ORDINANCE O-4748

AN ORDINANCE OF THE CITY OF KIRKLAND ADOPTING THE BIENNIAL BUDGET FOR 2021-2022.

WHEREAS, the Kirkland City Council conducted duly noticed public hearings on November 4, 2020 and November 17, 2020, to take public comment with respect to the proposed Biennial Budget of the City of Kirkland for 2021-2022 transmitted to the City Council by the City Manager on October 21, 2020, and all persons wishing to be heard were heard; and

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WHEREAS, as a result of such hearings the City Council requested specified amendments be made to the proposed Biennial Budget; and

10 WHEREAS, the proposed Biennial Budget and the amendments thereto 11 remain matters of public record; and

WHEREAS, the City Council finds that the proposed Biennial Budget
 and the amendments thereto reflect revenues and expenditures that are
 intended to ensure the provision of vital municipal services at acceptable levels;

WHEREAS, final budget documents reflecting the 2021-2022 Biennial
Budget as amended and adopted by the Council will be available to the public
during the first quarter of 2021.

NOW, THEREFORE, the City Council of the City of Kirkland do ordain
 as follows:

24 Section 1. The Biennial Budget of the City of Kirkland for 2021-2022,
 25 as summarized in Exhibit "A" attached and incorporated by this reference as
 26 though fully set forth, is adopted as the Biennial Budget of the City of Kirkland
 27 for 2021-2022.
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29 <u>Section 2</u>. In summary form, the totals of estimated revenues and
 30 appropriations for each separate fund and the aggregate totals for all such
 31 funds combined are as follows:

<u>Funds</u>	Estimated Revenues	Appropriations
General	266,974,628	266,974,628
Lodging Tax	835,170	835,170
Street Operating	23,507,400	23,507,400
Cemetery Operating	1,292,279	1,292,279
Parks Maintenance	4,026,546	4,026,546
Park Levy	7,170,968	7,170,968
Contingency	6,355,888	6,355,888
Impact Fees	7,735,874	7,735,874
Excise Tax Capital Improvement	26,208,513	26,208,513
Limited General Obligation Bonds	4,479,887	4,479,887
Unlimited General Obligation Bonds	1,428,739	1,428,739

General Capital Projects	53,642,631	53,642,631
Transportation Capital Projects	131,617,230	131,617,230
Water/Sewer Operating	78,014,545	78,014,545
Water/Sewer Debt Service	798,683	798,683
Utility Capital Projects	35,581,744	35,581,744
Surface Water Management	29,847,859	29,847,859
Surface Water Capital Projects	21,608,111	21,608,111
Solid Waste	41,520,106	41,520,106
Health Benefits	22,494,581	22,494,581
Equipment Rental	27,078,954	27,078,954
Information Technology	16,369,000	16,369,000
Facilities Maintenance	17,341,714	17,341,714
Firefighter's Pension	1,528,520	1,528,520
	827,459,570	827,459,570

32 Section 3. The REET Report of the City of Kirkland for 2021-2022, as 33 set out in Exhibit "B" attached and incorporated by this reference as though 34 fully set forth, is adopted as the REET Report of the City of Kirkland for 2021-35 2022, including with respect to the use by the City of Kirkland of REET 36 revenues. 37

Section 4. This ordinance shall be in force and effect five days from and after its passage by the Kirkland City Council and publication pursuant to 40 Section 1.08.017, Kirkland Municipal Code in the summary form attached to the 41 original of this ordinance and by this reference approved by the City Council. 42

Passed by majority vote of the Kirkland City Council in open meeting this 8 day of December, 2020.

Signed in authentication thereof this 8 day of December, 2020.

Penny Sweet Mayor

Attest:

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athe Anderson

Kathi Anderson, City Clerk

Approved as to Form:

Kevin Raymond, City Attorney

Publication Date: 12/08/2020

PUBLICATION SUMMARY OF ORDINANCE NO. 4748

AN ORDINANCE OF THE CITY OF KIRKLAND ADOPTING THE BIENNIAL BUDGET FOR 2021-2022.

