ORDINANCE NO 2358

AN ORDINANCE OF THE CITY OF KIRKLAND AUTHORIZING PARTICIPATION IN AN INTERLOCAL GOVERNMENTAL AGREEMENT ESTABLISHING THE RESTRUCTURED PUGET SOUND COUNCIL OF GOVERNMENTS.

WHEREAS, the City of Kirkland recognizes the need and desirability to participate in a forum for cooperative decision making by elected officials of local jurisdictions within the central Puget Sound region in order to bring about a continuous and comprehensive regional planning process, and

WHEREAS, the Interlocal Cooperation Act of 1967 (Chapter 39.34 Revised Code of Washington) permits the establishment of said forum by enabling local government units to exercise jointly any power or powers, privileges or authority exercised or capable of exercise by a unit of local government, and

WHEREAS, an Interlocal Governmental Agreement has been prepared by an ad hoc committee of local elected officials and approved by the full assembly of existing member of the Puget Sound Council of Governments, said document establishing a restructured organization, having delegated authority and purposes consistent with the needs of local units of government; now, therefore,

BE IT ORDAINED by the City Council of the City of Kirkland as follows:

Section 1: The City of Kirkland is authorized and directed to enter into the Interlocal Agreement establishing the restructured Puget Sound Council of Governments in the form attached to the original of this Ordinance as Exhibit "A."

Section 2: By becoming a party to the Interlocal Agreement, the City of Kirkland agrees to exercise jointly with other local units of government entering into said Interlocal Agreement, the powers relating to regional planning conferred upon them by Constitution or statute or powers implicit in those conferred powers.

<u>Section 3:</u> The Mayor of the City of Kirkland is hereby authorized and directed to sign on behalf of the City of Kirkland the agreement

approved in Section 1 above, together with any information or documentation as may be required in connection with the foregoing agreement.

ADOPTED BY MAJORITY VOTE of the Kirkland City Council in regular meeting on the $\underline{19th}$ day of $\underline{September}$, 1977.

SIGNED IN AUTHENTICATION THEREOF on the 19thday of September,

MAYOR PRO TEM

ATTEST:

Director of Administration & Finance

(ex officio fity Clerk)

Approved as to form:

City At/torney

-INTERLOCAL AGREEMENT PUGET SOUND COUNCIL OF GOVERNMENTS

This agreement is made and entered into by and between the undersigned member agencies of the State of Washington to establish the Puget Sound Council of Governments, pursuant to provisions of the Interlocal Cooperation Act of 1967, Chapter 39. 34 R.C.W.

Definitions

For the purpose of this Interlocal Agreement and all other agreements, contracts and documents executed, adopted or approved pursuant to this agreement, the following terms shall have meaning prescribed to them within this section unless the context of their use dictates otherwise:

- (1) Member agency shall mean any public agency which is a party or becomes a party to this Interiocal Agreement and is a county, city, town or Indian tribe.
- (2) Public agency shall mean any city, town, county, public utility district, port district, fire protection district, school district, air pollution control authority, Indian tribe, or metropolitan municipal corporation of this State, any agency of the State government or of the United States and any political subdivision of another state.
- (3) State shall mean a state of the United States.
- (4) Region shall mean that territory physically lying within the boundaries of the counties of King, Pierce, Snohomish, Kitsap and any other member county.
- (5) <u>Subregion</u> shall mean that territory physically lying within the boundaries of any one of the member counties.
- (6) Population shall mean that population of any general purpose local government that is a member agency last determined for each such member as certified by the Office of Program Planning and Fiscal Management or its succeeding office of the State of Washington as of the first day of January of each year, except that the population of member counties shall be that population determined in the same manner for the unincorporated area of such county; and further that the population of Indian tribes shall be the latest figures established and certified by the Federal Bureau of Indian Affairs.

