclude future

Next, the Form-Based Code includes baseline requirements as well as incentives to help realize the Sustainability Framework, including the High Performance Building Standard and a new Green Factor for integrated green infrastructure. Finally, there are apportunities to explore partnerships and other initiatives that contribute to district-wide initiatives, shared systems, and other multi-benefit efforts. Currently aligned initiatives, potential partners and apportunities have been identified in the Sustainability Framework and should be pursued to continue advancing objectives.

For more information refer to Chapter 10.0.





Open space and parks are inherently important to health and wellbeing of the community, and provide vibrancy in urban settings, and needed amenities with increasing density as is expected to occur within the Station Area in Kirkland. They function as an essential service, supporting social resilience and the setting for people to gather and connect, to share culture and art. There are opportunities to enhance the amount and types of open spaces provided within the study area, as well improve connections to open space within, and outside, of the Station Area. The City should think creatively on the use of publicly owned land and potential for shared use agreements, as well as how to include open space elements that would support the population within smaller urban footprints to strategically consider smaller, park-like areas within new developments. To supplement this approach, gaps identified in larger scale neighborhood or community parks could be accommodated through enhancements and improved access to existing parks nearby the Station Area, as well as through exploring community access to recreation facilities and spaces within the Station Area

#### Coordination with the PROS Plan

On a parallel timeline with the Station Area Plan, the Parks and Community Services Department has been updating the PROS plan, both of 2022. This updated PROS will set the strategy for the City's investments and includes elements related to serving the Station Area. As discussed later in the document, the process of funding and executing these projects will be done as part of the existing Capital Improvement Program (CIP) and Capital Facilities Plan (CFP).

Pocket-parks and amenity considerations that are small in scale have the potential to support community gathering spaces and recreational opportunities to homes. Examples of programming that can increase the utility of open spaces for people to connect include the following:

- Linear Parks
- Dog Runs
- Plazas/Civic Spaces
- Playgrounds
- **Exercise Stations**

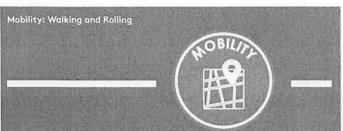
The Station Area Plan provides a unique opportunity to coordinate within the PROS Plan, as well as consider policy changes to the LOS opportunities to provide new open spaces. These approaches can be taken into action in the near term. Options explored through the Station Area planning process include:

- Explore the ability to integrate parks and open space through planned infrastructure investments in the public right-of-way, including street and utility improvements.
  Leverage existing spaced by enhancing existing
- neighborhood parks, open space around Forbes Lake, and the Cross Kirkland Corridor, these enhancements are identified within Chapter 7.0 Parks, Open Space and Environment .
- Consider the role of school facilities and non-City parks, as well as existing publicly owned parcels in helping to provide recreation opportunities and infrastructure advancements (including excess WSDOT right-of-way for open space benefits such as stormwater treatment, natural areas, and canopy restoration.
- Consider Community Park options that may include supporting the re design of Peter Kirk Park and renovation of other community parks to increase

For more information refer to Chapter 7.0.







This Station Area Plan creates a rich network of mobility options that not only connect transit users to and from the future bus rapid transit station but allow movement throughout the station area to connect downtown Kirkland, Redmond, and beyond. Improved sidewalks and dedicated bikeways ensure that walking and biking in the station area is safe and pleasant. Capacity is added to key intersections on major arterials through strategic widening and signal operation changes to avoid gridlock. These improvements are linked to overall urban design and mobility goals for each corridor. For instance, on NE 85th St a wide landscaped furnishing zone, protected bikeway at the sidewalk level, and wide generous sidewalks are appropriate infrastructure investments to create a sense of safety and a pleasant environment for walking and biking along a major thoroughfare that connects vehicle and transit traffic to the interstate. On smaller collector streets such as the 7th Ave/NE 87th St corridor, sidewalks with sufficient clear pedestrian zones, buffered bikeways, and narrower vehicle lanes proportionally relates the street to a more intimate, residential character.

Green mid-block connections help break down large blocks into more walkable distances and a pedestrian scale environment. Finally, increased transit service with dedicated lanes through the interchange and flexible parking policies balance the transportation needs of the station area.

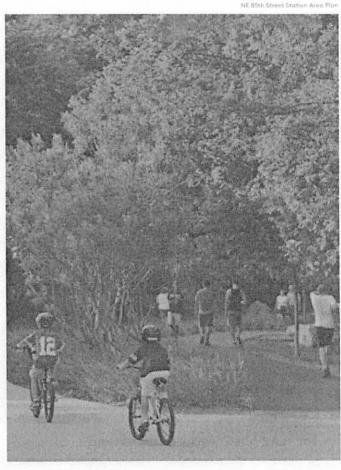
#### **Active Transportation Plan Coordination**

The Station Area Plan's transportation analysis and study has been running alongside the City of Kirkland's ongoing work to update the Active Transportation Plan (ATP) which has been adopted in June 2022. The update to the ATP reaffirms Kirkland's commitment to a multi-modal system of transportation choices by providing network and infrastructure improvement recommendations to enable people of all ages and abilities to safely wolk, bike, and rall. Specifically, the Active Transportation Plan autlines three main goals:

- Create a safe, connected pedestrian network where walking is a comfortable and intuitive option as the first choice for many trips.
- Create a connected bicycle network that accommodates people of all ages and abilities to get to destinations such as activity centers, parks, and transit.
- Encourage and incentivize more people to walk and bike and encourage safe behavior for all users of the transportation system.

Network recommendations made as part of the ATP update have been incorporated into the active transportation network vision for the Station Area Plan.

For more information refer to Chapter 8.0.



5.0

Vision and Urban

Design Framework—

5.0 Vision and Urban Design Framework

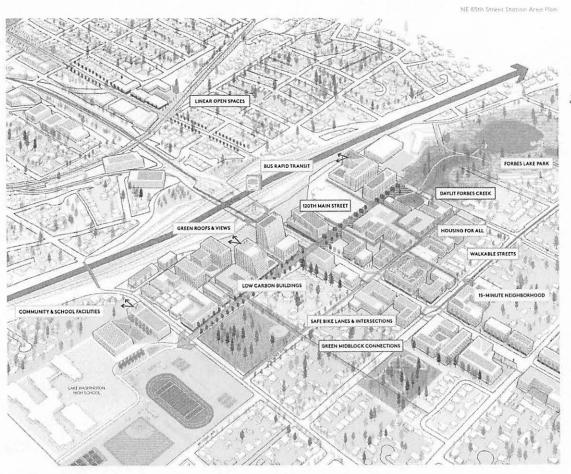
#### The Community Vision

This Station Area Plan envisions a vibrant, mixed use district that is a model of innovation, equity, and quality of life. Development focused around the future station ensures high ridership and supports last mile connections via walking, biking, and transit. Buildings transition in scale as they approach existing neighborhoods to respect the established context while encouraging new jobs and homes. A mix of housing types reflects the needs of a diverse community for all ages and stages of life, at a variety of income levels.

A robust public realm is punctuated with key focal points for retail and services along NE 85th 5t, 120th Ave NE, and 7th Ave. These focal points provide increased opportunities for pocket parks, green infrostructure, and other amenities that enliven the street. Signature public spaces like Forbes Lake Park and future plazas in large developments create spaces for people to connect with nature and each other. Within development a combination of courtyards, green roofs and other outdoor areas supplement the public realm. Flexible standards for educational and civic spaces encourage creative solutions to provide capacity for students to learn and the community to gather or recreate with future growth in the district.

Finally, this district's innovation is shown in the ambitious sustainability features woven into the district. Community solar power generation, district-scale energy networks, and low-corbon building technologies all reduce the climate impacts of this district. Similarly, green infrastructure, new tree canopy, and ambitious low water use buildings improve the ecological health of the district and its residents.





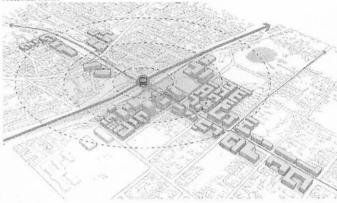


### Urban Design Framework

Alongside the vision for the Station Area Plan is an urban design framework that establishes a set of overarching strategies to shape development and investments in the district in the future. These strategies are reflected throughout subsequent chapters of the Station Area Plan as well as implementation tools like Form-Based Code and Design Guidelines.

### How should we grow?

#### Focus Near Transit



## 1. Focus growth in inclusive housing and jobs near transit

There is a mutually supportive relationship between transit ridership and the amount of housing, jobs, and services near transit. The Station Area Plan designates the areas closest to the future BRT Stride station as priority locations for increased development. Not only are these areas prime opportunities to broaden the mix of jobs and housing choices within the station area, this strategy focuses growth in a more sustainable,

compact form. In addition, the areas closest to the future station on the east side of I-405 are reserved for taller affice development. This serves a dual role of providing the potential for improved commutes and focusing growth in the City where residents and employees have the best access to high-capacity transit and using larger office buildings as a buffer to protect residences from the noise and air pollution that come from high volume roadways like I-405.



#### A Strong Public Realm Spine



2. Establish a strong public realm network and transit-oriented community that puts people first The vision for the station area includes a robust, vibrant public realm with a mix of active ground floor uses, generous sidewalks, and improved tree canopy. The urban design framework identifies key streets where a combination of public and private investments will create focal points and destinations for the district, the city, and the region. These include enhancing NE 85th Street to a more urban street that becomes a place

for people to engage, supporting retail-focused streets like 120th Ave NE near Forbes Lake, and neighborhood hubs like the 7th Ave corridor in Norkirk. Each of these focal points brings together recommendations around mobility, public realm, land use, sustainability, and building massing.

#### A Network of Mobility Options



# 3. Connect neighborhoods together with a comprehensive, multi-modal transportation network

As a station area plan, it's particularly important to create a network of mobility options that connect transit users between the station and key services and destinations. Green mid-block connections help break down large auto-oriented blocks into walkable distances. New and enhanced sidewalks and bikeways provide safe and comfortable walking and biking

connections throughout the district. Finally, increased transit service, including the Stride BRT future King County Metro's K Line BRT, flexible parking policies, and specific roadway capacity improvements provide a multi-faceted approach to mitigate congestion and accommodate travel needs on roadways and parking demand. This holistic approach to mobility is integrated into all aspects of the urban design framework.

#### Leverage Existing Natural Systems and Resources

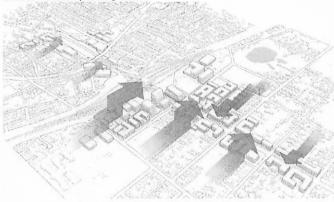


#### Leverage existing natural systems and resources, enhance ecosystem performance, and increase resilience.

Like all of Kirkland, the station area is a rich natural environment with important ecological assets and opportunities to improve the sustainability and resilience of the district. Updated policies encourage stormwater management through on-site green infrastructure like bioswales in streetscopes and within

larger developments. Street types in the Form-Bosed Code will lead to increased tree canopy in the public realm, and ecological assets like Forbes Lake become the focus of a new boardwalk network and "trailhead" that's integrated into the streetscape at 120th Ave NE and NE 90th St.

#### Transitions in Scale to Adjacent Neighborhoods



## 5. Ensure appropriate development scale with transitions to adjacent neighborhoods and design regulations.

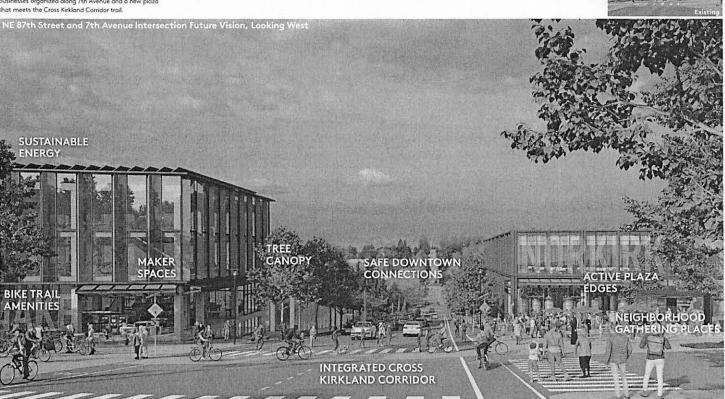
regulations.
While planning for growth in the station area, supporting transitions in scale to adjacent neighborhoods is a key focus of the urban design framework. The Form-Bosed Code regulates elements of massing and form to step down from larger commercial affice blocks to mid-rise neighborhood

mixed use development, and eventually to smaller "missing middle" infill. Special rules for transitions, landscaping requirements, and other policies further specify how new development should respond to the existing context. Additional design guidelines and the City's Design Review process will ensure that building massing and details reflect a pedestrian-oriented district.

NE 85th Street Station Area Plan

5.0 Vision and Urban Design Framework

The Norkirk Maker District vision builds on the area's industrial character with a focus on local "maker" businesses organized along 7th Avenue and a new plaza that meets the Cross Kirkland Corridor trail.



#### **West Character Sub Areas**

The Urban Design framework is a cohesive set of design strategies used throughout the Station Area. Within the larger urban design framework, character subareas specify the unique opportunities and desired elements for each portion of the study area that build on existing assats and characteristics of the community values. These subareas can inform public investments, design guidelines for future development, and placemaking.

West of 114th Ave NE, NE 85th Street is built on an elevated structure, and the topography of the area creates two distinct districts: the Maker District in the Norkirk and Highlands neighborhoods north of 85th and the Downtown Gateway District in the Everest and Moss Bay neighborhoods south of 85th. Here, the focus is supporting pedestrian-oriented districts and enhancing Cross Kirkland Corridor as the major north south connection.

#### Maker District

Pedestrian-oriented district building on Norkirk's character and excellent Cross Kirkland Corridor trail connections. 7th is a lively connection between the BRT drap off and downtown. The traditional mixed industrial/commercial character of the area is recognized while encouraging more urban uses supporting "maker" activities, locally-owned small businesses, active lifestyle and recreation-related private and public uses.