SECTION 1. Adopts the 2021-2022 Biennial Budget of the City of Kirkland.

Sets forth, in summary form, the totals of SECTION 2. estimated revenues and appropriations for each separate fund and the aggregate totals for all such funds combined.

SECTION 3. Adopts the REET Report of the City of Kirkland for 2021-2022.

SECTION 4. Provides a severability clause for the ordinance.

The full text of this Ordinance will be mailed without charge to any person upon request made to the City Clerk for the City of Kirkland. The Ordinance was passed by the Kirkland City Council at its meeting on the 8 day of December, 2020.

I certify that the foregoing is a summary of Ordinance 4748 approved by the Kirkland City Council for summary publication.

Kathi Anderson, City Clerk

CITY OF KIRKLAND 2021-22 BUDGET-Preliminary to Final Adjustments

General Government Operating Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Gene	eral Fund					
010	General	268,950,156	265,498,642	1,475,986	266,974,628	-0.73%
Spec	ial Revenue Funds					
112	Lodging Tax	1,022,887	835,170	-	835,170	-18.35%
117	Street Operating	23,299,053	23,257,400	250,000	23,507,400	0.89%
122	Cemetery Operating	1,153,586	1,314,279	(22,000)	1,292,279	12.02%
125	Parks Maintenance	3,719,806	4,026,546	-	4,026,546	8.25%
128	Park Levy	7,989,308	7,170,968	-	7,170,968	-10.24%
	Total Special Revenue Funds	37,184,640	36,604,363	228,000	36,832,363	-0.95%
Inter	rnal Service Funds					
511	Health Benefits Fund	20,086,863	22,494,581	-	22,494,581	11.99%
521	Equipment Rental	27,616,278	27,180,246	(101,292)	27,078,954	-1.95%
522	Information Technology	16,943,558	16,492,891	(123,891)	16,369,000	-3.39%
527	Facilities Maintenance	15,956,995	17,343,539	(1,825)	17,341,714	8.68%
	Total Internal Service Funds	80,603,694	83,511,257	(227,008)	83,284,249	3.33%
Total	General Government Operating Funds	386,738,489	385,614,262	1,476,978	387,091,240	0.09%

General Government Non-Operating Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Spec	ial Revenue Funds					
152	Contingency	6,292,477	6,355,888	-	6,355,888	1.01%
156	Impact Fees	15,884,539	7,735,874	-	7,735,874	-51.30%
190	Excise Tax Capital Improvement	37,359,806	22,557,479	3,651,034	26,208,513	-29.85%
	Total Special Revenue Funds	59,536,822	36,649,241	3,651,034	40,300,275	-32.31%
Debt	Service Funds					
210	LTGO Debt Service	9,515,637	4,479,887	-	4,479,887	-52.92%
220	UTGO Debt Service	1,431,110	1,428,739	-	1,428,739	-0.17%
	Total Debt Service Funds	10,946,747	5,908,626	-	5,908,626	-46.02%
Capi	tal Projects Funds					
310	General Capital Projects	73,933,253	53,642,631	-	53,642,631	-27.44%
320	Transportation Capital Projects	113,215,562	121,776,020	9,841,210	131,617,230	16.25%
	Total Capital Projects Funds	187,148,815	175,418,651	9,841,210	185,259,861	-1.01%
Trus	t Funds					
610	Firefighter's Pension	1,489,351	1,528,520	-	1,528,520	2.63%
	Total Trust Funds	1,489,351	1,528,520	-	1,528,520	2.63%
Tota	l General Government Non-Op Funds	259,121,735	219,505,038	13,492,244	232,997,282	-10.08%