- (7) Regional population shall be determined by adding together the population of the member agencies.
- (8) Subregional population shall be determined by adding together the population of the member agencies within the subregion.
- (9) Major city shall mean any city with a population in excess of 50,000.
- (10) Assembly or full Assembly shall mean that body of local elected officials which is formed by the meeting of all member agencies of the Puget Sound Council of Governments.
- (11) Executive Board shall mean that body of local elected officials who have been appointed to represent member agencies to carry-out all delegated powers and managerial and administrative responsibilities between annual meetings of the full Assembly.
- (12) County Subregional Council shall mean that body which is formed by the meeting of member agencies and other public agencies within a subregion Each County Subregional Council serves as a permanent semi-autonomo body of the Puget Sound Council of Governments.

Recitals

WHEREAS, the undersigned member agencies recognize the need and desirability to participate in a forum for cooperative decision making by elected officials of said agencies in order to bring about a continuous and comprehensive regional planning process; and

WHEREAS, the undersigned member agencies desire to jointly undertake A-95 review, continuous, cooperative regional development, land use, housing and transportation planning that results in plans and programs consistent with the adopted Regional Development Plan for the central Puget Sound area; and

WHEREAS, it is agreed that the Puget Sound Council of Governments shall perform the functions required by the Office of Management and Budget Circular A-95 (revised), "Federal and Federally-Assisted Programs and Projects Evaluation, Review and Coordination;" and

WHEREAS, the organization created meets the minimum federal criteria and requirements for a Metropolitan Planning Organization, and Areawide Planning Organization; and

WHEREAS, it is the belief of the undersigned member agencies that regional planning and review should be accomplished whenever possible at the subregional level by County Subregional Councils and should receive policy direction from that level; and

WHEREAS, the undersigned member agencies are authorized and empowered to enter into this agreement pursuant to Chapter 39.34 R.C.W.

THEREFORE, in consideration of mutual promises and covenants herein, it is hereby agreed:

- 1. Organization Composition and Nature: The undersigned member agencies agree to maintain the organization called the Puget Sound Council of Governments as a separate legal and administrative agency with the power in its own name to employ agents and employees; to make and enter into contracts; to acquire, hold and dispose of property, real and personal; to sue and be sued in its own name; to hire legal counsel and to incur debts and liabilities or obligations.

 The Puget Sound Council of Governments shall consist of a full Assembly, with management vested in an Executive Board, and County Subregional Councils in each subregion, structured as hereinafter provided and by the Bylaws attached hereto and by this reference incorporated herein. The Bylaws may be amended by a two-thirds vote of full Assembly members who are present and voting.
- 2. <u>Delegated Authority and Purposes</u>: The Puget Sound Council of Governments shall have the following delegated authorities and purposes:
 - A. To provide a forum for cooperative decision making by the region's elected officials in order to bring about a continuous and comprehensive planning process.
 - B. To foster cooperation and mediate differences among governments throughout the region.

- C. To maintain an ongoing planning system and coordinate actions so that we may make the best use of our land, air, water and energy resources; overcome the problems of waste and pollution.
- D. To carry out such other planning and coordinating activities which are authorized by the full Assembly or Executive Board.
- 3. Financing: The Puget Sound Council of Governments shall be financed by assessment against each member agency in a manner provided by the Bylaws attached hereto. The Puget Sound Council of Governments is authorized to apply for such federal, state, or private funding of any nature as may become available to assist the organization in carrying out its purposes and functions.
- 4. Withdrawal from agreement: Except as provided, any member agency shall have the right to withdraw from this Interlocal Agreement by giving written notice, six months prior to the annual assessment, to the Executive Board. The member counties and major cities that are parties to this Interlocal Agreement agree that withdrawal will not absolve them of responsibility for meeting financial and other obligations of annual contracts or agreements which exist between the State of Washington or the federal government and the Puget Sound Council of Governments at the time of withdrawal.
- 5. <u>Duration</u>: This agreement shall remain in force and effect perpetually or until terminated by member agencies which represent 75 percent of the regional population.
- Disposition of Assets: Upon termination of this agreement any money or assets in possession of the Puget Sound Council of Governments after payment of all liabilities, costs, expenses, charges validly incurred under this agreement, shall be returned to all contributing governments in proportion to their assessment determined at the time of termination. The debts, liabilities, and obligations of the Puget Sound Council of Governments shall not constitute a debt, liability or obligation of any member agency.

IN WITNESS WHEREOF, this Interlocal Agreement shall have full force and effect from and after May 12, 1977.