#### Downtown Gateway District

Gateway district to Downtown Kirkland via 6th Street that emphasizes mid-rise residential, and office uses along 6th and important bicycle and pedestrian connections between the future Stride station and Rose Hill commercial area and Downtown Kirkland. These connections include a new bicycle and pedestrian route along NE 85th Street as well as improved bicycle and pedestrian facilities along existing Kirkland Way.

#### **East Character Sub Areas**

East of I-405, NE 85th Street is an important connector and gataway to Kirkland from Redmond. The Plan envisions NE 85th Street as a place to be, rather than travel through, that encourages people to gather and spend time in a level public realm. It is supported by a robust mobility network that bridges existing barriers and provides safe crossings. The Forbes Lake District and Green innovertion District envision a strong public realm connection along 120th Ave NE, between North and South Rose Hill Gateway District similarly envisions a cohesive public realm and safe crossings of the Rose Hill Gateway District similarly envisions a cohesive public realm and safe crossings along NE 85th Street.

#### Forbes Lake District

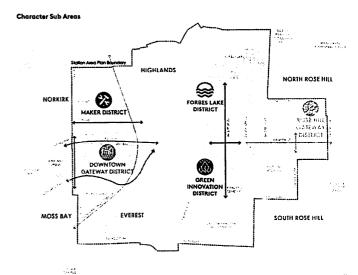
A walkable mixed use district with opportunities for mid-lise residential uses and higher intensity office uses, organized around a green main street corridor with retail and active uses combined with small open spaces on 120th that connects to Forbos Lake. Biophilic design and visible water, energy, and biodiversity strategies tell the story of this place.

## Green Innovation District

This vibrant, mixed use district is a model of innovation and place for community, students, and the wackforce to connect. It transitions from high intensity office uses near the BRT Station, to mid-rise shops and office uses, to townhouses, small apartment buildings, and civic uses. Active transportation choices, connections to green space, and welkable 120th Ave NE offer a healthy lifestyle. Existing carmetery is an opportunity for green space that provides opportunities for walking and more passive recreation.

#### Rose Hill Gateway District

Corridor-based gateway with a mix of active ground floors and mid-rise residential along NE 85th that focuses on creating a strong serse of arrival from Redmand with streetscape design, public art, and urban design features.



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Maker District





















Green Innovation District















6.0

Land Use and Zoning — 6.0 Land Use and Zoning

# Land Use, Zoning Concepts and Goals

The future land use concept for the station area focuses on two main ideas: establishing mixed use areas of various intensities in currently commercial or industrial zones and introducing lower scale missing middle housing types in those existing residential areas which are closest to the station. This land use concept is the basis for the Form-Based Code regulating districts. The Station Area will facilitate existing City allowances for Missing Middle Housing typologies.

All inclusive neighborhoods with nodes of commercial gathering places and essential services in walking distance should be facilitated to create 15 minute neighborhoods. While existing businesses and households should be retained and the City could provide incentives for development that help to retain these key spaces.

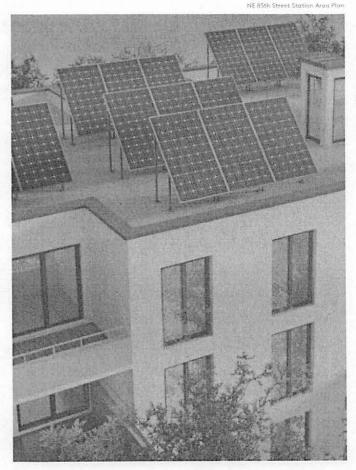
#### The Form-Based Code

This land use concept is the basis for the Form-Based Code regulating districts. Design standards implemented through the Form-Based Code will ensure compatible development and transitions. The Form-Based Code will also help to encourage building designs that break up the massing to avoid monolithic forms, particularly for tower style developments. Limits on the footprint of tower-style development will regulate relationship of building massing to site open space. Design of exterior building illumination will reduce light pollution and spillover into adjacent, lower density neighborhoods outside the station area, including the use of shielding lighting, ground level fixtures, or other screening techniques.

All inclusive neighborhoods with nodes of commercial gathering places and essential services in walking distance should be facilitated to create 15 minute neighborhoods. Existing businesses and households should be retained and the City could provide incentives for development that help to retain these key spaces.

#### Green Innovation and Building Standards

Within the Form-Based Code districtwide green building standards, incentives and credentialing programs will be implemented. Retrofts to existing buildings to reduce energy use will also be encouraged. These goals will help to reduce energy consumption by retrofitting existing buildings with any renovations or upgrades.



#### Proposed Growth

The overall Station Area Plan growth framework developed in 2020 as a basis for the Draft Supplemental EIS alternatives is aimed at supporting an inclusive, transit-oriented district that supports existing residents and businesses while offering more choices for living, working, learning, and visiting the area. As a transit-oriented community, the station area will accommodate a significant share of the City's growth, in support of city and regional plans, and add more jobs to improve the balance of land uses in the area and the City as a whole. The intent of this strategy is to:

- Optimize for workforce and affordable housing.
   Attract new jobs to foster economic activity and
- meet citywide targets.

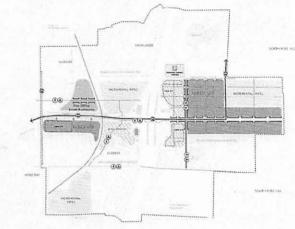
  Include commercial-focused development across different areas of the Study Area.
- Foster an environmentally sound land use pattern that helps achieve the City's sustainability goals.

The Growth framework responds to the public comment heard during the DSEIS comment period and the May 26, 2021 Council Listening Session.

The final Growth Framework only proposes increased of lowable heights in areas that provide clear benefits to the community and take advantage of regional transit connections. To that end, several areas where height increases had been proposed as part of DSEIS Alternative 2 and 3 have been removed from consideration in the final growth framework. These include areas that are unlikely to redevelop due to market forces, are limited by development feasibility, or are constrained by other factors. The final growth framework is closest to DSEIS Alternative 2, with lower employment to create a better match between jobs and housing in the future.

In alignment with the Station Area Initial Concepts Growth Framework, a few areas of greater capacity for change as compared to existing conditions are included. These are focused around the BRT node and the Cross-Kirkland Corridor, including two areas in Rose Hill necest to the future BRT station: the midrise office designation in the northeast quadrant and the high intensity office designation in the southeast quadrant and the fine industrial residential capacity in the Norkink's Light Industrial Technology (LIT) area in the northwest quadrant. Because of this greater capacity for change, these areas received greater study in some studies regarding fiscal impacts and potential for community benefits. It is important to note that development will likely occur incrementally, and in all cases, the projected growth capacity reflects a hypothetical assumption of the total allowed development in the Preferred Plan Direction and is not meant to presuppose decision making by private landowness or the actions of the market.

#### Study Area (June 2020): initial growth concept that served as the basis for the draft SEIS alternatives



Source: Mithun, 2020

| Preferred Plan Direction (2044) |        |  |
|---------------------------------|--------|--|
| Households                      | 8,152  |  |
| Employment                      | 22,751 |  |

Totals refer to 2044

| Growth Expectations (2044)    |                      |  |  |
|-------------------------------|----------------------|--|--|
| GSF Residential               | 4,990,000            |  |  |
| GSF Office                    | 5,260,000<br>900,000 |  |  |
| GSF Retail / Restaurant       |                      |  |  |
| GSF Flex / Industrial 150,000 |                      |  |  |

Totals refer to 204

NE 85th Street Station Area Plan



Regulating Districts are intended to translate the vision and goals documented in the NE 85th Station Area Plan into standards that define allowed uses, lot parameters, building massing, and height controls. Regulating districts consist of two elements: Regulating District Standards that specify development standards for each district, and a Regulating Plan that maps these districts to specific parcels

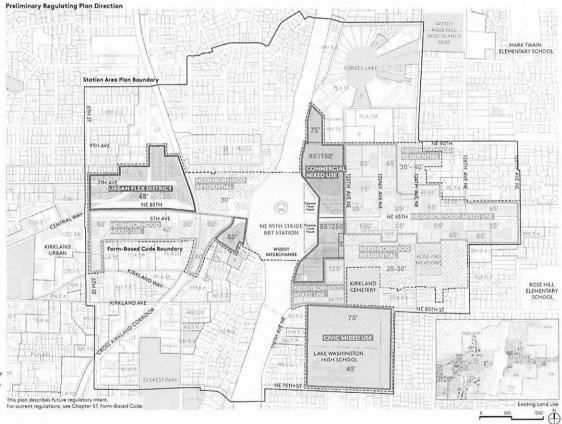
The Regulating Plan maps the applicable areas of the Form-Based Code area with the appropriate regulating district designation. Each designation includes two ports: a district designation followed by the height subdistrict for that zone. Heights are stated in terms of maximum base and bonus heights. For instance, NMU 85/150 would reflect a base maximum height allowance of 85' and a bonus maximum height of 150'. The Incentive Zoning section of the Form-Based Code will include details on utilizing the bonus allowances.

Mixed use areas are represented in the Form-Based Code regulating plan as Commercial Mixed Use, Neighborhood Mixed Use, Civic Mixed Use, Neighborhood Residential, and Urban Flex districts. The Commercial Mixed Use district does not allow residential and focuses on institutional and commercial land uses, with active ground floor uses on key streets. Neighborhood Mixed Use and Civic Mixed Use districts allow for a combination of residential, institutional, and commercial uses, with different height subdistricts established. The Urban Flex district allows for light industrial, some residential, and commercial uses consistent with a neighborhood scale, pedestrian oriented environment. Residential areas intended for lower intensity infill are represented by the Neighborhood Residential regulating district

Commercial Mixed Use
Urban Flex Civic Mixed Use Neighborhood Mixed Use Low Density Residential Park/Open Space

RSX 7.2 Existing Zoning ---- Form-Based Code Boundary

- Station Area Plan Boundary



#### The Form-Based Code

In December 2021, City Council voted to confirm the Preferred Plan Direction. Implementation of the vision established in the Preferred Plan Direction and forthcoming NE Bish Street Station Subarea Comprehensive Plan Chapter requires a comprehensive set of regulations and supporting design guidelines. This Form-Based Code is intended to facilitate development in the Station Area with clear and predictable standards that support transit-supportive development intensities in a high quality, pedestrian-oriented built environment.

#### Form-Based Codes Overview

Form-Based Codes are an approach to land use regulation that focuses on physical form as a primary element of zoning. Conventional zoning evolved with a focus on the separation of land uses, and over time has adopted to take on more complex topics like building height, massing, and other elements of physical form. This can create zoning codes that have unpredictable outcomes, do not achieve the character desired by the community, and which become complex to administer.

By contrast, form-based codes are organized around the desired physical character of future development with graphic, clear illustrations. This facus on physical form can result in future development that better matches the desired character of an area. One key aspect of Form-Based Codes is that they can better link private development to the character of adjacent development and public spaces, creating a more seamless, inviting public realm.

#### Form-Based Code Elements

## Regulating District

Building Height Building Massing Facade Modulation Side & Rear Setbacks

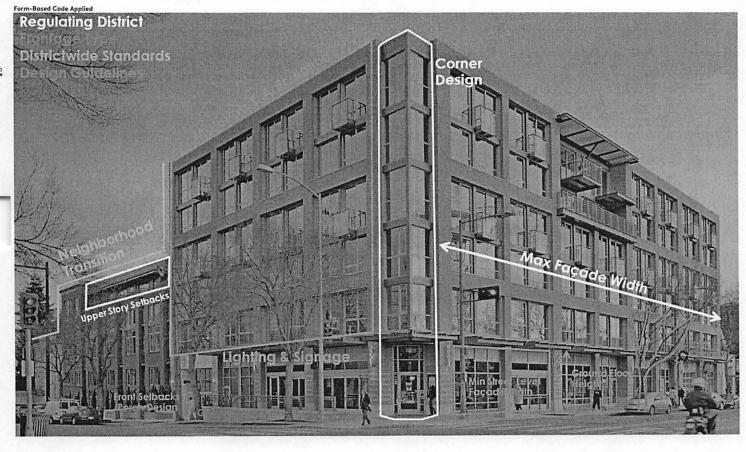
# Frontage Type

Front Setbacks Ground Floor Design Cafe & Amenity Zones

# Street Type

Sidewalks Trees & Street Furnishings Bike Facilities Road Widths





#### NE 85th Street Form-Based Code

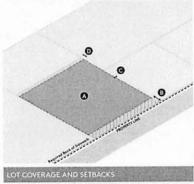
The Form-Based Code for NE 85th St Station Area Plan applies to a subset of the larger study area (see regulating plan). The NE 85th St Form-Based Code is key to realizing several aspects of the vision and goals of the overall plan. For instance, frontage standards include ground level parking setbacks that require structured parking to be located behind ground level uses that activate the public realm. Regulating districts like the urban flex district include standards to encourage smaller scale commercial spaces that can support existing local businesses and "maker" uses. This code is organized into four sections:

#### Regulating Districts

Regulating districts define primary features of overall building form, including lot parameters, massing, height, and permitted uses. A regulating plan defines the regulating district designation and allowed height for each parcel. These regulating districts are established on the Kirkland Zoning Map and in the code. An example of the Commercial Mixed Use district is shown to the right.

This excerpt is for illustration purposes only. For current regulations, see Kirkland Zoning Code Chapter 57.