CITY OF KIRKLAND 2021-22 BUDGET-Preliminary to Final Adjustments

Water/Sewer Utility Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Opera	ating Fund					
411	Water/Sewer Operating	74,836,420	78,014,545	-	78,014,545	4.25%
	Total Operating Fund	74,836,420	78,014,545	-	78,014,545	4.25%
Non-	Operating Funds					
412	Water/Sewer Debt Service	923,742	798,683	-	798,683	-13.54%
413	Utility Capital Projects	42,250,391	35,581,744	-	35,581,744	-15.78%
	Total Non-Operating Funds	43,174,133	36,380,427	-	36,380,427	-15.74%
Total	Water/Sewer Utility Funds	118,010,553	114,394,972		114,394,972	-3.06%

Surface Water Utility Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Opera	ating Fund			· · · · · · · · · · · · · · · · ·		
421	Surface Water Management	29,914,147	29,847,859	-	29,847,859	-0.22%
	Total Operating Fund	29,914,147	29,847,859	-	29,847,859	-0.22%
Non-	Operating Fund					
423	Surface Water Capital Projects	26,611,497	21,608,111	-	21,608,111	-18.80%
	Total Non-Operating Funds	26,611,497	21,608,111	-	21,608,111	-18.80%
Total	Surface Water Utility Funds	56,525,644	51,455,970		51,455,970	-8.97%

Solid Waste Utility Fund

Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Operating Fund					
31 Solid Waste Utility	39,108,580	41,520,106	-	41,520,106	6.17%
Total Operating Fund	39,108,580	41,520,106	-	41,520,106	6.17%
Total Solid Waste Utility Fund	39,108,580	41,520,106	and an estimation of the	41,520,106	6.17%



CITY OF KIRKLAND Department of Finance and Administration 123 Fifth Avenue, Kirkland, WA 98033 425.587.3100 www.kirklandwa.gov

MEMORANDUM

То:	Kurt Triplett, City Manager
From	Michael Olson, Director of Finance and Admin

-rom: Michael Olson, Director of Finance and Administration Sri Krishnan, Deputy Director of Finance and Administration

Date: November 17, 2020

Subject: RCW 82.46.015 Real Estate Excise Tax Funding Report

The purpose of this memo is to report on Real Estate Excise Tax (REET) usage in the operating and capital budgets. RCW 82.46.015 requires REET usage information to be reported with the operating budget to qualify the City to use REET for maintenance of capital projects in the 2021-2022 Operating Budget.

Background

In the 2015 state legislative session, new legislation was approved to allow the use of REET for maintenance of REET-eligible capital projects, up to the greater of \$100,000 or twenty-five percent of available funds, but not to exceed \$1,000,000 per year. Unlike prior legislation providing for expanded uses, this authority is ongoing, but it comes with specific reporting conditions.

Each year a city using REET for maintenance of capital projects must adopt a report that satisfies four requirements. The requirements, and data to meet each requirement for the City of Kirkland, are included below.

1) Demonstrate that a city "has or will have adequate funding from all sources of public funding to pay for all capital projects, as defined in RCW 82.46.010, identified in its capital facilities plan for the succeeding two-year period".

The City of Kirkland's Preliminary Capital Budget for 2021-2022, the "succeeding two-year" time period covered by the reporting requirement, totals \$67.94 million as shown in the following table.

Area	2021	2022	Two Year Total				
Transportation	18,842	20,188	39,030				
Parks	2,237	2,194	4,431				
General Government	2,527	626	3,153				
Public Safety	173	126	299				
Water/Sewer Utility	7,430	8,593	16,023				
Surface Water	2,213	2,787	5,000				
Total	33,422	34,514	67,936				

2021-2022 Capital Budget (in thousands)

The planned revenue sources to fully fund the Preliminary Capital Budget in 2021-2022 are detailed in the following table.