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ARTICLE X

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Appeals and Open Meetings

Section 1. Any member agency may appeal from an action of a Subregional Council to the Executive Board, or an action of the Executive Board to the full Assembly, by filing with the Executive Director written notice of appeal within 30 days after the action from which the appeal is taken. Such notice shall state the reason for the appeal, describe the regional significance of the action, and be accompanied by a certified copy of a resolution of the member agency who is making the appeal. By two-thirds (2/3) vote of the Executive Board or full Assembly as appropriate, the action may be reversed, modified or remanded for reconsideration. Section 2. All meetings of the Council of Governments shall conform to the Open Public Meetings Act codified under RCW 42,30. The Executive Board shall adopt procedures to ensure appropriate noticeof all meetings of the Council of Governments. Section 3. The organization shall maintain in force a resolution providing for public hearings with respect to proceedings before the Council of Governments regarding the adoption or interpretation of a general plan or elements thereof, and the Executive Director shall undertake all actions necessary to carry out the provisions of such a resolution.

ARTICLE XI Executive Director

The Executive Director shall be appointed or removed by the Executive Board. The Executive Director shall have the following duties and responsibilities:

A) The Executive Director shall be responsible for overall super-

vision and management of the business of the Council of Governments Including, without limitation of the foregoing: keeping a written record of all actions of the Assembly or the Executive Board; receiving monies payable to the Council of Governments and disbursement thereof as authorized by the Assembly or the Executive Board; maintaining accurate and complete accounts of all receipts and disbursements; supervising all studies and programs authorized by the Council of Governments; supervising all staff, including the hiring and firing of staff, and where agreed-upon procedures are in effect then those procedures will be adhered to; and performing such other duties as may be assigned to the Executive Director from time to time by the full Assembly or the Executive Board.

- B) The Executive Director shall have authority to execute contracts in the name of the Council of Governments which are in conformance with the work program and budget and which are in the amount of five thousand dollars (\$5,000) or less without the prior approval of the Executive Board. The President shall be notified of such action.

 A contract in which the Council of Governments is party and which is in the amount of greater than five thousand (\$5,000) shall require the prior approval of the Executive Board before execution by the Executive Director.
- C) The Executive Director shall prepare, under direction of the Executive Board or committee thereof, an annual work program and budget.

ARTICLE XII

Work Program and Budget

Section 1. The work program and budget shall be presented to the Executive Board for review, revision and adoption before being presented to the full Assembly.

Section 13, The Chairperson and other members of all Executive Board Committees shall be designated by the Executive Board and membership may include elected officials, local government staffs, citizens, professionals in the field, or other experts.

ARTICLE IX

Meetings of the County Subregional Councils

Pursuant to the Interlocal Agreement, there shall be a County Subregional Council for each of the subregions within the boundaries of the Puget Sound Council of Governments. The County Subregional Councils shall serve as permanent semi-autonomous bodies with such powers and authorities as hereinafter provided.

Section 1. Date: Each Subregional Council shall meet as a majority of their members may determine provided, however, that each Council shall meet at least once monthly.

Section 2. Composition: Each Subregional Council shall consist of the member general purpose local governments within each subregion, and other public agencies within the subregion who receive the approval of the Subregional Council.

Section 3. Purpose: Each Subregional Council shall meet to carry-out the following responsibilities:

A) General Responsibilities. The Subregional Councils are to be the primary planning organization of the Puget Sound Council of Governments. They will carry the principal burden for the planning that is done for regional plans and policies. The primary function of the regional staff is to coordinate the activities between and among Subregional Councils and to establish uniform methods for accomplishing the agreed upon objectives of the planning organization. The planning process is

governments which will be coordinated and agreed upon at the subregional level and integrated into regional plans and policies. All issues are subregional unless deemed otherwise by the Executive Board or through the appeals process stated in Article X.

B) Subregional Issues. The Subregional Councils shall have the power to review and take action on A-95 applications and environmental impact statements of less than regional significance and to establish additional planning functions and activities to be carried out as deemed necessary and pertain to the authority and responsibility of its members and are of less then regional significance.