#### Regulating District Example: Commercial Mixed Use



| Albada |        | WITH THE RES | WITTER TO THE |                     |
|--------|--------|--------------|---------------|---------------------|
| 10.031 | COVERA | 10128-1      | \$1993W       | 8 - 7 - 1 400 - 500 |
|        |        |              |               |                     |

| 100  | neral Permitted Uses | Commercial, Institutional |
|--|----------------------|---------------------------|
|  |                      |                           |
| Lo   | t Coverage           |                           |
| Ma     Ma | x Lot Coverage *     | 90%                       |
| Re   | quired Yards         |                           |
| (3) Fro  | nt                   | Refer to Frontage Types   |
| @ Sid  | •                    | 0' Min                    |
| <b>⊙</b> Re  | ar                   | 5' Min                    |

Same Marter at

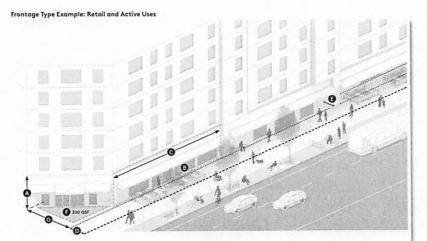
Height and Floor Area

Minimum Facade Break Depth

| 0 | Base Maximum Allowed Height           | Refer to Regulating Plan  |  |
|---|---------------------------------------|---|--|
| 0 | Bonus Maximum Allowed Height          | Refer to Regulating Plan  |  |
| 0 | Maximum Floor Plate<br>(per building) | Between 45'-75': 35,000 GSF<br>Between 75'-125': 25,000 GSF<br>Above 125': 20,000 GSF |  |
|   | Setbacks and Tower Separa             | tion  |  |
| 0 | Upper Story Street Setbacks           | At 75': 15' setback<br>At 125': 30' setback   |  |
| 0 | Tower Separation                      | 60'   |  |
| 0 | Maximum Facade Width                  | 160'  |  |
| a | Minimum Facade Break Width            | 15'   |  |

Frontage Types
Establish design regulations for private property
frontages, including the required front setback and
building base. Eligible frontage types are determined
based on the adjacent street type for a subject property.

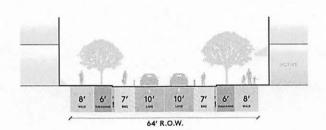
This excerpt is for illustration purposes only. For current regulations, see Kirkland Zoning Code Chapter 57.



| GROUND FLOOR DESIGN ANI                 | D ENTRY                                       | PU       | BLIC REALM                      |  |
|---|---|----------|---------------------------------|--|
| Ground Floor Design                     |   | 1        | Public Realm                    |  |
| Minimum Street Level Story Height       | 15'   | <b>O</b> | Front Setbacks<br>(Min, Max)    | 0',15'   |
| Facade Transparency                     | 75%   | 4.0      | Sidewalk Cafes/<br>Amenity Zone | Min depth 7', up to 10' additional<br>setback allowed  |
| Max Street Level Facade Width Entrances | 65'   | 0        | Corner Design                   | 300 GSF required within property line at<br>corners where two intersecting streets<br>are a combination of major thoroughfare,<br>main street, or neighborhood mixed use |
| Location                                | Required on primary<br>street-facing frontage | ര        | Ground Floor<br>Parking Setback | 25'  |
| Entry Transparency                      | 80%   | -        | draing Selbock                  |  |

This excerpt is for illustration purposes only. For current regulations, see Kirkland Zoning Code Chapter 57.

#### Street Types Example: Neighborhood Mixed Use Street



## DESCRIPTION

Neighborhood mixed use streets have low to midintensity commercial and residential, occasional active ground floors. With generally lower vehicular volume than major thoroughfares, these streets require careful balancing among modes and should include wider sidewalks, buffered bike facilities, transit routes, and narrower travel lanes. On-street parking considered on a contextual basis and is subject to approval by Public Works Official.

## DEPMITTED EPONTAGE TYPES

| URBAN STREET<br>EDGE | ACTIVE USES       | RESIDENTIAL<br>STOOP/PORCH | PLAZA/<br>PUBLIC SPACE      | PRIVATE   |
|----------------------|-------------------|----------------------------|-----------------------------|-----------|
| Permitted            | Permitted         | Permitted                  | Permitted                   | Permitted |
| FUNCTION             | UNCTIONAL CLASSES |                            | erial, Collec<br>hood Acces | 2010070   |
|                      |                   |                            | id-intensity                |           |

ADJACENT LAND USES occasional active ground-

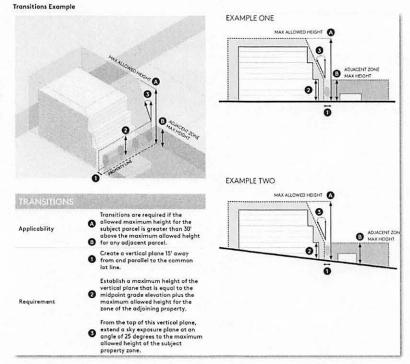
flex uses

level uses, civic and urban

Shown in the transition example, districtwide standards apply across the subarea, and include overall transitions, parking, plazas and public spaces, landscaping and open space, and sustainability and green innovation.

To use the code, an applicant first identifies the or use the could an oppleant in a mentines the opplicable regulating district for their property. Based on the street type designation for the parcel frontage, the applicant can choose from a set of eligible frontage types for that street type, as well as an understanding of the requirements for any improvements to the public right of way.

This excerpt is for illustration purposes only. For current regulations, see Kirkland Zoning Code Chapter 57.



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#### **Green Innovation**

Within the Form-Based Code Districtwide Standards. a Green Innovation component has been included to ensure that new development is consistent with the vision of the NE 85th Street Station Area Plan Sustainability Framework as well as aligned with the Sustainability Master Plan. The document outlines several requirements in detail with the overarching subjects of:

- High Performance Buildings
- Energy and Decarbonization
- Ecosystems and Green Infrastructure

# **Green Factor**

The Green Factor is one of the primary tools that will be used to achieve the Ecosystems and Green Infrastructure goals at the project scale through building -and site- integrated green infrastructure. The Green Factor sets criteria for landscape and site-based sustainability measures. The landscape elements and benefits that are included in the Green Factor code will contribute to larger district sustainability goals focused on the natural environment, ecosystems, and stormwater.

#### Green Factor Criteria

# 1 LANDSCAPE ELEMENTS

- Bioretention facilities and/or soil cells
- O Structural soil systems
- Candscape areas with soil depth less than 24°
- Landscape areas with soil depth of 24" or more
- Preservation of existing trees
- Preservation at Landmark trees banus Preservation of exiting evergreen frees bonus
- O Groundcovers or other low plants Medium shrubs or perennials
- Large shrubs or perennials
- G Small trees with 500 ft<sup>3</sup> soil volume
- Medium frees with 1000 ft<sup>3</sup> soil volume
- C Large Trees with 1500 ft3 soil volume

## 2 GREEN ROOFS

- Area planted with at least 2" but less than 4" of soil
- Area planted with at least 4" but less than 8" of soil
- Area planted with at least 8" but less than 30" of soil
- Area planted with trees and least 30" of sail

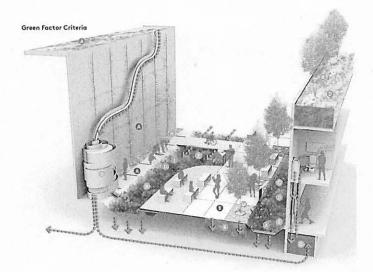
- D Landscaped areas in food cultivation
- D Landscape areas with native or drought tolerant plants
- Landscape areas at sidewalk grade where the majority of the area is covered with vegetation that is native or drought tolerant, and/or provides habitat for urban wildlife and pollinators
- Rainwater harvesting
- Planting that provides food, forage and retuge for a diversity of species and/or inclusion of habitat elements such as woody debris, gravel/cobbie, nesting materials, etc.

## 5 PERMEABLE PAVING

- Permeable paving over 6"-24" soil or grave!
- O Permeable paving over at least 24" of soil or gravel

## 3 GREEN WALLS

- Facade or wall surface onbstructed with vines
- Facade or wall surface planted with a green wall system



7.0

Parks, Open Space and Environment —

#### Parks, Open Space and Environment Concepts and Goals

Open space within the Station Area will provide multiple benefits for employees, visitors, and residents living in and around the Station Area and these spaces will be critical in supporting growth while providing places for people to gather and support mental, physical, and community well-being. Open spaces that are welcoming to people of a wide range of ages and stages of life, that support social connections, art and culture, and everyday interactions should be prioritized.

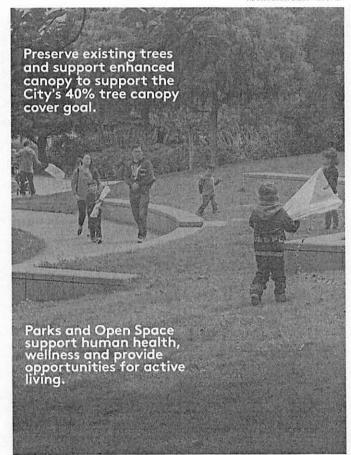
Open Space strategies within the larger Station Area align with the goals of the Parks, Recreation and Open Space Plan and the Sustainability Master Plan, and should respond to the character and scale defined for each of the Character Subareas and respond specifically to the environmental conditions of their watersheds (Moss Bay and Forbes Creek). While there are existing assets within the station area including Forbes Lake and areas of tree canopy and habitat, there are also gaps that exist due to urban development patterns and barriers. Goals include improving and connecting tree canopy and habitat areas, improving stream health by daylighting or making other improvements, and generally minimizing impervious surfaces. Green infrastructure techniques that incorporate trees, planting, and natural materials as part of the drainage system, instead of conventional "gray" stormwater facilities, provide additional environmental and open space benefits and support resilience through air and water quality, shade and cooling, and habitat. When considering new open space design and existing open space enhancement opportunities, multi-benefit strategies that serve functions of active / passive recreation, flexible use open space, and environmental functions like stormwater management, carbon sequestration, air quality, and urban heat island mitigation, should be

Within the Station Area, open space opportunities include: the creation of urban linear parks, pocket parks, and plazas, rooftops and mid-block connections,

passive and active recreational parks, arts, cultural, and gathering spaces, and enhancements to existing parks and open space. Within these spaces, sustainability goals are promoted by prioritizing the use of large canopy trees, a diverse plant pallet of species that are notive, drought tolerant and provide habitat such as food, forage, and refuge, and the integration of stormwater management. Management of Kirkland's urban forest resource for optimal health, climate resiliency and social equity will be important in creating new open spaces.

New development within the Station area should be encouraged to provide publicly accessible parks and sustainability components at ground level or at upperlevel portions of the site, while considering opportunities to replace tree canopy to support ecological goals by adding new trees and habitat with plantings wherever gaps exist. Enhancing publicly owned land to support open space objectives with improvements to provide open space and recreational amenities and explore potential partnerships for shared use agreements to support recreational uses. These actions will help to contribute to the overarching goal to provide all areas within the Station Area a park or open space within a 15-minute walk. Coordination with the PROS Plan on how park LOS is defined in more urban areas of the City that moves toward equitable park access within walking distance and away from a per acre approach should be considered to more broadly leverage green infrastructure to create more open space, educational and environmental opportunities.

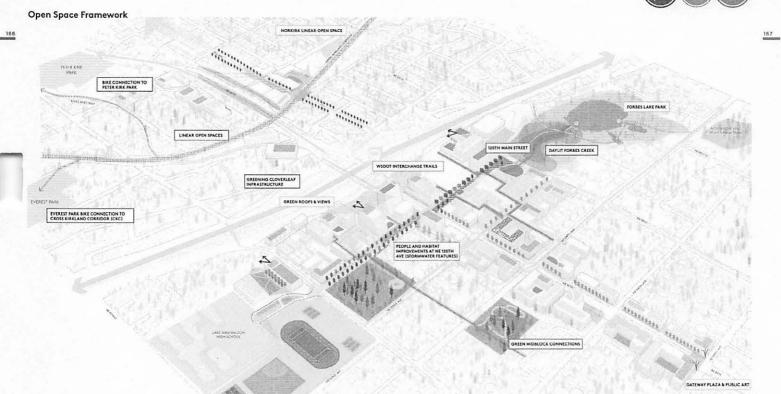
Integrate parks and open spaces throughout the area and ensure all residents have access to open space within a 15-minute walk.











NE 85th Street Station Area Plan

7.0 Parks, Open Space and Environment

#### Open Space Typologies: Characteristics

Characteristics

Open space opportunities will arise through public projects and with private development throughout the Station Area. Several varying typologies have been identified in the table below which can supplement and enhance private development while improving the open space network already in existence. As more development occurs and jobs and housing increase, so will the amount of open space. City of Kirkland staff will work with the development community as projects arise to fulfill the appropriate scale and type of open space to enhance the overall park and public realm system.

The following table describes twelve (12) open space typologies with siting criteria, opproximate sizing requirements, programming potential and some example project opportunities.