Dedicated Revenue	2021	2022	2-Year Tota
Transportation			
Gas Tax	660	673	1,333
Gas Tax (Transportation Package)	200	200	400
Business License Fees	270	270	540
Real Estate Excise Tax (REET) 1	736	766	1,502
Real Estate Excise Tax (REET) 2	1,189	1,311	2,500
Street & Pedestrian Safety Levy	2,733	2,760	5,493
Transportation Impact Fees	1,500	1,500	3,000
Utility Rates	500	541	1,041
Solid Waste Street Preservation	386	393	779
REET 2 Reserve	404	150	554
Carryover/Prior Year Funds	964	-	964
Debt	-		-
Secured External Sources	4,400	3,842	8,242
Unsecured External - Sound Transit	900	3,800	4,700
Unsecured External Sources	4,000	3,982	7,982
Subtotal Transportation	18,842	20,188	39,030
Subtotal Hansportation	10/042	20,100	39,030
Parks			
Real Estate Excise Tax 1	172	62	234
Park Impact Fees	1,200	1,200	2,400
Parks Levy	250	250	500
King County Park Levy	353	353	706
Park Facilities Sinking Fund	162	169	331
Carryover/Prior Year Funds	100	-	100
External Sources	-	160	160
Subtotal Parks	2,237	2,194	4,431
General Government: Technology, Fa	cilities & Pub	olic Safety	
General Fund Contributions for:		ine bureey	
Public Sfty. Equip. Sinking Fund	173	126	299
Technology Equip. Sinking Fund	170	333	503
Utility Rates	64	73	137
Facilities Life Cycle Reserve	1,244	150	1,394
General Fund Reserves	1,000	-	1,000
General Fund Cash	49	70	119
Subtotal General Government	2,700	752	3,452
Utilities			
	425	1 225	4 754
Utility Connection Charges	425	1,325	1,750
Lituity Datos Curtass Mater	1,811	1,942	3,753
Utility Rates - Surface Water	4,789	4,861	9,650
Utility Rates - Water/Sewer		4 0 0 0	
Utility Rates - Water/Sewer Reserves	1,752	1,259	3,011
Utility Rates - Water/Sewer		1,259 1,994 11,381	2,859

2021-2026 Capital Improvement Program Programmed Revenue Sources (in thousands)

2) Identify how REET revenues were used by the city or county during the prior two-year period:

The following table shows 2019 actual and 2020 projected uses of REET 1:

	2019 Actual	2020 Projected	Two year Total
REET 1	2019 Actual	FIUJECLEU	Two year Total
Operating & Maintenance Uses		in a la se	
CKC Maintenance	63,500	63,500	127,000
Parks Maintenance	152,900	155,568	
Subtotal O&M Uses	216,400	219,068	435,468
Capital Uses	220/100		100/100
Transportation Program	rennesingin nan nangarisa i		and the second
STC 00600 - Annual Street Preservation Program		15,500	15,500
STC 00604 - Central Way Street Preservation	28,700		28,700
STC 00606 - 6th Street South Street Preservation	650,000	-	650,000
STC 08000 - Annual Striping Program		213,600	213,600
STC 08313 - 100th Avenue NE Roadway Improvements (North		213,000	215,000
Section)	179,700	14,800	194,500
STC 08314 - 100th Avenue NE Roadway Improvements (Mid-North	1/5,/00	14,000	134,300
Section)	193,400	96,900	290,300
STC 99990 - Regional Inter-Agency Coordination	82,000	82,000	164,000
NMC 01204 - Central Way Crosswalk Upgrade	02,000	50,000	50,000
NMC 05700 - Annual Sidewalk Maintenance Program		161,000	161,000
	110.000	101,000	
NMC 08700 - Citywide School Walk Route Enhancements	118,900		118,900
NMC 00710 North Kinkland /JEK Cohool M/elk Doute Enhancements	24,000		24 000
NMC 08710 - North Kirkland/JFK School Walk Route Enhancements	24,800		24,800
NMC 10200 - NE 120th Street Sidewalk	200,000	-	200,000
NMC 10902 - Lake Front Promenade Design Study	-	50,000	50,000
NMC 11302 - Citywide Greenways NE 128th Ave	126,300		126,300
NMC 11501 - CKC Historic Depot Site	48,200	-	48,200
NMC 12400 - Totem Lake Public Improvements Phase II	85,000	-	85,000
TRC 09400 - NE 132nd St/108th Avenue NE Intersection Imp	27,500	39,600	67,100
TRC 11600 - Annual Signal Maintenance Program	11,000	11,000	22,000
TRC 11700 - Citywide Traffic Management Safety Improvements	5,500	5,500	11,000
TRC 11705 - School Zone Beacon & Signage Improvements	50,000	-	50,000
TRC 12000 - Kirkland Intelligent Transportation System Phase 3	-	89,200	89,200
TRC 13500 - 100th Avenue NE/Simonds Road Intersection Imps	14,800	50,600	65,400
TRC 13600 - 100th Avenue NE/145th Street Intersection Imps	22,800	44,700	67,500
Subtotal Transportation Program	1,868,600	924,400	2,793,000
Parks Program			-
PKC 06600 - Park Play Area Enhancements	15,000	-	15,000
PKC 13310 - Dock & Shoreline Renovations	160,000	300,000	460,000
PKC 13400 - 132nd Square Park Playfields Renovation	1,447,200	536,000	1,983,200
PKC 14200 - Houghton Beach & Everest Park Restroom Repl. Design	-	85,000	85,000
Subtotal Parks Program	1,622,200	921,000	2,543,200
Subtotal Capital Uses	3,490,800	1,845,400	5,336,200
Total REET 1 Uses	3,707,200	2,064,468	5,771,668