The Subregional Councils shall have authority to initiate topics for consideration by the Executive Board or full Assembly.

C) Regional Issues. Subregional Councils shall have the right to review and the opportunity to comment, prior to final approval or recommendation for approval by the Executive Board, on the annual budget, regional transportation plan, prospectus, transportation improvement program, transportation systems program, regional development plan, A-95 review and environmental impact statements of regional significance and other programs as may be undertaken by the Puget Sound Council of Governments including the unified work program for a fiscal year. Such right to review and opportunity for comment shall be a precondition for final approval or recommendation for approval by Executive Board or full Assembly.

Section 4. Voting: Each Subregional Council shall establish its own method of voting; however, the initial voting structures shall be on a per capita basis.

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within King County 2	representatives		
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Pierce County	representatives		
Tacoma	representatives		
Other towns and cities located			
within Pierce County 1	representative		
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Everett	representative		
Other towns and cities located			
within Snohomish County 1	representative		
Section 3. Appointment: Representatives fro	m member agencies shall		
be appointed in a manner as hereinafter provide	ded:		
A) In the case in which member agencies are permanently			
and the Evenutive Reard	the method of		

- A) In the case in which member agencies are permanently assigned positions on the Executive Board, the method of appointment is at the discretion of the member agency.
- B) If the representative is to be chosen to represent a number of non-central city jurisdictions, the method of appointment is at the discretion of the subregional member agencies.
- C) Each Executive Board representative shall be an elected official and may have one designated alternate. The alternate must be an elected official also from the same subregion.
- D) The name, address and phone number of all representatives and their designated alternates shall be filed in writing with the Executive Board.

Section 4. Notice: Agenda with supporting materials shall be mailed at least seven (7) days in advance of all regularly scheduled meetings; provided, however, that if the President or Executive Board or a

County Subregional Council determine that an emergency exists they make a finding to that effect in which event a special meeting may be held on telephonic and written notice delivered to each representative at least five (5) days in advance. The agenda for a special meeting shall be limited to those items specified in the notice.

Section 5. Purpose: The purpose of the meetings of the Executive Board shall be to direct the affairs of the Puget Sound Council of Governments between the annual meetings of the full Assembly. The Executive Board shall exercise on behalf of the Puget Sound Council of Governments all delegated powers and managerial and administrative authority. The Executive Board shall appoint and remove the Executive Director.

Section 6. Quorum: A simple majority of representatives of the Executive Board shall constitute a quorum.

Section 7. Voting: Each representative of the Executive Board shall have one vote.

Section 8. Voting: All actions of the Executive Board shall be majority vote unless otherwise provided.

Section 9. Voting: A two-thirds(2/3) majority vote may be called for by any member of the Executive Board on any issue unless otherwise specifically provided. When a simple majority is required on a vote, it shall be one-half (1/2) plus one of those present and voting. When a two-thirds (2/3) majority is required, it shall be a two-thirds (2/3) majority of those present and voting.

Section 10. Committees: The President may appoint or the Executive Board may require the President to appoint ad hoc or standing Executive Board Committees to advise or assist the Board in its function.

Section 11. Ad hoc Executive Board Committees shall have a specific charge, within a given time frame, with a required and stated product, and shall cease to exist after their function is performed.

Section 12. Standing Executive Board Committees shall be established as necessary and provided with a charge appropriate to their functions.

President shall ensure that the functions of the Puget Sound Council of Governments are carried out to the best of his or her ability. The President shall have the responsibility to direct the Executive Director and the staff; and shall make such reports as needed.

Section 2. Vice President: The Vice President shall preside and perform the duties of the President and in the absence of the President. The Vice President shall serve also as Vice President of the Executive Board.

ARTICLE VII

Meetings of the full Assembly

Section 1. Date: The full Assembly of the Puget Sound Council of Governments shall meet annually, with such meetings held on the second Thursday of the month of January, or as necessary at the call of the President.

Section 2. Composition: The full Assembly shall be composed of the elected officials from member agencies located within the boundaries of the four-county region of King, Pierce, Snohomish and Kitsap count as who become parties to the agreement establishing the Puget Sound Council of Governments in accordance with Article IV, Section 2 of these Bylaws.