# Support park opportunities and amenities for community.



| Open Space Typology  | Siting Criteria  | Sizing Range   | Example Typical Program / Features   | Example Opportunities within Study Area  |
|--|--|--|--|--|
| 1. Linear Open Space<br>Along Trails                                     | To be located in dense areas linking major urban nodes.  | Minimum size of<br>15,000 SF   | Landscaping     Seating     Public Art     Performance spaces  | Developer improvements along Cross Kirkland Carridor (CKC) or Trail connections to transit stops along NE 85th Street and the BRT station  |
| 2. Packet Parks  | Within tightly spaced urban fabric where<br>accommodating larger open space is difficult, or<br>where open space is needed in areas with limited<br>access to park spaces.   | Minimum size<br>10,000 SF  | Trees Seating Public Art Performance spaces  | Pocket park within dense commercial district   |
| 3. Active Recreation<br>Spaces   | Consider in areas where programming is lacking,  | Playground minimum<br>of 5,000 SF /<br>Pickleball minimum<br>of 7,500 SF | Playground Exercise Equipment Pickleball / Tennis / Courts Dog Parks and Dog Runs  | Pickleball Courts; playground or exercise equipment in<br>pocket parks and/or linear open space  |
| 4. Community Gardens<br>(small and reaftop ex.)                          | Consider rooftops and temporary surface parking lats.  | Varies on context  | Planter beds Pallinator and bee habitat Gathering tables, supportive infrastructure like sinks and tool sheds                  | Surface parking lot potential; pocket parks; public<br>plazas; private roof tops; publicly accessible roof tops  |
| 5. Rooftops with Public<br>Viewpoints                                    | Programming such as dog runs or playgrounds<br>should be chosen in areas where a large proportion<br>of families with young children live.   | Playground minimum<br>of 5,000 SF  | Playground     Cultural and performance spaces     Dog Parks and Dog Runs  | Potential for Playground or dag runs on top of<br>residential rooftop within new commercial district<br>zone.  |
| Green Mid-block     Connections  | Sited within a travel corridor to maintain continuity for pedestrians and/ or cyclists. Or may exist adjacent to active frontages.   | Varies on context  | Seating     Elements of landscaping     Water components   | Opportunities for east/west connections off 120th<br>Main Street   |
| 7. Neighborhood Park   | Should be sited near residential land use and provide adequate opportunity for a variety of program.   | Minimum size of<br>2 acres   | Seating and Public Art     Elements of landscaping     Community gardens     Cultural and Performance spaces                   | Enhance existing publicly owned parks and improve<br>access to support open space objectives, Seek<br>opportunities for community access to recreation<br>assets, spaces, and facilities.  |
| 8. Community Park  | Sited next to residential areas with access to pedestrian and bike paths. Large areas of managed landscape and appartunities for shade, program, refuge and impermeable surface.   | Minimum size of<br>15 acres  | Community center     Elements of landscaping     Connections and walking/cycling paths   | Enhance existing publicly owned parks and improve<br>access to support open space objectives. Seek<br>opportunities for community access to recreation<br>assets, spaces, and facilities.  |
| 9. Plazas  | Plaza will supply physical and visual access from<br>the adjacent right-of-way.<br>Support sense of security to users through well-lit<br>and visible spaces.  | Minimum size of<br>3,000 SF  | Seating     Elements of landscaping     Public Art     Water components  | Norkirk Plaza at 7th Avenue and 112th St Ave NE;<br>other examples could be larger-scale redevelopment<br>in Station Area; coordination with corner treatments<br>required in FBC  |
| 10. Tree Canopy and<br>Habitat   | Locate in areas where abundant natural light and<br>limited infrastructure below grade is present to<br>accommodate large soil volumes and trees. Seek<br>opportunities to expand canopy and habitat, and<br>bridge existing gaps. |  | Landscaping     Green infrastructure and stormwater<br>features     Nature trails     Wayfinding     Educational apportunities | Opportunities for additional tree canopy and habitat<br>improvements within underutilized spaces, public<br>land, and easements could be included as part of<br>streetscape and multi-benefit projects. There is also<br>an apportunity for a city Tere Nussery that would<br>require a site at about 20,000 SF. |
| 11. Unprogrammed Green<br>Space  | Opportunity to provide refuge and passive place to contemplate or simply enjoy nature, which may be sited within medium to lower scale density.  | 0.25 acres   | Heavy vegetation     Landscaping     Seating   | Forbes Lake Park<br>Kirkland Cernetery   |
| 12. Green Infrastructure<br>and Stormwater with<br>Open Space for People | Areas that can accommodate water storage, conveyance, and quality improvements through natural systems that provide ca-benefits  | See standards  | Landscaping     Green infrastructure     Green roofs   | Forbes Lake Park   |

## Open Space Typology Examples

#### Linear Open Space Along Trails

Linear Open Spaces along trails will be a minimum of 15,000 square feet and incorporate a variety of programs.

Opportunities within the study area include developer improvements along the Cross Kirkland Corridor (CKC) and trail connections to transit stops along the 85th Street and BRT Station.





## Community Gardens

Community gardens are opportunities to provide planter beds for food cultivation and/or habitat for pollinator species and bees. They can be in surface parking lots as temporary programming, or in more permanent conditions such as an private rooftops, within packet parks, public plazas and on publicly accessible rooftops.





#### Pocket Parks

Pocket parks are opportunities to incorporate open space in dense, tight urban fabric with a minimum of 10,000 square feet. The commercial mixed use district could see potential for pocket parks given its density.





## **Active Recreation**

The types of active recreation programming is limitless and varied. Some example opportunities for the Station Area include pickleball courts, playgrounds, exercise equipment, and bocce ball courts.



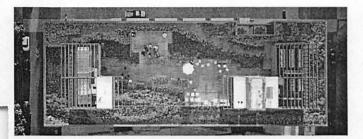


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7.0 Parks, Open Space and Environment

#### Rooftops with Public Viewpoint Areas

Rooftops have a wide potential to create public amenity space whether it be on private rooftops, or publicly accessible ones. Potential for playgrounds within the new commercial district zone is possible, along with other programming including community gardens or dog parks.



#### Green Mid-Block Connections

Opportunities for east/west connections off of 120th Main Street are possible for green mid-block connections which can vary in size depending on its context.





#### NE 85th Street Station Area Plan





#### Neighborhood Park

New neighborhood parks should be a minimum of 2 acres in size. Existing neighborhood parks in and near the station area include Rose Hills Meadows Park and North Rose Hill Woodlands Park. Better connections to existing community parks will support open space objectives, and an inventory of existing publicly owned parcels within the station area should be completed to seek other opportunities.



#### Community Park

New community parks should be a minimum of 15 acres. Existing community parks near the station area include Peter Kirk Park and Everest Park. The City currently has an agreement with Lake Washington High School for shared use of their fields and recreation facilities. Enhancements and better connections to existing community parks will support open space objectives, and an inventory of existing publicly owned parcels within the station area should be completed to seek other opportunities.



#### Plazas

Plazas are a minimum of 3,000 square feet and offer the opportunity for flexible gathering spaces for events, performances, art, or other uses, as well as an important opportunity for wayfinding and identity elements. The future of the area could include a plaza at 7th Avenue and 112th St Avenue NE, or a gateway plaza in the Rose Hill area along NE 85th Street as part of a larger scale redevelopment in Station Area; Coordination with corner treatments required in FBC





#### Tree Canopy and Habitat

Tree nursery opportunity within the area would provide greater tree canopy and habitat as well as serve a function for the Parks and Community Services Department.



#### Unprogrammed Green Space

Passive, unprogrammed green space is important to a neighborhood to provide moments of refuge, contemplation, and true connection to nature. Areas of this nature could include public or interpretative art, should be a minimum of 0.25 acres and examples include Forbes Lake Park and the Kirkland Cemetery.





#### Green Infrastructure and Stormwater With Open Space for People

Areas to store and contain extra water can be accomplished throughout the Station Area within a variety of scales, Forbes Lake Park will have the opportunity to accommodate green infrastructure and storm water while providing green space for people to enjoy.



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7.0 Parks, Open Space and Environment

## Open Space Project List

Cross Kirkland Corridor Related Improvements at Norkirk Plaza and adjacent to Public Works Maintenance Center

The Cross Kirkland Corridor (CKC) Norkirk Plaza is located at the important intersection of 7th Avenue and 112th Ave NE where bike focused infrastructure is envisioned to connect from the BRT pick up / drop off location to downtown. This concept builds on the CKC Master Plan vision and will support the creation of public open space accessible by transit within the urban neighborhood. It is characterized by high quality landscape materials, pedestrian-oriented amenities like seating, and buildings that engage the open space.





NE 85th Street Station Area Plan



City of Kirkland Public Works Future urban developm Maintenance parcel Stormwater elements along edges CKC Linear Park Adjac to Public Works Shared use path Urban hardscaped plaza Water feature racterized by benches 112TH AVE NE  $\oplus$ Raised paved crosswalk for enhanced non-vehicular safety and unification along the ROW of the street Inset

Preliminary planning to expand public open space and neighborhood connectivity near the City of Kirkland's Forbes Lake Park as part of the Station Area Plan has been explored. Existing protected critical areas, including Forbes Lake and associated wetlands and tributary drainages to Forbes Creek, including same piped conveyances, appear to restrict options for developing recreational facilities, however the attraction of these natural features provide opportunities for passive and active recreational public use and environmental education and interpretive exhibits.

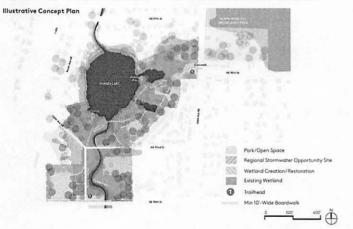
Forbes Lake Park is proposed to have a boardwalk with easy connections to North Rose Hill Woodlands Park as well as active transportation facilities nearby, that is a minimum of 10 feet wide to support two-way directional travel with open grate decking to avoid exceeding single threshold stormwater discharge.

Opportunities for active and passive recreation are

imagined. At the southwest corner of 120th Avenue and 90th Street where the parking lot exists, a stormwater treatment may act a open space as a floodable park. New trailheads, potential linear parks or pocket parks may be envisioned.

High Performance Bioretentian Soil Mixture would likely be incorporated into Forbes Lake Parks to enhance overall water quality. The City encourages daylighting a stream that is located in a culvert to restore it to a more natural open space with tree preservation and native buffer vegetation plantings. The purpose is to improve the values and functions of the stream, including maintaining water quality, reducing storm and flooding water flow, and providing wildlife habitat.

The proposed open space options have been selected to avoid and or minimize potential environmental impacts, os required for regulatory compliance and permitting by federal, state, and local agencies, as applicable.

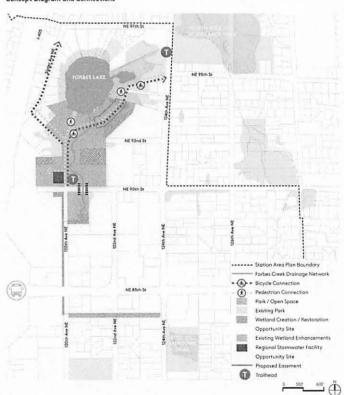








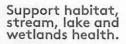
#### Concept Diagram and Connections



7.0 Parks, Open Space and Environment

#### 120th Ave NE Corridor and Forbes Lake Vision

A refined corridor at 120th Ave NE serves as an important connection to Forbes Lake Park as well as Lake Washington High School. It will accommodate a place for both pedestrians with wide sidewalks, as well as cyclists with dedicated bicycle facilities avoiding as cyclists with dedicated bicycle facilities avoiding shared bike/ped routes where possible. Slow vehicle speeds with narrow travel lanes, smaller turning radii and other traffic calming measures are envisioned along the corridor. A strong public realm that focuses on the transitions for buildings and their relationship at the ground floar will be emphasized, and developments will be encouraged to include publicly accessible plazas and pocket parks along the 120th Ave NE frontage. The northern terminus of 120th Ave NE in the Station Area will meet a gateway to the Forbes Lake Park boardwalk.





NE 85th Street Station Area Plan





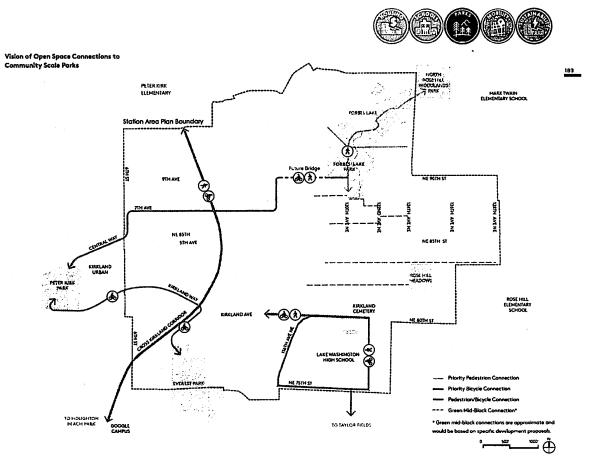




# Enhanced Connections and Improvements to Existing Parks

The planning process identified opportunities for enhanced connections to existing parks. These enhanced connections will improve occess to parks, and creating connections from the Cross Kirkland Corridor to existing parks will help link together existing recreational spaces in, and close to, the district. Existing Community Park assets of Peter Kirk Park, Taylor Fields, and Everest Park located just outside the Station Area and partially within the area respectively could be improved, and walking and cycling routes to these community assets can be enhanced, including connections directly from the CKC. There is an opportunity for the City to improve existing public assets with enhanced or new park and recreation elements, and all publicly owned land should be studied for potential to contribute to open space objectives. These enhancements and connections can help address gaps in the system in the south western area of the Station Area.

Enhance community and neighborhood parks and improve ease of access by walking, rolling and transit.



8.0

Transportation and Mobility —

#### Transportation and Mobility Concepts and Goals

The Station Area has served as a crossroads for many years. Central Way/ NE 85th Street has been the primary connecting route from Lake Washington to Redmond since 1907 and was also known as the Kirkland-Redmond Road. This corridor was also State Route 908, which ran from SR 520 north south along Lake Washington Boulevard and east west along Central/85th to 1-405 until that segment was removed from the state route system and transferred to City ownership in 1992, and the segment from 1-405 to Redmond was later decommissioned as a state route in 2010. Today, NE 85th Street continues to be an important east-west connector from Kirkland to Redmond and other east side communities, and the interchange at I-405 provides regional north-south access since the interstate was constructed in the

The Cross Kirkland Corridor (CKC), which is a part of the King County regional trails system and a key north-south multimodal corridor, was formerly the Lake Washington Belt Line freight train corridor from Renton

Construction of NE 85th Street



to Woodinville which once had a station platform at 7th Avenue/ NE 87th Street, and later a depot station for both passenger and freight service at what is now Kirkland Avenue. The CKC continues to be a critical regional active transportation link for the east side, and the access point at 7th Ave is a key connection point for the Highlands and Norkirk neighborhoods. 7th Ave will also become the corridor link from the CKC to the passenger pick up and drop of zone for the future BRT

As a principal arterial, NE 85th St has been designed to support throughput, moving people between places. NE 85th Street has a right-of-way width of nearly 100' wide and a typical curb to curb width of 60'. With significant roadway volumes on NE 85th St. and the northsouth barrier of I-405 limiting east/west connectivity, these roadways have had a profound effect on the surrounding neighborhoods, creating physical and social barriers between the four quadrants. Existing development is auto oriented with large parking areas and very little space devoted to walking and biking.

The planned Stride BRT station and multimodal access improvements present an impetus to improve many of these conditions. Moreover, in support of citywide and regional plans, the station area will accommodate a significant share of the City's planned growth. The station area is a significant opportunity to develop a transit-oriented district and add more jobs, households, and improve the balance of land uses in the area and the city as a whole. The multimodal infrastructure and services in the station area will support a proactive shift toward a successful place to live and work that builds value for the City and community by promoting sustainable growth.