The following table shows 2019 actual and 2020 projected uses of REET 2, and summarizes total REET uses in 2019 and 2020:

ual	2020 Projected	Two year Tota
	Section in the	
,000	441,000	567,000
,000	-	845,000
,000	-	420,000
,600	-	17,600
-	102,700	102,700
,000	486,400	
-	211,000	211,000
-	2,000,000	
,000	-	50,000
,000	20,000	
,800	-	13,800
,100	600,300	777,400
,600	-	1,237,600
,000	-	400,000
-	14,600	14,600
	211,000	
,000		200,000
-	15,100	
-	29,100	
,500	5,500	
-	138,800	
,500	- 150,000	105,500
,000	1	105,500
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,000		1,100,000
,400	-	137,400
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3) <u>Identify how funds authorized for allowed maintenance purposes will be used during the succeeding two-year period.</u>

The 2021-2022 Operating Budget includes amounts for approved maintenance as shown in the following table:

REET 1	2021 Budgeted	2022 Budgeted	Total
CKC Maintenance	63,500	63,500	127,000
Median Maintenance	125,000	125,000	250,000
Parks Maintenance	200,000	200,000	400,000
Total REET Maintenance Uses	388,500	388,500	777,000

4) <u>Identify what percentage of funding for capital projects within the city or county is</u> <u>attributable to REET compared to all other sources of capital project funding.</u>

As shown in the table under Requirement 1, the 2021-2022 Capital Budget includes \$67.94 million from all sources. Of this amount, 15.9 percent is from REET revenue either collected in 2021-2022 or in prior years.

As stated earlier, this report must be adopted as part of the regular, public budget process. To meet this requirement, staff recommends this report be referenced as an attachment to the biennial budget adoption ordinance presented to the City Council on December 8th, 2020. Though the City operates using a biennial budget, the law makes no distinction. Therefore, an updated report will be provided in fall of 2021 and presented for adoption with the mid-biennial budget adjustments in December 2021.

It is worth noting that staff consulted with the Municipal Research and Services Center concerning the format for this report. In brief, it is the MRSC position that the various reporting elements may be already covered through the adoption of the operating budget, the capital budget and the capital facilities plan. Though the pieces of information included in this report, by their very nature, are drawn from these separate documents, staff opted for a format that ties them together in one place for ease of review by any interested party.