Section 3. Notice: Written notice and the agenda of all Assembly meetings shall be delivered or mailed to all member agencies at least ten days prior to the meeting; provided, however, that if the President or Executive Board determine that an emergency exists they may make a written finding to that effect in which event a meeting may be held on written notice delivered to each member at least three days before the meeting; and, provided further, that a member may waive notice of the meeting by written instrument filed with the Executive Board.

Section 4. Purpose: The purpose of the meeting of the full Assembly will be to adopt or amend a regional development plan or Bylaws, to adopt an annual work program and budget, to elect a President and

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Vice President and take action on such other matters that the Executive Board or the President may determine.

Section 5. Quorum: A quorum of the full Assembly shall be one-half of the member agencies of the organization, provided that the agencies making up such a quorum shall represent at least 50 percent of the regional population.

Section 6. Voting: Each member agency of the Puget Sound Council of Governments shall have voting strength in the same proportion that its population bears to the total regional population.

Section 7. Voting: Except as specified in Article VII, Section 8, action on all matters coming before the Assembly shall require a simple majority of the votes cast on the issue and the manner of voting shall be determined by the presiding officer except that a roll call vote shall be taken upon the request of any two member agencies.

<u>Section 8.</u> Voting: The following matters calling for full Assembly action shall be the subject of a roll call vote and shall require the affirmative vote of two-thirds (2/3) of those present and voting on the matter:

- a) Approval of the annual work program and budget;
- b) Adoption or amendment of a regional development plan; and
- c) Amendment of these Bylaws.

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ARTICLE VIII

Meetings of the Executive Board

<u>Section I.</u> Date: The Executive Board shall meet at least once monthly at its designated date and time or upon request of the President, or upon call of two representatives, providing those representatives are from different subregions.

Section 2. Composition: The Executive Board shall consist of a total of twenty-six (26) representatives distributed amongst the following member agencies:

on or before the first day of April of each year, provided however, that the assessment may be paid by calendar quarters. A member agency desiring to pay its assessment by calendar quarter shall notify the Executive Board in writing of its desire on or before the first day of March of each year.

Section 4. Withdrawal: Except as provided by the Interlocal Agreement, any member agency desiring to withdraw from the Puget Sound Council of Governments shall submit its resignation in writing to the Executive Board for action, six months prior to the annual assessment. The Executive Board shall be required to accept a member's resignation in instances in which the member's current and past annual assessment are paid in full; in all other instances the Executive Board may act at its own discretion.

Section 5. Expulsion: Any member delinquent in payment of its assessment may be disqualified by the Executive Board from participation in all or part of the Council of Government's business, including the right to vote, so long as the delinquency exists. A member delinquent for more than one year in the payment of its assessment shall be subject to direct legal action for recovery of the delinquent assessment.

ARTICLE V

Officers

Section 1. The officers of the Puget Sound Council of Governments shall be a President and a Vice President.

Section 2. Elections: The President and Vice President of the Puget Sound Council of Governments shall be elected by the full Assembly from the Executive Board membership. Nomination of candidates for the office of the President and Vice President shall be presented annually to the full Assembly at its first meeting of the calendar year for the full Assembly's action. The Vice President shall be a member of the Executive Board and from a different subregion than the President.

Section 3. Term: The President and Vice President shall serve for one year and their term of office shall begin at the close of the annual meeting at which they are selected.

In the event of a vacancy in the office of the President, the Vice President shall succeed to said office for the unexpired portion of the term. In the event there is a vacancy in the office of the Vice President, the President shall appoint a new Vice President for the unexpired portion of the term. In the event there is a vacancy in the office of the President and Vice President, the Executive Board shall elect from its membership a new President, and Vice President, to serve the unexpired portion of the terms.

Section 4. The President shall appoint at least two months in advance of the annual meeting of the full Assembly a committee; representative of members of the Council of Governments, composed of at least two members from within each of the several counties composing the Council of Governments, one representing the municipalities of each county and the other representing the county. The committee shall nominate candidates for the offices of President and Vice President.