As a place to be, rather than to pass through, the Station Area will support and improve access to businesses, homes, schools, and open spaces. It will put people walking, bicycling and taking transit first, while maintaining a manageable level of vehicular traffic.
The planned transportation improvements have been designed to support multimodal mobility by increasing network connectivity, and providing safe intersections and crossings, and promoting comfortable streets for walking and bicycling.

#### Mobility and Active Transportation

Ensuring a safe and pleasant network for walking, biking, and other active transportation options for people of all ages and abilities is critical to the success of the Station Area Plan and a priority for the City. To create a safe and connected active transportation network, this Plan includes a number of proposed transportation projects and improvements. For this long-range plan, the City is targeting modal split goals for the station area of approximately 24% walk and bike trips, 29% transit/high-occupancy vehicle (HOV) trips, and 47% single-occupancy vehicle (SOV) trips. More information can be found in the pages that follow.

Mobility and Active Transportation (Bicycle/Pedestrian and Transit)



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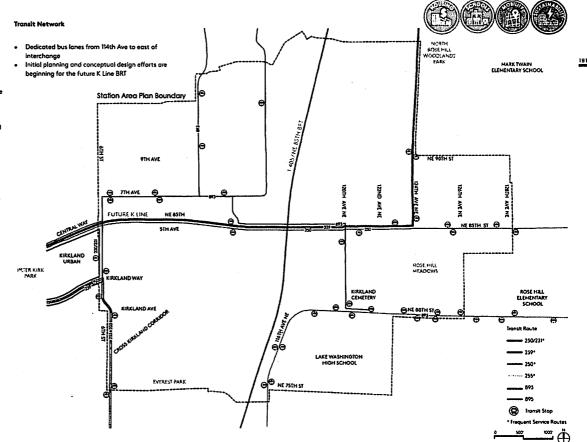
Em.

Envisioned as a transit-oriented community, the plan primarily considers access improvements to the future Stride BRT station and existing local routes. While no specific transit speed or reliability projects other than the interchange associated ramps and Stride stations are included in this plan, it and does not preclude future improvements from the King County Metro K Line BRT design efforts currently underway. This plan does include complete street concepts for improvements to streets and greenways throughout the station area and coordinates shared use trails and other connections between transit stations and key services and destinations. Three primary elements to understand patential change to transit conditions under the different land use alternatives are: passenger loads, speed and reliability, and access to transit. Two routes were evaluated to estimate how travel times for transit wehicles might change from existing conditions to 2044 conditions under the 2044 Preferred Alternative for the Station Area Plan. The two routes are:

- Along NE 85th St between 128th Ave NE and 6th St (Route 250)
- Along NE 85th St and 124th Ave NE between NE 90th St and 6th St (Route 239 and K Line)

Analysis shows that projected overcrowding of buses will impact many transit routes within the Study Area. Delay at many intersections along NE 85th Street may slow down transit by 1-2 minutes according to a study done by transportation consultant felv & Peers (see Appendix 11.7) on point-to-point analysis, not the full route. This delay may reduce reliability of service. Currently, a queue jump is being planned at NE 85th Street and 6th Street to improve transit operations. Improvements to enhance access to transit include:

- Construction of shared use trail connections to transit stops along NE 85th Street and the BRT station.
- Sidewalks will be widened along NE 85th Street throughout the SAP.
- Complete street and greenway improvements on key routes accessing transit stops along NE 85th St and the BRT station, including 5th Ave, 7th Ave/NE 87th St, 18th Ave NE, and NE 90th St.



Throughout the district, a network of bikeways is planned to provide a low stress riding experience for people of all ages and abilities. On streets with higher speeds and vehicle volumes, bikeways will be separated from vehicles through grade separation, furnishing zones, parked cars, or striped buffers. On lower speed and lower volume streets, bikeway connections will be provided through neighborhood greenways, which include signing, striping, and speed and volume controls to prioritize a street for walking and bicycling. This low stress bike network will be supplemented by additional infrastructure including bicycle parking at destinations and intersection improvements such as bicycle signals, green conflict pavement markings, and refuge islands.

#### Pedestrian Scaled Network

A complete network of pedestrian accessible routes is planned to support the vision of the station area as a walkable, urban district. This includes a mix of expanded or improved sidewalks, shared-use trails, green mid-block connections that provide access through otherwise large blocks, and public spaces like plazas and parks which can function as pedestrian pass-through routes. A complete, connected network of sidewalks, trails, and pedestrian connections will provide more universal accessibility for the station area.

#### Future Auto Network

NE 85th Street and 124th Avenue NE are the key principal arterials within the station area that serve both local and regional trips. Due to limited crossings of I-405, and anticipated increase in regional and planned local growth, both carridors are heavily utilized today,

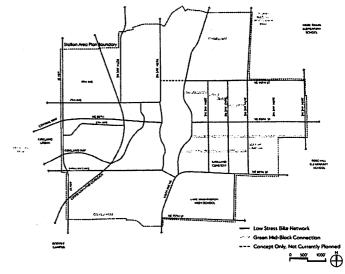
and will have concestion in the future. The Preferred Plan includes a mix and distribution of growth and land uses to minimize substantial congestion impacts, which were studied through the EIS process and supplemental studies. The planned development intensity and mix of uses east of I-405 present a greater opportunity to development. Within the Station Area, transportation improvements have been planned to maintain or improve the existing traffic flow, while reducing conflicts between vehicles and people walking or biking.

With plans to support more walking, biking, and transit use, the goal is to facilitate adequate parking and visit the Station Area, while reducing the negative impacts of large surface lots and building parki requirements through the Form-Based Code. In addition to general parking requirements, the Form-Based Code also addresses bike parking and electric vehicle / micro mobility parking. The following section on Transportation Demand Management (TDM) explores a few options to implement within the district to reduce the need for vehicle parking.



As a place to be, rather than to pass through, the Station Area will support and improve access to businesses, homes, schools, and open spaces.

#### Low Stress Bike Network



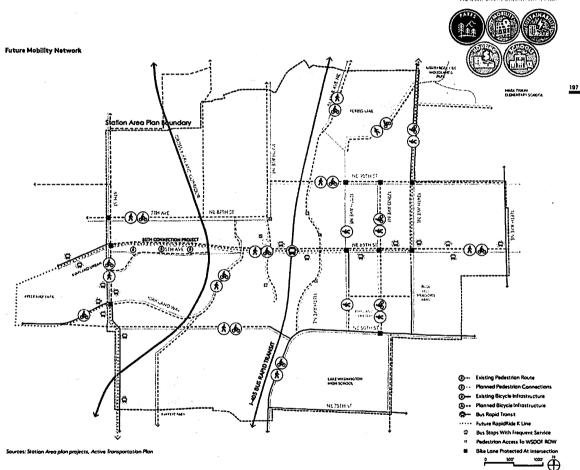


The Station Area Plan's transportation analysis and study has been running alonguide the City of Kirkland's angoing work with the Update to the Active Transportation Plan (ATP) which will be finalized in 2022. The update to the ATP reaffirms Kirkland's commitment to a multimodal system of transportation choices by providing network and infrastructure improvement recommendations to enable people of all ages and abilities to safely walk, bake, and roll.

Specifically, the Active Transportation Plan autlines three main goals:

- Create a safe, connected pedestrian network where walking is a comfortable and intuitive option as the first choice for many trips.
   Create a connected bicycle network that
- Create a connected bicycle network that accommodates people of all ages and abilities to get to destinations such as activity centers, parks, and transit.
- Encourage and incentivize more people to walk and bike and encourage safe behavior for all users of the transportation system.

Network recommendations made as part of the ATP update have been incorporated into the active transportation network vision for the Station Area Plan.



#### Mobility and Modal Split Goals

#### Travel Demand Management (TDM)

TDM strategies suitable for the station area were analyzed with the Preferred Plan growth as part of the 2021 Fiscal Impacts and Community Benefits Study. With the recommended strategies in place, the analysis estimated a possible 13% reduction in single-occupancy vehicle (SOV) and high-occupancy vehicle (HOV) trips, and increase in the number of transit, walk and bike

Based on analysis and a comparison of existing modal splits and targets in other areas, the City is targeting modal split goals for the station area of approximately A7% SOV, 29% HOV/Transit, and 24% walk and bike trips. TDM programs are successful when they are enforced within developments. Implementation and monitoring will be critical to the success of this target mode share in Kirkland.

Modeled no action modal split and proposed modal

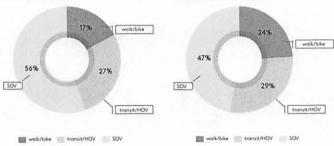
split goals within the study area are shown in the image on the right.

Identified TDM strategies to implement in the station

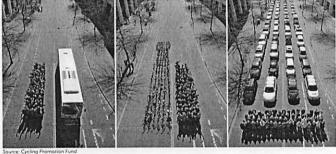
- Unbundle parking to separate parking costs from total property cost, allowing buyers or tenants to forgo buying or leasing parking spaces if they do not park a car.
- not park a cor.

  Revise porking code to reduce the amount of parking new developments must provide. 
  Implement managed on-street parking strategies (e.g., designate special use zone for activities such as loading/unloading or emergencies.
- Require new development to charge for parking off-street.
- Encourage or require transit pass subsidies from developers/property owners. Utilize a Ridematch Program to assist potential
- carpoolers in finding other individuals with similar travel routes.





Mobility In Terms of Space: Space needs on the street for the same number of people that can fit in one bus, riding bicycles, or traveling by car.



Street improvements are designed to accommodate all modes of travel, support a pleasant and safe public realm, and support the homes, businesses, and community places within the Station Area. Improved sidewalks and dedicated bikeways ensure that weiking and biking in the station area is safe and pleasant. Capacity is added to key intersections on major arterials through strategic widening and signal operation changes to avoid gridlock. These improvements are linked to overall urban design and mobility goals for each corridor.

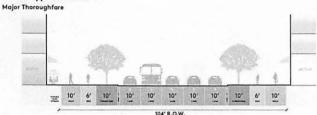
Street Types Plan

Street Types set the design intent for specific segments of public ROW, including functional classification, prioritized transportation modes, sidewalk and bikeway facility dimensions, and expected streetscape amenities like trees, planning, hardscape, and street furnishings. They are addressed in the Form-Bosed Code and illustrated in the following sections.

MARK TWAIN ELEMENTARY SCHOOL PORISES LAKE 9TH AVE 71H AVE AVE NE NE 85TH CENTRAL WA NE ASTH ST -ATHAVE NE 85TH STRIDE BRT STATION KIRKLAND URBAN COSE HILL HEADOWS KIRKLAND CEMETERY NE BOTH ST Neighborhood Mixed Use Street LAKE WASHINGTON HIGH SCHOOL Neighborhood Residential Street --- Green Mid-Block Connection \* EVEREST PARK --- Pedestrian/Bicycle Connection NE 75TH ST \* Green mid-block connections are appro would be based on specific development prop

Note: only areas within the Form-Based Code boundary have a street type assigned. This does not preclude additional pedestrianbicycle improvements within the Station Area.

This excerpt is for illustration purposes only. For current regulations see Kirkhard Zonina Code Chapter 52. **Street Type Sections** 



#### DESCRIPTION

Major Thoroughfores are streets that connect regional centers or pass through central commercial coridors. Many of these streets have significant turific valumes at peak hours, and are key places for high-capacity transit routes, separated bike facilities, and wider sidewalks.

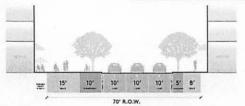
#### PERMITTED FRONTAGE TYPES

| URBAN       | Affait &    | RESIDENTIAL   | PLAZAPUBLIC |              |
|-------------|-------------|---------------|-------------|--------------|
| STREET EDGE | ACTIVE USES | STOOPYPORCH   | SPACE       | PRIVATE TARS |
| Permitted   | Permitted   | Not Permitted | Permitted   | Not Permitt  |

FUNCTIONAL CLASSES Principal Arterial

High intensity commercial, residential, and active ground-level uses ADJACENT LAND USES

### Main Street



### DESCRIPTION

Main Streets are primary pedestrian corridors with active Main Streets are primary pedestrian corridors with active uses and generous sidewcils. They feature high quality streetscapes with linear open space, decorative paving, and tree canopy. These are often important corridors for transit or supported with transit nearby. Well furnishing zone may include pockets for an street parking.

### PERMITTED FRONTAGE TYPES

| URBAN<br>STREET EDGE | ACTIVE USES | RESIDENTIAL<br>STOOP/PORCH | PLAZA/PUBLIC<br>SPACE | PRIVATE YARD |
|----------------------|-------------|----------------------------|-----------------------|--------------|
| Permitted            | Permitted   | Not Permitted              | Permitted             | Not Permitte |

FUNCTIONAL CLASSES Minor Arterial, Collector

Mid to high intensity ADJACENT LAND USES commercial, residential, and ground-level retail uses.

### Neighborhood Mixed Use Street







#### DESCRIPTION

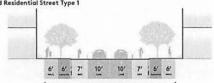
Neighborhood mixed use streets have low to mid-intensity commercial and residential, accasional active ground floors. With generally lower vehicular volume than major thoroughtores, these streets require careful balancing among mades and should include wider sidewalks, buffered bide facilities, transit routes, and narrower travel lanes. On-street parking considered on a contensional basis and is subject to approved by Public Works Official.

#### PERMITTED FRONTAGE TYPES

| URBAN STREET | RETAIL      | RESIDENTIAL | PLAZAI         | PRIVATE   |
|--------------|-------------|-------------|----------------|-----------|
| LDGL         | ACTIVE USES | STOOMPORCH  | PUBLIC SPACE   | TARD      |
| Permitted    | Permitted   | Permitted   | Permitted      | Permitted |
| FUNCTION     | IAL CLASSES | Minor Art   | terial, Called |           |

Low to mid-intensity commercial, residential, and accasional active ground-level uses, civic and urban ADJACENT LAND USES

### Neighborhood Residential Street Type 1



### DESCRIPTION

Neighborhood residential streets are low vehicular traffic volume streets that have primarily residential from and dedicated bicycle facilities.

