Resolution R-5156

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND RELATING TO THE ACCOMPLISHMENT OF THE GOALS OF THE INTERLOCAL AGREEMENT BETWEEN THE CITY OF KIRKLAND AND KING COUNTY FIRE PROTECTION DISTRICT #41 TO INCREASE THE LEVEL OF SERVICE TO THE FORMER FIRE DISTRICT TERRITORY.

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WHEREAS, the City of Kirkland (the "City") and King County Fire Protection District #41 (the "District") entered into an Interlocal Agreement dated as of May 24, 2011 (the "Interlocal Agreement"), describing the intent of the City and the District to ensure that certain funds being provided by the District to the City would be used to enhance levels of fire service and emergency medical response to the former District territory; and

WHEREAS, the District provided \$5.2 million to the City, consisting of approximately \$1.2 million of cash reserves and \$4 million of bond proceeds, with which to enhance levels of fire service and emergency medical response to the former District territory, and in particular to the Finn Hill neighborhood, by undertaking the Fire Station Consolidation Project; and

WHEREAS, at the time the Interlocal Agreement was entered into, the Fire Station Consolidation Project contemplated the use of the District's contribution to construct a new fire station potentially located on public land, the consolidation of service previously provided by Fire Stations 24 and 25, the resale of the properties vacated after the consolidation of those stations, and the contribution of sale proceeds to pay down debt service principal; and

WHEREAS, the Interlocal Agreement describes two possible publicly-owned sites that were under consideration at the time for the construction of the new station to replace Fire Stations 24 and 25, and assigns responsibility for the final site selection to the City after further investigation; and

WHEREAS, on June 1, 2011 (the "Annexation Effective Date"), the entire territory of the District was annexed into the City and the City became the successor to the District, assuming all assets, liabilities and responsibilities of the District in accordance with state law and the Interlocal Agreement; and

WHEREAS, since 2011, the City continued the siting process for a consolidated Finn Hill fire station and, through that process, determined that none of the previously-identified publicly owned sites

 were ideally suited and/or available for the purposes of constructing a consolidated fire station; and

 WHEREAS, the Interlocal Agreement also provided that the District would provide funding for a Strategic Plan for the Kirkland Fire Department, which the City completed in September 2012, the results of which included a recommendation that the City undertake development of a Standard of Coverage and Deployment Plan; and

WHEREAS, the City temporarily suspended the siting process while the City completed a Standard of Coverage and Deployment Plan and adopted new standards for levels of service throughout the City, including the former District territory; and

WHEREAS, the efforts to adopt a new Standard of Coverage and Deployment Plan identified a new "dual station" option, involving renovating Station 25 and constructing and staffing a new Station 24, operating the two together as a "dual station" model; and

WHEREAS, the City subsequently restarted the station siting process, including evaluation of both the consolidated "single station" and "dual station" options; and

WHEREAS, in connection with this evaluation, it has become apparent that the cost of either a consolidated single station option or a dual station option, located on any of the sites that had been previously identified, is likely to be between \$7.5 million and \$11.9 million, which is significantly more than the \$5.2 million provided by the District; and

WHEREAS, in light of the new Coverage and Deployment Plan, the City has determined that the dual station option is the most effective way to provide improved response times to the residents formerly served by Fire District #41, that the dual station option is the most cost-effective alternative to increase the levels of service to the Finn Hill neighborhood; and

WHEREAS, because the dual station option was not contemplated at the time that the Interlocal Agreement was entered into, the City determined that it would be appropriate to seek the input of the former District Commissioners and of the residents of the Finn Hill neighborhood, who are most affected by the selection of a new option that was not previously contemplated; and

 WHEREAS, to this end, the City Council held a public hearing on October 20, 2015, in order to ensure that the current residents of the former District have an opportunity to provide input into the use of the

District funds that were provided to the City to increase the levels of service to their neighborhood; and

WHEREAS, the City also conducted outreach to the former District Commissioners and publicly posted information about the public hearing on its website, listservs and other means of public communication; and

WHEREAS, the Deputy City Manager has contacted each of the former Commissioners (Rich Krogh, Jim Lloyd and Toby Nixon) to seek their input on behalf of the current residents of the former District and invited each to attend a public hearing on the topic; and

WHEREAS, the Deputy City Manager received written responses from two former Commissioners (Rich Krogh and Jim Lloyd), declining to participate and voicing no objection to the proposal, and the third former Commissioner (Toby Nixon) is now a member of the City Council and will participate in the public hearing in that capacity; and

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

- <u>Section 1</u>. In light of the facts and circumstances recited in this resolution and after due consideration upon public hearing and an opportunity for comment, the City Council finds that:
 - 1. The goals of the Interlocal Agreement cannot reasonably and cost-effectively be accomplished by undertaking the Fire Station Consolidation Project as described in the Interlocal Agreement.
 - 2. To continue to attempt to consolidate the two stations in a new location would frustrate the purpose of increasing service levels in the near-term and within the budget provided by the District, and such attempt would not be in the public interest.
 - 3. The most cost-effective option that will increase service and response times the most quickly and effectively is the dual station option, including the use of the District's funds (1) to renovate existing Station 25, and (2) to acquire land to construct a new station at some time in the future that will replace Station 24.
 - 4. The use of the District's funds for these purposes is the most reasonable and cost-effective way to accomplish the goals of the Interlocal Agreement.

- 5. Because ownership of the two properties is being retained by the City solely to accomplish the goals of the Interlocal Agreement, the provisions of the Interlocal Agreement (specifically Section 6(d), which purports to require the sale of both properties or to permit the City to retain only upon payment of the fair market value of the property) are not applicable. Those provisions are interpreted to apply only if the City retains either property or both for a City use other than increasing levels of fire service and emergency medical response within the former District.
- 6. Consistent with the Interlocal Agreement, upon completion of construction of a new station to replace Station 24 and sale of the existing Station 24 property, the City will contribute the proceeds of any such sale toward the costs of constructing that new station or to other allowable costs under the Interlocal Agreement.
- 7. Upon the completion of renovations to Fire Station 25 and the purchase of property intended for the construction of a new fire station in the former District territory, the Fire Station Consolidation Project will be deemed to have been completed and the goals of and obligations under the Interlocal Agreement with respect to that project shall be deemed satisfied.
- Section 2. In light of the foregoing, the City is authorized to proceed to spend the amounts provided by the District to the City for the Fire Station Consolidation Project by pursuing the most cost-effective alternative for increasing service within the Finn Hill neighborhood, including retaining Stations 24 and 25 notwithstanding the provisions in the Interlocal Agreement requiring the sale of the existing fire station sites.

Passed by majority vote of the Kirkland City Council in open meeting this 20th day of October, 2015.

Signed in authentication thereof this 20th day of October, 2015.

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Attest:

City Clerk