Such nominations shall be presented to the Assembly at its annual meeting for the assembly's action. Additional candidates may be nominated at the same meeting by member agencies. It is the sense of the Council of Governments that the office of President be rotated among jurisdictions of different size, type and location and the nominating committee is instructed to consider these factors when making its selection.

ARTICLE VI

Duties of Officers

Section 1. President: The President shall conduct the annual meeting of the full Assembly and the meetings of the Executive Board, and shall be responsible for the preparation of the agenda for said meetings. The

BYLAWS

ARTICLE I

Name

The name of the organization shall be the Puget Sound Council of Governments.

ARTICLE II

Purpose

The purpose of the Puget Sound Council of Governments shall be to exercise the authority delegated to it pursuant to the Interlocal Agreement; and specifically:

- a) To provide a forum for cooperative decision making by the region's elected officials in order to bring about a cooperative, continuous, and comprehensive planning process; and
- b) To jointly undertake through its membership participation, A-95 review and continuous, cooperative regional development, land use, housing and transportation planning that results in plans and programs consistent with the adopted Regional Development Plan for the central Puget Sound area.
- c) To monitor federal legislation and regulations adopted pursuant to such legislation as directed by the Executive Board; and
- d) To engage in legislative lobbying activities at the state and federal level to the extent legally permissable as directed by the Executive Board; and
- e) To ensure that the aforementioned purposes of the Puget Sound Council of Governments are carried forth whenever possible at the subregional level by County Subregional Councils.

ARTICLE III

Structure

The Puget Sound Council of Governments shall be composed of the full Assembly, with management vested in an Executive Board, and County Subregional Councils.

Section 1. The full Assembly of the Puget Sound Council of Governments shall consist of member agencies, as defined in the Interlocal Agreement.

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Section 2. Except as hereinafter provided by these Bylaws, between annual meetings of the full Assembly, all powers of the Puget Sound Council of Governments shall be exercised and the affairs shall be managed by the Executive Board.

Section 3. The County Subregional Councils shall serve as permanent semi-autonomous bodies of the Puget Sound Council of Governments and shall have those powers that are specifically granted to them pursuant to the Interlocal Agreement and Bylaws and such other powers that may be delegated to them by the full Assembly or the Executive Board.

ARTICLE IV

Members

Section 1. Membership: The Puget Sound Council of Governments recognizes as a member any jurisdiction of general purpose local governments, or Indian tribe, within the boundaries of the counties of Kitsap, Pierce, King and Snohomish that is or becomes party to the Interlocal Agreement which establishes said organization. Section 2. New Members: Any jurisdiction of general purpose local government, including an Indian tribe, within the counties of Kitsap, Pierce, Snohomish and King, which is not a member of the Council of Governments, may become a member by adopting the Interlocal Agreement by appropriate action.

Section 3. Assessments: The Puget Sound Council of Governments shall be financed by assessments against each member agency. The assessment to support the adopted budget of the Council of Governments shall be divided equally between the member cities including Indian tribes as a unit and member countles as a unit. The countles shall determine, allocation among member counties; and cities, including Indian tribes, shall determine allocation among member cities.

The assessment to support the adopted budget of the Council of Governments, as allocated pursuant to this section, shall as to each member become a binding obligation which shall be due and payable in advance

 Section 2. The Assembly shall adopt the final work program and budget.

Section 3. The Executive Board shall control all expenditures in accordance with the adopted work program and budget and shall have the power to amend the work program and budget to meet unanticipated needs or changed conditions. Members of the assembly shall be given notice within ten days of any Executive Board action involving an amendment to the annual work program or budget.

ARTICLE XIII

. Parliamentary Authority

The rules contained in the current edition of Robert's Rules of Order Newly Revised shall govern the Assembly and the Executive Board in all cases to which they are applicable and in which they are not inconsistent with these Bylaws or any special rules of order the Assembly or the Executive Board may adopt.

ARTICLE XIV

Amendments to Bylaws

These Bylaws may be amended at any regular or special meeting of the full Assembly by a two-thirds (2/3) majority vote of those present and voting; provided however, that a copy of the proposed amendment has been mailed to each member at least fifteen (15) days prior to the meeting at which the vote to amend is taken.