## PERMITTED FRONTAGE TYPES

| Not Permitted | Not Permitted | Permitted   | Fermitted    | Permitted |
|---------------|---------------|-------------|--------------|-----------|
| tost          | ACTIVE USES   | STOOMPOACH  | PUBLIC SPACE | YARD      |
| URBAN STREET  | RETAIL &      | RESIDENTIAL | PLAZA/       | PRIVATE   |

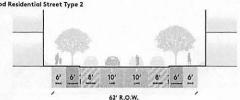
FUNCTIONAL CLASSES Collector, Neighborhood Access

ADJACENT LAND USES Predominantly low to medium intensity residential uses



# Street Type Sections

### Neighborhood Residential Street Type 2



#### DESCRIPTION

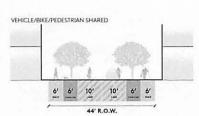
Residential focused streets with low vehicular traffic volumes, which can accommodate shared bike facilities.

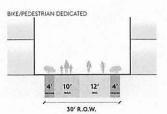
#### PERMITTED FRONTAGE TYPES

| URBAN STREET<br>EDGE | RETAIL &<br>ACTIVE USES | RESIDENTIAL<br>STOOP/PORCH |            | PRIVATE   |
|----------------------|-------------------------|----------------------------|------------|-----------|
| Not Permitted        | Not Permitted           | Permitted                  | Permitted  | Permitted |
| FUNCTION             | IAL CLASSE              | S Neighbor                 | hood Acces | s         |

ADJACENT LAND USES Predominantly low to medium intensity residential uses

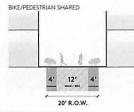
### Green Mid-Block Connection





### DESCRIPTION

These streets are generously landscaped mid-block connections typically as part of larger developments. May include required green infrostructure. Does not include public R.O.W. improvements to "green" an existing street. Mid-block connections may be used for emergency access, and may also be used for access to loading zones, parking entrances, or other "back of house" functions.



### PERMITTED FRONTAGE TYPES

| URBAN<br>STREET EDGE | ACTIVE USES | RESIDENTIAL<br>STOOP/PORCH | PLAZA/<br>PUBLIC SPACE | PRIVATE YARD |
|----------------------|-------------|----------------------------|------------------------|--------------|
| Permitted            | Permitted   | Permitted                  | Permitted              | Permitted    |

FUNCTIONAL CLASSES Neighborhood Access, Trail

ADJACENT LAND USES

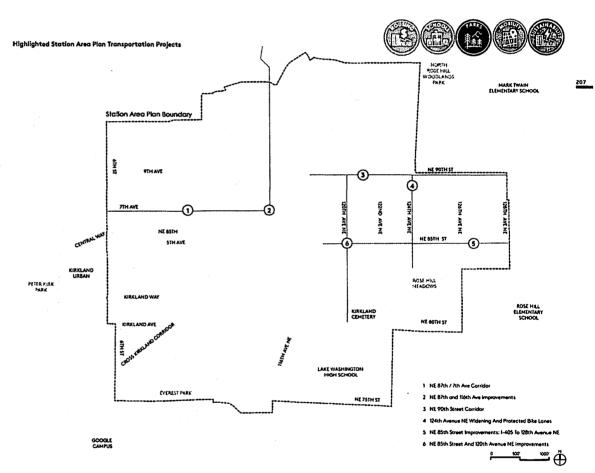
Low to high intensity commercial or residential uses, typically within larger developments. May have active ground-level uses, depending on site design

Name of Street

. .

A number of different transportation projects are being recommended as part of this Plan, including intersection improvements to accommodate safe crossings that reduce conflicts between modes of transportation, focused roadway capacity improvements to manage vehicular congestion, and complete streets projects to provide a complete entwork for all transportation modes. Proposed station area plan projects have been developed to a representative planning level. When these improvements move into project design, configurations or details may change but fundamentally these projects should support mobility with a priority for people walking, rolling, and taking transit, as well as enhance the public realm through public ert, landscape, green infrastructure, and trees.

The following are a few highlighted station area plan transportation projects that are part of the full set of proposed improvements, available in the Appendix 11.3.



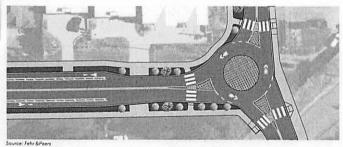
209

#### Representative:

### NE 87th and 7th Ave Corridor Improvements

Add new buffered bike lanes and consistent sidewalks between 6th Avenue and 116th Avenue NE. West of the Cross Kirkland Corridor, provide a parking-protected bike lane on the south side of the street and buffered bike lane on the north side of the street. East of the Cross Kirkland Corridor, provide buffered bike lanes, and a consistent sidewalk with 5-foot landscape strip to enhance the street's character.

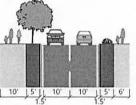




#### Representative: NE 87th and 116th Ave Intersection Improvements

Provide improvements to better accommodate people walking, biking, and access to the STRIDE BRT NE 85th Street Station pick-up and drop-off. Consider a compact roundabout, signal, or other means to reduce conflicts between modes and support safe crossing.





## Source: Fehr & Peers

# Representative: NE 90th Street Corridor Improvements

Between I-405 and 122nd Avenue NE adjacent to Forbes Lake, build a shared-use path or boardwalk on the north side of the street. Between 122nd and 124th Avenue NE, provide buffered bike lanes and sidewalks with landscape strips on both sides of the street. From 124th Ave NE to 128th Ave NE in the more residential context provide a neighborhood greenway with signing, striping, and traffic calming measures to prioritize the street for walking and biking



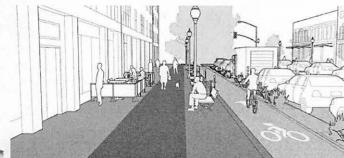


### Representative:

## 124th Avenue NE Widening and Protected Bike Lanes Improvements

Widen 124th Avenue NE to five lanes and provide raised Grade separated from the street) and protected bike lanes and improved sidewalks from NE 85th Street through the NE 90th Street intersection. This project also includes continuation of protected bike lanes south through the NE 85th St intersection to NE 84th Lane to connect to exiting on-street bike lanes.





Source: NACTO, Urban Street Design Guide

### Representative:

### NE 85th Improvements: I-405 to 128th Avenue NE

To offer a high-quality experience for people walking, biking, rolling, and making last-mile connections from transit, enhance NE 85th Street between I-405 and 128th Avenue NE by providing active transportation facilities on both sides of the street. The interchange project will construct shared use paths from 1-405 to 120th Ave NE, and the remained of the corridor will provide one-way raised protected bike lanes, widened sidewalks, and wide landscape zones.





### Representative:

# NE 85th Street and 120th Avenue NE Improvements

As part of the overall enhancement to the NE 85th Street corridor to better accommodate all travel modes, multiple concepts were studied for this intersection. This preferred plan concept direction improves the NE 120th Avenue intersection to include an added eastbound lane as storage capacity from the interchange, and an added northbound left turn lane to accommodate expected traffic volume increases. To clarify operations for two westbound incoming lanes and reduce the north/south crossing distance, add a bump out of the northwest corner, high-visibility crosswalks, shared use paths to the west connecting to the Stride BRT stations, and raised protected bike lane and wide sidewalks to the east.



9.0

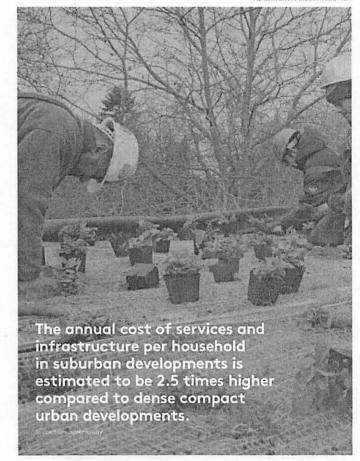
Utilities and
Public Services —

Overall, the approach to infrastructure and public services improvements should take a holistic view of all the potential improvements and seek efficiencies through multi-benefit strategies, or timing projects to be bundled together and reduce construction needs.

Prioritize Multi-Benefit Strategies: To maximize investment and community benefit, multi-benefit strategies that achieve multiple gools through one intervention should be prioritized. For example, green infrastructure and planting can provide tree canopy/ air quality benefit, bioswales to provide stormwater benefit, increases habitat or biodiversity, improves human mental and physical health, and provides resiliency to climate change. It should be noted that water plays into Ecosystem / Green Infrastructure, Energy due to energy needed to deliver water, and Building Performance.

Promote innovative stormwater strategies that respond to specific watershed conditions and enhance urban ecological function.

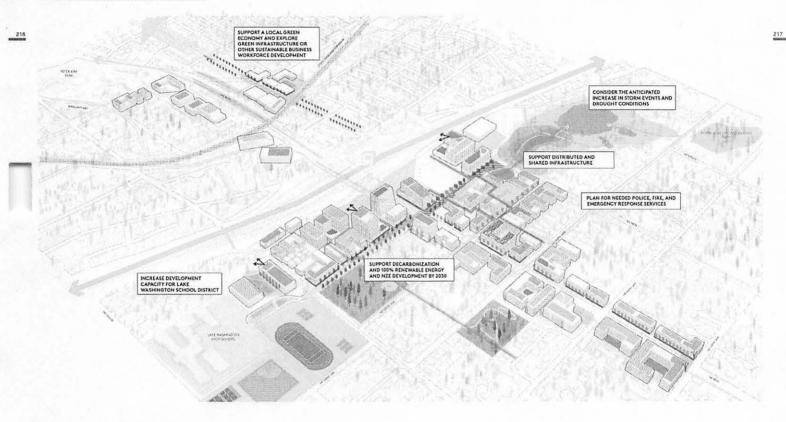
Regional Stormwater facilities provide opportunities to reduce impact on redevelopment parcels and can be coupled with other projects to contribute to other watershed goals like wetland and stream buffer restoration.



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9.0 Utilities and Public Service

#### Overview of Utilities and Services Initiatives and Goals



Stormwater Infrastructure

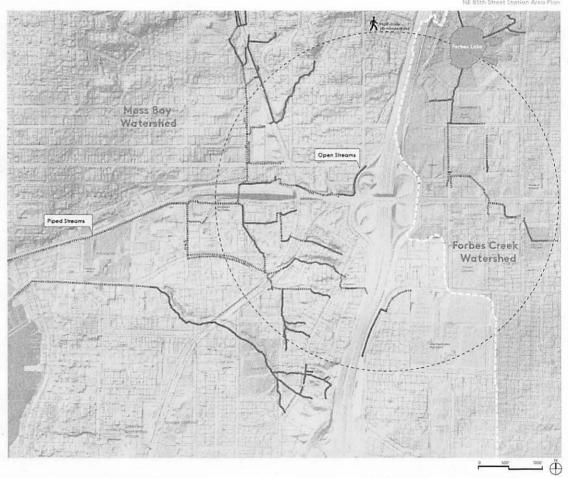
219

The City of Kirkland has a track record of innovative stormwater management and aquatic resource protection. The opportunities to further promote innovative stormwater strategies for future development look at possibilities to reduce the stormwater management burden (e.g. facility cost, space required) for redevelopment projects within the subarea, while protecting the natural environment and the City's stormwater infrastructure. The opportunities are strongly influenced by the environmental conditions and regulatory requirements within the two primary stream basins of the subarea, the Moss Bay Basin and the Forbes Creek Basin.

### Moss Bay Stormwater Opportunities:

Moss Bay Stormwater Opportunities:
Development and redevelopment projects within these
stream-discharge areas are required to comply with
stringent flow control requirements, which necessitate
large detention facilities to protect the stream channels
from the damaging effects of high flow, however,
there is no viable fish habitat mapped in this area.
Downstream of these open stream channels, the City may allow smaller detention facilities if it can be demonstrated that the downstream stormwater conveyance infrastructure is adequate to handle the existing flows.

Forbes Creek Stormwater Opportunities: Forbes Creek is a solmon-bearing stream and is identified as priority habitat. This basin also includes a large area that discharges to Forbes Lake, which requires that projects in the basin to utilize water quality practices that provide phosphorus treatment. The primary opportunity in the Forbes Creek basin to reduce the stormwater management burden for redevelopment projects is to meet those stormwater requirements at a different site, such as through regional stormwater facilities constructed by the City prior to redevelopment. Development of the Forbes Lake Park concept could also contribute to wetland and stream buffer restoration to enhance function.



#### Distributed / Shared Infrastructure

To increase resilience and flexibility, prioritize a more distributed, multi-source approach to infrastructure that is less vulnerable to risk from disruptions and allows for changes over time. Support the shift from centralized large-scale infrastructure, such as centralized energy or stormwater treatment plants, to networks of smaller scale facilities that can be interconnected and shared; also recognizing that this is likely to be a mid to long-term process.

There is also an apportunity to explore the concept of a Blue Green Corridor, which can be designed to achieve a broad range of goals for placemaking, starmwater management and quality, and urban ecology and therefore can range from an open vegetated stream channel to a series of at grade bioretention cells, to water and ecology themed art installations and specialty paving, to trees and other plantings all of which can be paired with below grade traditional grey infrastructure (i.e., vaults and pipes).

#### Water and Sewer

Increased growth in the Station Area will mean an increased consumption of water from the regional supply and increased sewage production requiring treatment. The City is planning for needed water and sewer improvements beyond the current capital improvement planning within the Water System Plan, Water Capital Improvements Plan (CIP) Update, and General Sewer Plan. These will include upgrades and replacement of existing pipes, that will help support improvements to fire flow requirements in the water system, and improvements to address increased flow in the sewer system. The overall plan goals and policies also support a more efficient, high performance approach to water use than represented in conventional demand models. See the Green Innovation Strategies for more information. Goals and Principles include: Goals and Principles include:



#### **Reduce Demands**

Developments can incorporate efficiency measures through their systems and fixture selection, as well as operations. The Green innovation Strategies incorporate the standard of reducing water use in buildings by 10% by 2025 and 20% by 2030 as compared to a 2019 baseline. Reduced water demands will also reduce energy needs to convey the water.

Increased water and sewer demands will require replacement and improvements to existing infrastructure.

Green Innovation strategies promote a more efficient approach to water use within buildings which will reduce potable water demands.

#### Use Potable Water for Potable Needs

Taday, it is common practice to use potable water for all water needs, including uses such as irrigation that do not necessitate a potable water treatment standard. By using recycled water sources, such as cleaned stormwater for irrigation, the demand for potable water is reduced and we will use less water from our streams and groundwater basins. This principle will support a healthy ecosystem and habitat, and in particular, stream health within the Moss Bay watershed. While there are some regulatory barriers that exist today, recycling water on-site or in larger, district facilities is anticipated to become more common during this plan horizon, and should not be precluded. Future proofing strategies included developments with dual plumbing to allow for purple pipe connections in the future. These strategies are encouraged by third-party protocols like the Living Bulding Challenge.

A next step should be to study climate change impacts to sewer and stormwater / storm events and follow up planning.

Water use reduction is supported through the prioritization of using recycled water sources for non-potable water use needs 221

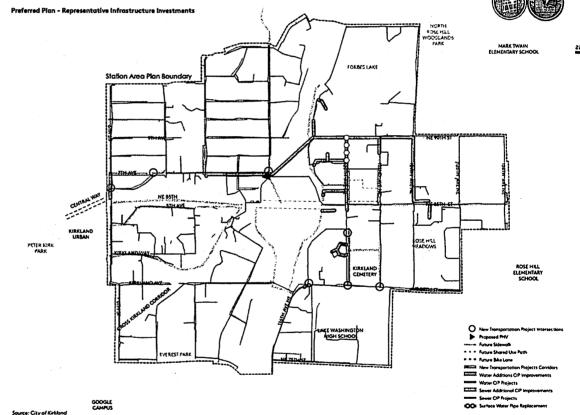
To support planned growth, public services including schoots, parks and open spaces, transportation, and utilities will also be needed. The City has planned for meeting letes needs in alignment with Level of Service (LOS) standards. With a more compact, mixed use form of development than other parts of Kirkland, there may be opportunities to consider an approach to service provision that takes advantage of more varied mobility choices, like walking, biking, and transit. The City will plan for additional Police and Fire and Emergency Services staff and equipment to align with population growth, including at Fire Station 26. For more information refer to the Fiscal Impacts and Community Benefits Analysis (2021).

### City services like Fire, Police, and Emergency Services will be increased to align with population growth.

### **Representative Projects**

Planning level studies completed for the Fiscal Impacts and Community Benefits Analysis (2021) determined a set of representative infrastructure investments needed to maintain service levels in water, sewer, and stormwater given the planned household and employment growth for the station area. A full list is available in the Appendix 11.3, Project List.

- Notable water and sewer improvements needed include a water main under I-405 as required by WSDOT due to construction of the BRT station, as well as a sewer capacity project that crosses under I-405 to connect the King County transmission line under Cross Kirkland Corridor.
- Within the representative infrastructure improvements, the only recommended stormwater project within the Study Area consists of replacing 520 feet of pipe along 120th Ave NE with a smoother pipe material to increase conveyance capacity.



10.0

Sustainability FrameworkThe purpose of this Sustainability Framework is to advance the City's objectives and Sustainability
Master Plan with the Station Area as a demonstration district that maximizes opportunity for innovation and community benefit around climate action, resilience, and quality of life.

This Framework is aimed to complement the Station Area Plan and envisions a "future-ready" district that is responsive to quickly changing climate conditions, that takes advantage of the scale and unique opportunities of a mixed use, transit-oriented district, and that recognizes the pace of market transformation and does not preclude future innovations.

Climate conditions are changing quickly and are anticipated to have wide-ranging effects on our region by this plan's horizon of 2044. The future climate plications for Kirkland and the station area include:

- Heavier and more frequent storms and rain events. resulting in flooding
  Drought and regional decline in snow and ice in
- Cascades and Olympic mountains, resulting in irrigation and water shortages
- Sea level rise and ocean chemistry change in ways that are harmful to local marine species like shellfish and salmon
- Temperature ranges, increased extreme heat days, high smoke events due to an increase in regional
- Increased potential for cardiovascular illness due to
- heat or for vector-borne diseases Increased potential for food availability and affordability impacts from heat, drought, and pests

Being along a major highway corridor places the Station Area at higher environmental exposure for GHG emissions, resulting in poorer air quality and noise impacts experienced today. While the Plan includes land use strategies to buffer and mitigate these current impacts, the highways and high level of paving and impervious surface in the Station Area do reduce the community's capacity for resilience looking forward, by increasing flood and heat island risks, by forming barriers for people to get to essential services, and by creating gaps in habitat and stream corridors and reducing ecosystem performance.

## How can we increase community resilience?

The adopted Preferred Plan supports growth with an increasing mix in land uses and transit-oriented development, along with improved biking and walking connections and an enhanced open space network. With the planned growth, there will also be an increased demand for resources including energy, water, and open space among others.

However, a more compact, urban development pattern affords the potential to improve upon community resilience as a part of this planned growth. with strategies including shared resources, a more distributed, flexible approach to infrastructure, and enhancing ecosystem performance.

### Projected Impacts of Climate Change

changes in very hat days, conveyant, and circumflow in Washington State with up to 8,4°F of warning globally, and of warning in correctly expected as 2000 as the 2004; (1950–2079) under a high GHG encission scenario. An experiment of warning are possible (part to 8.4°F) douby) by 7100 under the high GHG constana. Changes at hot days to 1974–2005; all others are rectains to 1979–1999.



More very hot days





























Essential Services and Resources, Environmental Exposure and Access Gap LEGEND ۵ Ø

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Many sustainability co-benefits will accrue through the fundamentals of these smart growth concepts represented in the Station Area Plan – particularly in the areas of syncing land use, transportation, and open space together. A crosswalk indicating alignment between projects and Sustainability Master Plan goals is in the Appendix.

Some examples of strategies already embedded in the plan that will support Sustainability benefits include:

Jobs and Housing Opportunities – Currently, Kirkland has significantly more housing than jobs, and many people who work in Kirkland cannot afford to live here. This jobs / housing imbolance creates both sustainability and resiliency challenges.
The large number of commuters increases VMT, and the lack of affordable housing makes it difficult for essential workers to reach their jobs. The proposed zoning amendments in the Station Area Plan will help address the citywide jobs/ housing imbalance and can reduce the need for commuting.

### Mobility and Active Transportation -

The planned mobility and active transportation projects and programs will be essential to achieving VMT reduction and climate goals. These include a suite of actions including access to the BRT station, multimodal streets, transportation demand management strategies, and intersection improvements.

#### NE 120th Main Street -

120th is an important, pedestrian friendly main street for the Station Area with active ground floors and is also envisioned as a green street with plantings which could serve as a habitat corridor and stormwater management feature. These improvements help to strengthen bike and pedestrian connections between Lake Washington High School and Forbes Lake, a valuable open space asset to leverage for ecological and community benefit

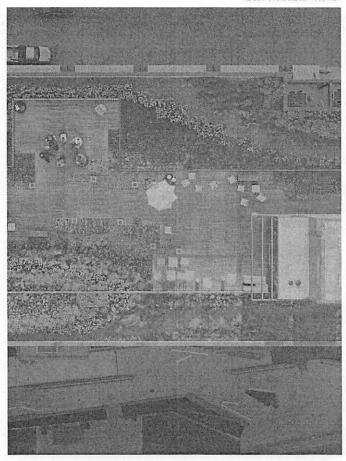
### Green Mid-Block Connections -

These mid-block easements are envisioned to help break down large blocks and parcels to a more pedestrian friendly scale. They provide valuable opportunities for stormwater conveyance and treatment and could also provide opportunities for public private partnerships that would allow the city to treat stormwater from the public ROW on private land.

### Forbes Lake Park –

Forbes Lake is an important existing open space and habitat asset. Investments including an enhanced wetland buffers could help address phosphorous levels in this salmon bearing water body. A proposed boardwalk and potential acquisitions could expand open space access in this area.

Sustainability co-benefits will accrue through smart growth concepts— particularly in the areas of syncing land use, transportation, and open space together.



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### Sustainability Framework Goals and **Principles**

To address anticipated climate changes and increased demands for the Station Area, this Sustainability Framework includes all the Sustainability Master Plan (SMP) goals informed by the community (see inset) and establishes a set of goals and principles to maximize community benefit, including sustainability measures, for Kirkland's existing residents and employees and new members of the community. Like the SMP, the High Performance Building Standards described in KZC 115.62 outline key implementation strategies and actions for development projects to readily tackle these goals.

Sustainability Moster Plan (SMP) goals

Sustainability Master Plan Key Recommendations
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Sustainable Business

Healthy Community

In support of the project objectives of an inclusive district that supports community benefits and quality of life, and the Council -and community- identified priority innovation areas of Ecosystems / Green Infrastructure and Energy / Decarbonization, the following goals have been developed. Opportunities around these goals are explored further in the following frameworks.

- Plan for a "future-ready" district that supports innovation and emerging technologies
- Lead the way on sustainability goals with public
- Support community health and emergency preparedness
- Prioritize actions that support social resilience and environmental justice
- Support partnerships and shared systems to achieve district objectives
- Require high performance buildings to achieve emissions, energy, materials, and water targets
- Prioritize green infrastructure, address gaps, and reduce impervious surfaces to improve resilience, air and water quality, shade and cooling and ecological function
- Support clean energy production and decarbonization















# NE 85th Station Area Ecological Framework

#### Subarea Context and Priorities

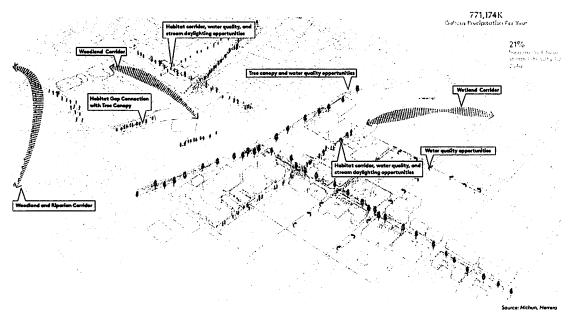
There is an urgency to address anticipated climate changes including more frequent storms and flooding; drought and water shortages; negative impacts to salmon; and increased extreme heat days and food availability. Progress can be made through project and site-level interventions, but by definition, cooperation is needed for system-wide improvements to ecosystem health and functioning.

The subarea has glacial geology with kettles and moraines and includes substantial rolling hills and topography. It is comprised of two watersheds: the Forbes Creek watershed and the Moss Bay watershed. The Forbes Creek watershed is a solmon bearing habitat. It also includes dense areas of existing vagatation interspersed through neighborhoods.

This vegetation primarily exists in an urban matrix consisting of both patches and disconnected habitat corridors. These patches and corridors are made up of layered vegetation including tree canopy and understory planting which supports structural habitat that provides for food, forage, and shelter for mammals, birds, and insects. Three of these are of particular significance: a woodland cerridor at NE 85th St between 6th St and NE 114th Ave, a riparian corridor that includes Everest Park, and the wetlands and associated lands surrounding Forbes Late.

To support the goals of enhancing urban ecology, biological diversity, and tree canopy within the station area, existing patches and corridors should be protected, while filting in the gaps between them.

#### Ecology and Green Infrastructure Opportunities Framework



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#### Prioritizing Ecosystem and Green Infrastructure Strategies **Multiple Benefits**

A guiding principle for the ecosystem and green infrastructure strategies prioritized here is that they create multiple benefits across ecosystem functions such as: improving mental and physical health; cleaning water and air; increasing biodiversity; and providing resiliency to the impacts of urbanization and climate change impacts, including increased frequency and intensity of rainfall and warmer temperatures.

#### Resilient, Distributed Green Infrastructure

The recommended green infrastructure strategies are informed by a distributed systems approach to infrastructure and utilities that moves from large, centralized stormwater facilities to smaller scale facilities that are distributed throughout the area and, when they are interconnected, has been shown to increase resiliency. Resiliency is the ability to respond to chronic or sudden stressors, such as significant rain, flooding, or heat events. Successful green stormwater infrastructure projects use a mixture of regional facilities and distributed stormwater features to provide multiple benefits including stormwater conveyance, treatment and adding significant value to the urban habitat, as well as to the pedestrian realm, through

### Connected and Living Systems

To support citywide goals around tree canopy and habitat, this framework builds on Kirkland's existing urban forestry plan and utilizes a Green Factor criterion to incentivize integrated green infrastructure project contributions at the site scale, leveraging new buildings, sites, frontages, open spaces, and streets.

Opportunities to support broader ecosystem and habitat function beyond the site scale are very important for living, resilient systems. Existing stormwater regulations and standards offer a strong foundation to support ecosystems; however, there are gaps that can reduce participation of developments.

There is an opportunity to support more stringent water quality standards and biodiversity by considering amending infeasibility criteria and providing other incentives, that would also anticipate future regulations addressing water quality pollutants (such as metals, 6PPD quinone, and phosphorus) and permit drivers to retrofit existing development.

"Beyond the Site" opportunities include a range of strategies and innovations that should not be precluded, and are illustrated in the Ecosystem

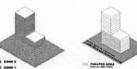
- Opportunities Framework:

  Contribute to in-watershed habitat connectivity, tree canopy, and stream health goals beyond the site boundary
- To address flooding, reduce impervious surfaces, treat stormwater from the public right-of-way on the project site, or contribute to a district green infrastructure project
- To support ecosystem health, provide enhanced stormwater treatment for water quality pollutants including metals, 6PPD Quinone, and phosphorus, with a priority on the Forbes Creek watershed; and support stream health including daylighting of piped portions with a priority on the Moss Bay
- To support urban habitat, consider design and management practices that provide dark sky environments and bird-safe construction, and adaptive management of landscapes
- To reduce potable water needs and address droughts, contribute to water use efficiencies, and include rainwater capture, harvesting, reuse, and on-site treatment

Stretch strategies for additional consideration include shared and distributed systems, like blue streets or purple pipes, and should be studied further. Some areas

should be further explored by City departments and in collaboration with partner organizations or local utilities. For example, widespread adoption of water recycling could be facilitated by installation of district purple pipe as the city performs ongoing maintenance on public streets. There would need to be conversations with the City, King County, and water retailers regarding implications of this shift.





Example applications of Bird Safe Design Standards







LEED PILOT CREDIT 55

Source: Mithun, BUSS

### NE 85th Station Area Energy Framework

### **Subarea Context and Priorities**

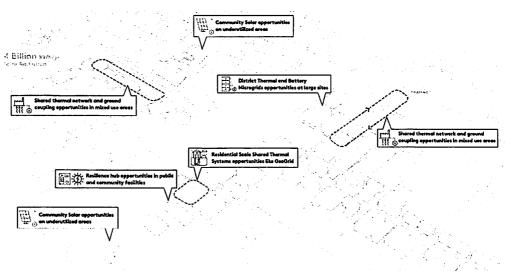
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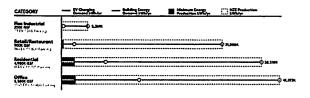
Energy use in the built environment is a major driver of climate change-related emissions. The concept of Embodied Carbon refers to emissions that occur during the manufacture, transport, construction, and operations of a building or facility. There is significant movement within the building industry towards decarbonization including construction and building materials, as well as building operation.

Regionally, the K4C King County Cities Climate
Collaboration and Shift Zero advocacy alliance are
examples of groups sharing technical, policy, and other
expertise to scale up action. The building industry is
well positioned for construction and building industry is
well positioned for construction and building materials
reductions, and tools like the Embodied Carbon in
Construction Calculator (EC3), are widely known and
used today. Similarly, our region is well positioned for
operational reductions. The Washington State Energy
Code (WSEC) is one of or the most aggressive in the
country with respect to efficiencies, renewable energy
production, and low-carbon systems.

Strotegies should align with the recently approved 2021 WSEC, effective July 1, 2023, and the SMP target of 80% emissions reduction from baseline by 2050. These strategies should be revisited once the metrics of the WSEC are finalized, with an understanding that the WSEC are finalized, with an understanding that the WSES will require renewable energy production, efficiencies, and low-corbon technologies; and development will be moving towards all-electric energy and more electric vehicle charging.

### Energy and Decarbonization Opportunities Framework





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### Prioritizing Energy and **Decarbonization Strategies**

10.0 Sustainability Framework

Addressing energy decarbonization in the built environment involves two linked approaches: lowering the demand for energy overall and investing in cleaner sources of energy. In both cases, actions should be taken at the individual building, multi-building, and district scales. As a mixed use, transit-oriented community, there are ample opportunities to reduce energy demand

#### **Multiple Benefits**

As with other strategies in this sustainability framework, multi-benefit solutions have been identified wherever possible. One example in this section is the opportunity for co-location of future energy production w resiliency hubs.

#### Sharing Resources

With a planned mix of development types, compact form, and anticipated street and public works improvements, the Station Area presents opportunities for shared energy and balancing loads. Different land and building uses tend to have differing energy use profiles, both in the typical amount of energy needed for operations and in the time of energy demand (called load)

Because of the Station Area's planned mixed of uses and relatively compact development pattern, there are unique opportunities to gain efficiencies and balance loads during different times of the day. There are opportunities to facilitate shared resources through partnerships and other models. District energy systems are being used today in Puget Sound by a variety of entities, including institutions like Seattle University or large organizations like SeaTac; and examples of publicprivate models exist in other places in the U.S. and Canada.

### Multi-Source Approach

One of the major trends in energy today is a shift from high temperature, centralized generation plants to a more distributed, multi-source approach to generation transmission, and storage of energy. The opportunity strategies reflect this shift in approach, while recognizing that this is likely to be a mid to long-term process.

Building-scale decarbonization will be supported through High Performance Building Standards and third-party sustainability protocols that encourage developments to not only design, construct, and certify high performing buildings. Recognizing the imperative for decarbonization, baseline requirements will support energy efficiency, on-site renewable energy production (such as rooftop solar), and embodied carbon assessments. Baseline requirements will also include strategies that require low private investment but provide high public value and may function better with widespread adoption, such as planning for construction materials diversion.

Single-occupancy vehicle trips are a significant driver of emissions for the city. As a transit-oriented community, the Station Area will intrinsically have high potential for vehicle trip reduction and carbon reductions. This can be achieved through a combination of land use and urban design policies, together with active transportation improvements and demand management (TDM) strategies and programs. These actions and strategies are primarily addressed in other areas of the Station Area Plan and Implementing Codes; however, their sustainability co-benefits should be recognized.

"Beyond the Building" opportunities include a range of strategies and innovations that should not be precluded and could be facilitated as the market continues to move rapidly toward decarbonization. Some of these are illustrated in the Energy Opportunities Framework

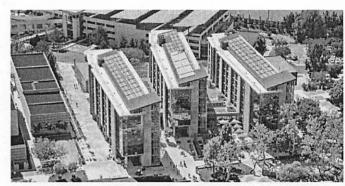
district thermal and battery mirogrids residential-scaled thermal networks

on the prior page:

- community solar, energy storage and battery distributed, shared systems that move towa "5th Generation" systems that move away from
- multi-source, more efficient energy systems Resilience Hubs, community-serving facilities augmented to support residents, coordinate communication, distribute resources, and reduce

centralized, high temperature plants to distributed.

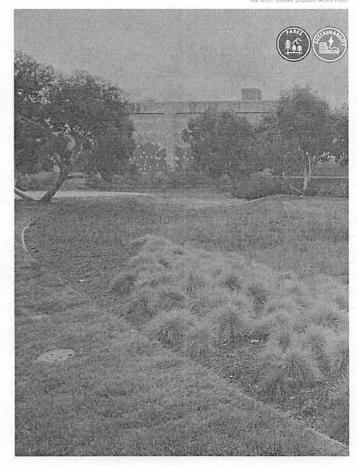
Stretch strategies for additional consideration include District and Shared Thermal and Low-Carbon systems. Additional technical guidance on how to contribute to district energy opportunities could help increase developer participation. This could take the form of a task force assembled by the city to provide technical support to developers considering district energy contributions, or the issuance of RFPs for partnerships on discrete strategies. When utility or street improvements are planned, it is an opportune time to evaluate the potential for installation of shared thermal system infrastructure components such as thermal storage, ambient loop systems, group coupling, and vaste heat recovery including sewer heat recovery. The City and local utilities should also consider a study of the implications of requiring all electric buildings on the grid and a cohesive approach to facilitating their goals.



On-site renewable production at UC Irvine Mesa Court towers (Mithun)

# Summary of Ecosystem and Green Infrastructure Strategies

| Strategy   | Description   | Implementation<br>Recommendations   |
|--|---|---|
| Tree Canopy,<br>Habitat<br>Contributions, and<br>Stream Health           | Require developments to provide documentation that they have reviewed the NE 85th SAP Ecosystem and Green Infrastructure Opportunities Framework and encourage them to contribute to tree conopy, habitat "potthes" with similar habitat functions as adjacent properties or habitat "corridors", and/or support stream health through daylighting piped portions with a priority on the Moss Boy watershed, to reconnect ecological corridors. | Requirement   |
| Native, Drought<br>Talerant Species                                      | Encourage planting primarily native of drought tolerant trees<br>throughout the SAP, in addition to the existing tree retention-based<br>code in KZC 95.  | Requirement /<br>Incentive  |
| Bird Safe and Dark<br>Sky Environment<br>Standards                       | Require netting or screening to reflect glare on windows and prevent<br>bird kills. Require the installation of fixtures that limit light leaving a<br>building or a site or shining into the sky. Eliminating artificial light and<br>sounds while few humans are present create a nighttime habitat and<br>bird friendly environment.   | Requirement   |
| Food Production  | Incentivize the provision of Pea Patches or Community Gardens on roofs or on underutilized lots.  | Requirment through<br>the Green Factor  |
| Stormwater<br>Management,<br>Pesticide<br>Reduction,<br>Sediment Control | Require developments to adopt a long-term stormwater<br>management plan, construction site management practices that<br>control sediment, with the gool of achieving zero sediment runoff<br>across the entire operation, and to submit a landscape plan that<br>demonstrates a commitment to minimal pesticide and fertilizer<br>inputs, if any, informed by Salmon Safe Standards.  | Incentive through<br>the Green Factor,<br>consider for future<br>Requirements |
| Water Use<br>Management  | Require water efficiencies and incentivize responsible water use including reduction, reuse, treatment and recycling, and treatment and reclamation. Do not preclude installation of or connection to purple pipe.  | Requirement   |
| Enhanced<br>stormwater<br>treatments for<br>pollutants                   | To support ecosystem health, provide enhanced stormwater treatment for water quality pollutants including metals, 6PPD Guinone, and phosphorus (exceeding DOE's 50% reduction requirement) with a priority on the Forbes Creek watershed.   | Incentive   |
| Adaptive<br>Management of<br>Landscapes                                  | Adaptive Management Plans developed with input from local ecologists and environmental specialists outline on-going landscape maintenance, organic management methods, and monitoring activity to support biodiversity, habitat, and ecosystem function, understanding the nature of their changing relationships.  | Incentive   |
| Adaptation<br>Strategies   | Encourage developments to assess regional climate change impacts<br>on site design based on 50-year projections, and how these impacts<br>can be reduced or eliminated through Site Climate Resiliency<br>Planning, informed by Solmon Safe Standards.  | Incentive   |



## Summary of Energy and Decarbonization Strategies

| Strategy   | Description  | Implementation<br>Recommendations |
|--|--|-----------------------------------|
| Demand Reductions  | Consider 3rd Party Protocols including Built Green 4-Star and<br>LEED Platinum as baseline requirements to achieve demand<br>reductions.   | Requirement                       |
| Building Scale Renewable<br>Energy Production                | Require development scale renewable energy production, in alignment with 2021 WESC provisions or greater.  | Requirement                       |
| All Electric Buildings                                       | Require all electric buildings except for gas commercial<br>cooking appliances if electric "ready" infrastructure is<br>provided. Incentivize fully natural-gas free buildings.<br>Reference the Kirkland High performance Building Standard<br>for additional information.  | Requirement /<br>Incentive        |
| Waste Diversion  | Require developers to provide documentation of a<br>deconstruction and material diversion plan. Reference the<br>kirkland High performance Building Standard for additional<br>information.  | Requirement                       |
| Electric Vehicle<br>Infrastructure                           | At least 20% of all required vehicular parking spaces shall be EV ready, at least 10% of all required vehicular parking spaces shall be EV ready complete with functioning charger, and all bicycle/micro-mobility storage areas shall include electrical outlets. Reference the Kirkland High performance Building Standard for additional information.   | Requirement                       |
| District Thermal and<br>Battery Microgrids                   | Incentivize the installation of battery micro-grids on large sites and in projects that serve vulnerable populations, such as seniors, youth, and people experiencing poverty, housing insecurity, or health issues. Incentivize developments to provide documentation that they have considered contributing to the microgrid apportunities outlined in the NE 85th Energy and Decarbonization Opportunities Framework. | Incentive                         |
| Residential scale shared<br>thermal systems (ex.<br>GeoGrid) | Incentivize residential scale shared thermal system demonstration projects.  | Incentive                         |
| Resilience Hubs  | Require developments to provide documentation that<br>they have reviewed apportunities in 85th SAP Energy and<br>Decarbonization Opportunities framework and considered<br>publicly accessible resilience hubs as demonstration projects,<br>integrated into community facilities, institutions, private<br>developments, or partnerships.   | Incentive                         |

| Strategy  | Description   | Implementation<br>Recommendations          |
|---|---|--|
| Community Solar, Energy<br>Storage, and Battery   | Require on-site renewable energy production, or contribution to community solar within the grid area.   | Requirement Scaling<br>Option or Incentive |
| Low Carbon, 5th Generation District Thermal, including waste heat recovery, ambient loop systems, and ground coupling | Incentivize developments to provide documentation that<br>they have reviewed opportunities in 85th SAP Energy and<br>Decarbonization Opportunities framework and considered<br>District Thermal, including thermal storage, ambient loop<br>systems, ground coupling, and waste heat recovery.  | Incentive                                  |
| Net Zero Energy (NZE)<br>Buildings  | Provide incentives for developers who achieve the<br>International Living Futures Institute (IFLI) NZE certification.<br>Potential partnership with PSE. Community solar will likely be<br>needed for taller buildings to meet NZE.   | Incentive                                  |
| Embodied Carbon<br>Assessment   | Require developers to provide an Embodied Carbon<br>Assessment (ECA) and set embodied carbon limits and<br>reductions. Reference the Kirkland High performance Building<br>Standard for additional information.   | Requirement                                |
| Lifecycle Decarbonization   | Incentivize developers to provide a Lifecycle Carbon<br>Assessment (LCA) and achieve an established maximum<br>carbon level. Review Design Guidelines, FBC, and<br>Development Standards for their ability to promote or not<br>preclude emerging technologies, such as Mass Timber, that<br>achieve carbon reductions                      | Consider for future Incentive              |
| Metered Energy Efficiency<br>Transaction Structure  | The City can explore MEETS (Metered Energy Efficiency<br>Transaction Structure) and potentially do much of the early<br>exploration legwork needed with the local utility.  | Do not preclude                            |
| High Performance<br>Building Envelopes  | Allow a provision for departures from Design Guidelines, FBC,<br>and Development Standards for their ability to promote or<br>not preclude energy efficient design.   | Do not preclude<br>(process based)         |
| Adaptation Strategies   | Incentivize developers to provide documentation that they have assessed regional climate change impacts on site design based on 50-year projections, and conducted a hazard assessment. Actions are dependent on project, location, and hazard. May include:  Relocation of critical systems  Structural reinforcement  Off-Grid renewables | Do not preclude<br>(process based)         |

11.0

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